Case	2:25-cv-09848-AB-AS	Document 31-1 #:1106	Filed 11/14/25	Page 1 of 5	Page ID	
1	CENTER FOR HUMAN RIGHTS & CONSTITUTIONAL LAW Bardis Vakili (Cal. Bar No. 247783) bardis@centerforhumanrights.org					
2						
3						
4	Sarah E. Kahn (Cal. Bar No. 341901) sarah@centerforhumanrights.org Erika Cervantes (Cal. Bar No. 344432) erika@centerforhumanrights.org 1505 E 17th St. Ste. 117					
5						
6						
7	Santa Ana, CA 92705 Tel: (909) 274-9057					
8						
9	Attorneys for Plaintiff	Ŝ				
10 11	Additional counsel lis	ted on following p	oage			
12						
13	UNITED STATES DISTRICT COURT					
14	Cr	ENTRAL DISTR WESTER	ICT OF CALIF EN DIVISION	ORNIA		
15) Case No.: 2:2	25 av 00949	AD AC	
16	Immigration Center	for Women and	d \			
17	Children, et. al.,		DECLARATION SUPPORT OF		VAKILI IN MOTION FOR	
18	Pla	nintiffs,	APA § 705 R	ELIEF AND IN	NDIVIDUAL	
19	v. Kristi Noem, et. al,		AND CLASSW INJUNCTION	IDE PRELIMI	NARY	
20		fendants.	}			
21)			
22			-			
23						
24						
25						
26						
27						
28						
			i			

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- I, Bardis Vakili, hereby declare as follows:
- I have personal knowledge of the facts set forth below and if called to 1. testify, I could and would do so competently.
- I am the Legal Director at the Center for Human Rights & Constitutional Law and one of the counsel for Plaintiffs in this matter.
- 3. On October 15, 2025, I emailed Assistant United States Attorney Daniel Beck to inform him of the filing of the Complaint in this case and to inform him of our plan to seek preliminary relief on behalf of Plaintiffs. After the meet and confer process, given the uncertain dynamics with the lapse in government funding, we determined not to seek a temporary restraining order, but I informed Mr. Beck on October 27, 2025 of our intention to pursue a preliminary injunction.
- In our communication, Mr. Beck has expressed that, at least in part due to the lapse in government funding, no counsel from the Department of Justice had yet been assigned to this case. Mr. Beck stated that he does not represent Defendants in this case and anticipates that an attorney from the Department of Justice in Washington D.C. will be assigned, and that he is therefore unable to discuss any definitive positions for Defendants regarding the issues in the case.
- In email correspondence on October 30, 2025, after emailing him courtesy copies of the motions Plaintiffs had just filed, I suggested to Mr. Beck that his office might take steps to get this case assigned to an appropriate Department of Justice attorney. I also notified him that, notwithstanding the lapse in government funding, because Defendants continued to fund the detention and removal of Plaintiffs and putative class members, Plaintiffs will proceed diligently with this case including with the anticipated motions we had already identified.
- On November 10, 2025, with no government attorney yet having entered an appearance, I emailed Mr. Beck and asked if he or another Department of Justice attorney could meet and confer regarding Plaintiffs' forthcoming motion for preliminary injunction. Mr. Beck promptly responded that he would attempt to

- 7. The urgency of this matter continues to grow, as Defendants' enforcement under the challenged policies continues to impact Plaintiffs. In the last week alone, I received word that Plaintiff Immigration Center for Women and Children ("ICWC") had yet another U visa client in valid deferred action status detained in ICE's Adelanto detention facility and is facing imminent removal. ICWC attorneys have had to devote significant effort to prevent this unlawful removal, and it remains to be seen if they will be successful.
- 8. Additionally, yesterday Paulo C.'s immigration lawyer notified me that ICE had just transferred him to another ICE facility in Texas, where immigration proceedings are governed by a different immigration court and the facility is within a different judicial district. His immigration attorney is concerned that, because of this transfer, his immigration proceedings will also be transferred to the new immigration court, further delaying his proceedings and prolonging his detention.
- 9. Plaintiffs Lupe A., Carmen F., and Yessenia Ruano continue to face irreparable harm through their unlawful expulsions, having been separated from their homes and families. I understand that Carmen F. and her son remain forced to live in fear with her abuser.
- 10. I will continue to endeavor to meet and confer with counsel for Defendants when one makes an appearance. However, Plaintiffs' need for immediate relief is sufficiently urgent that it is not an option to further defer seeking preliminary relief from the Court.

Case	2:25-cv-09848-AB-AS Document 31-1 Filed 11/14/25 Page 5 of 5 Page ID #:1110				
1	I declare under penalty of perjury of the laws of the State of California and the				
2	United States that the foregoing statements are true and correct.				
3					
4	Executed this 14th day of November, 2025, in San Diego, California				
5					
6	Respectfully submitted,				
7					
8	<u>/s/ Bardis Vakili</u>				
9	Bardis Vakili				
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					
26					
27					
28					
	3				

I, Jessica Farb, declare and state as follows:

- 1. My name is Jessica Farb, and I submit this declaration in support of the Immigration Center for Women and Children and our clients pursuing survivorbased benefits before the United States Citizenship and Immigration Services ("USCIS").
- 2. I am the Deputy Director of the Immigration Center for Women and Children ("ICWC"). Our principal place of business is Los Angeles. We have offices in Los Angeles, California; San Diego, California; San Francisco, California; and Las Vegas, Nevada. I have been working at ICWC for 14 years.
- 3. ICWC's mission is to provide free and affordable immigration services, including legal representation, to underrepresented immigrants in California and Nevada. ICWC strives to provide security and stability for children who are abused, abandoned or neglected and for immigrants who are survivors of domestic violence, sexual assault and other violent crimes.
- 4. ICWC provides legal assistance to victims of crime and trafficking, including services concerning (a) Petitions for U Nonimmigrant Status; (b) Self-Petitions under the Violence Against Women Act; (c) Applications for T Nonimmigrant Status; and (d) Applications to Adjust Status based on the aforementioned statuses.
- 5. ICWC also provides a range of free and affordable immigration legal services, including services concerning (a) Asylum for Unaccompanied Children; and (b) Special Immigrant Juvenile Status (SIJS).
- 6. The following figures represent ICWC's best available estimates based on current records and case tracking systems. While accurate to the best of our knowledge, they may be subject to minor variation.

- 7. ICWC currently represents 6,245 clients with pending U-Visa applications, either as principal petitioners or derivative applicants. As for ICWC's derivative U visa cases, ICWC represents 2,394 derivative applicants. These clients have survived one or more of the U-Visa's qualifying criminal activities, including but not limited to: domestic violence, sexual assault, sexual exploitation, rape, stalking, felonious assault, kidnapping and trafficking. Of the 3,851 clients who are *principal* petitioners for U Nonimmigrant Status, 2,279 have Deferred Action and work authorization through the bona fide determination process, and 35 have Deferred Action and work authorization through the wait list determination. the 1, 537 clients who are principal petitioners are waiting for bona fide determinations. ICWC represents 64 U Visa clients who have upcoming Master Calendar Hearings before an immigration court, and 110 U Visa clients in administratively closed removal proceedings.
- 8. ICWC currently represents 15 clients with pending T-Visa applications.
- 9. ICWC currently represents 343 clients who are survivors of domestic violence, including abuse perpetrated by their spouses, children, or parents. These individuals have either pending VAWA self-petitions or approved VAWA self-petitions with pending Adjustment of Status applications.
- 10. The protections and benefits offered by U and T Visas are crucial in allowing ICWC to provide legal services to our clients. ICWC attorneys routinely referred to and shared in print version ICE guidance directing agents to generally exercise discretion when encountering survivors of serious crimes, including most recently ICE Directive 11005.3: *Using a Victim-Centered Approach with Noncitizen Crime Victims* (Dec. 2, 2021) and ICE Policy Statement 10076.1: *Prosecutorial Discretion: Certain Victims, Witnesses, and Plaintiffs* (Jun. 17, 2011) to advise clients that ICE, absent exceptional circumstances, did not take enforcement actions against those applying for U Visas, T Visas, or self-petitioning under the Violence Against Women Act. ICWC's U Visa clients, for example, often need reassurance that cooperating with local law enforcement in the investigation or prosecution of a crime and then filing a petition to USCIS will not put them at risk of an ICE enforcement action. Without these protections, some noncitizens who

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- 11.ICWC clients and their respective communities generally trust law enforcement in California and Nevada, particularly when compared to the conditions in their countries of origin, where corruption and abuse are far more prevalent. Many clients arrive with deep skepticism toward police due to past experiences, but find that here, they can report crimes and seek protection without fear of retaliation or exploitation. While broader community incidents have understandably impacted perceptions of law enforcement, ICWC clients have largely been able to feel safe engaging with police, especially when pursuing immigration relief through VAWA or U Visa processes. However, recent ICE raids and enforcement actions in communities like Los Angeles—where officers have entered neighborhoods masked or without clear identification—have created renewed fear and confusion, challenging the trust that many immigrant communities have worked hard to build. Despite those actions, over time and with continued education and advocacy, the relationship between ICWC clients and local law enforcement has strengthened, allowing survivors to come forward and cooperate in investigations with greater confidence.
- 12.Countless ICWC clients have been able to escape abusive relationships thanks to the protections and benefits afforded by having a pending or approved VAWA self-petition or U Visa petition. One such client, a woman from Honduras, endured years of compounded trauma before reaching safety. After fleeing her ex-partner's abuse, she was confined and raped by local gangs for an extended period, resulting in a pregnancy. She escaped with the help of a pastor, only to be abducted—alongside her five-year-old daughter—by a cartel in Mexico during their journey to the United States. Both were held hostage and repeatedly assaulted for over a month before being released at the U.S.-Mexico border. Once in California, the client was the victim of a felonious assault: a stranger followed her in a car, attempted to run her over, then exited the vehicle, threw her to the ground, and held her at gunpoint while robbing her. She reported the crime to law enforcement and filed for a U Visa. More recently, she was raped again by a housemate. She is now residing in a shelter, seeking a restraining order, and working to stabilize her

living situation. The client was granted deferred action and a work permit, which will be instrumental in helping her access support services and secure reliable employment once she regains housing stability. With these protections in place, she is now far more likely to escape the extreme and recurrent violence she has endured and begin rebuilding a life of safety and dignity.

- 13.Hundreds—potentially thousands—of current and former ICWC clients have played a critical role in successful criminal prosecutions through their cooperation with law enforcement. For example, our San Diego office represented a client who survived sexual abuse and courageously assisted investigators. Her cooperation led to the identification of multiple additional victims, and the perpetrator was ultimately sentenced to 267 years in prison. This client's U Visa was approved, and she has since rebuilt her life.
- 14.ICWC currently represents several clients in our Las Vegas office who are actively cooperating with an ongoing investigation led by the Department of Labor into workplace abuses by a large construction company. While cooperation with law enforcement remains a vital pathway to protection and relief, fear among our clients is ever-present—and has intensified in recent months. This fear is especially acute in light of recent ICE raids and enforcement actions in communities like Los Angeles, where officers have entered neighborhoods masked or without clear identification, undermining trust in law enforcement. Despite these challenges, ICWC continues to support our clients by informing them of their rights and options and encouraging cooperation with law enforcement when it is safe and appropriate to do so.
- 15.ICE Policy Number 11005.4 is arbitrary in both its design and implementation. The policy rescinded prior directives—specifically ICE Directive 11005.3 and Policy Statement 10076.1—that had long provided clear protections for immigrant survivors of crime, including guidance that ICE should not take enforcement actions against individuals applying for U Visas, T Visas, or VAWA self-petitions absent exceptional circumstances. The new policy fails to offer a reasoned explanation for this reversal. It does not acknowledge the reliance interests of organizations like ICWC, which have built legal strategies and client trust around the prior protections. Nor does it consider the destabilizing impact on survivors

- who are now left uncertain about whether cooperation with law enforcement could lead to detention or removal.
- 16. The protections removed by ICE Policy 11005.4 are substantial. ICE agents are no longer required to affirmatively seek evidence that someone is a victim of crime or to consider such evidence as a positive discretionary factor in enforcement decisions. The policy also ends the routine practice of requesting prima facie determinations or expedited adjudications from USCIS when individuals with pending U or T visa petitions request stays of removal. These changes have led to enforcement actions against individuals with deferred action, undermining the very purpose of victim-based immigration relief and discouraging survivors from coming forward.
- 17. The explanation provided for rescinding these protections—if any—was inadequate. The policy offers no meaningful justification for why ICE should abandon a victim-centered approach, nor does it address the real-world consequences for survivors of crime and trafficking. It fails to consider the chilling effect on cooperation with law enforcement, the erosion of trust in public institutions, and the increased risk of harm to vulnerable individuals.
- 18. Critically, ICE Policy Number 11005.4 disregards the lived realities of immigrant survivors. It does not account for the trauma, fear, and systemic barriers that survivors face when deciding whether to report crimes or seek legal relief. By removing safeguards that previously encouraged cooperation and protected survivors from enforcement, the policy exacerbates the risks of detention and deportation for individuals who are actively seeking justice and safety. ICWC has observed clients dropping out of services or losing contact due to fear and stress, and the organization has had to divert significant resources—including hiring temporary staff and increasing client communications—to mitigate the harm caused by the policy.
- 19.ICE Policy Number 11005.4 undermines the legal and humanitarian framework designed to protect immigrant survivors. It imposes arbitrary barriers, strips away essential protections, and fails to consider the complex challenges faced by those most in need of support. ICWC continues to advocate for its clients, but the policy has forced the organization to expend time, money, and staff capacity that would otherwise be used to expand services and reach more survivors in need.
- 20.ICE Policy Number 11005.4, and the resulting practices of immigration agents arresting individuals with deferred action and refusing to request prima facie determinations for those with pending U or T visa applications, have significantly

frustrated and impaired ICWC's core mission of providing legal representation to immigrant crime survivors in California and Nevada. The policy has led to a chilling effect among immigrant survivors of crime and trafficking, many of whom now fear that seeking legal relief or cooperating with law enforcement could result in detention or removal. ICWC has observed an increase in client anxiety, with clients missing scheduled appointments or losing contact with ICWC due to stress and fear. This has directly impacted ICWC's ability to maintain consistent communication and representation for vulnerable clients.

- 21.In recent months, ICWC has experienced a noticeable dip in new clients seeking initial representation an outcome that could be tied to the heightened fear surrounding immigration enforcement. This decline in engagement not only affects ICWC's ability to serve survivors but also has potential implications for funding, as ICWC receives support based on the volume of applications and clients served.
- 22. To counteract the barriers imposed by ICE Policy Number 11005.4 and the immigration policies it enabled and to ensure that ICWC continues carrying out its mission and core business activity of providing legal representation to underrepresented immigrants in California and Nevada, ICWC has been forced to divert time, money, and resources. Considering the policy and its impact to our clients, ICWC hired 2.5 temporary employees for two months to enter the Alien Registration Number of every client into EOIR's Automated Case Information system to identify all clients in active removal proceedings, including administratively closed proceedings, and all clients with removal orders from EOIR. ICWC attorneys are spending increasing amounts of time discussing the risk of ICE enforcement with clients at all stages of a case. ICWC has received a substantial increase in calls from clients asking about ICE enforcement and whether their pending immigration case offers them any protection. This negatively impacts ICWC's ability to offer services to new potential clients.
- 23.Before the implementation of ICE Policy Number 11005.4, ICWC was not required to make the kinds of expenditures that are now essential to ensure the legal representation of our U Visa, T Visa, and VAWA clients. Under prior ICE directives, clients with pending victim-based immigration applications were generally protected from enforcement actions, allowing ICWC staff to focus on direct legal services and outreach. However, the new policy has created an environment of fear and uncertainty, compelling ICWC to invest in providing

20

21

22

23

24

25

26

27

28

additional materials and information and staff time to clients throughout representation — which can span upwards of a decade and hire staff to manually monitor EOIR records for every client. Attorneys now spend significantly more time counseling clients on enforcement risks and responding to urgent inquiries about ICE activity. Without these added resources, ICWC would be unable to maintain the trust and safety required to serve survivors of crime and trafficking effectively.

24. If it were not for the resources necessary to effectively represent our clients and carry out our mission in response to ICE Policy Number 11005.4 and the enforcement practices it enabled, ICWC would have spent its time, money, and staff capacity on expanding services to more immigrants in California and Nevada who urgently need legal representation. The policy has forced ICWC to limit the number and complexity of new U Visa, T Visa, and VAWA cases we can accept, as the legal work has become significantly more demanding and unstable. The evolving enforcement landscape—marked by increased detention risks and the refusal of immigration agents to request prima facie determinations—requires more intensive client counseling, record monitoring, and emergency response. As a result, ICWC has had to reject or defer cases that we would have otherwise taken. In recent months, we have also observed a decline in community outreach for U Visa services, which may be tied to heightened fear and uncertainty. This reduction in client engagement not only impacts our ability to serve survivors, but may also affect funding streams tied to the volume of applications and clients served. The diversion of resources toward defensive strategies has constrained our growth and limited our reach.

I declare under penalty of perjury and under the laws of California and the United States of America that the foregoing is true and correct. Executed on this 9th day of October, 2025.

Signed:

3 4

5

6 7

8 9

10 11

12

13 14

15 16

17 18

19

20 21

22

23

24 25

26

- I, Susan Beaty, declare and state as follows:
 - 1. My name is Susan Beaty, and I submit this declaration in support of Plaintiffs' motion for preliminary injunction regarding Defendants' policies of immigration enforcement against people with pending petitions for VAWA relief, U visas, and T visas.
 - 2. I am a Senior Attorney at the California Collaborative for Immigrant Justice ("CCIJ"). Our principal place of business is located at 1999 Harrison St., Suite 1800, Oakland, CA 94612. I have been working in the immigrants' rights field for 15 years, as an immigration attorney for 7 years, and at CCIJ for 2 years.
 - 3. CCIJ's uses coordination, advocacy, and legal services to fight for the liberation of immigrants in detention in California. We envision a world where no one is subject to incarceration or family separation.
 - 4. CCIJ operates legal clinics at immigration detention centers and other carceral facilities across California. CCIJ also coordinates and provides technical assistance to rapid response networks across the Bay Area. Through our clinics and rapid response work, CCIJ provides immigration consultations, referrals, pro se support, and limited scope legal services to hundreds of detained and incarcerated immigrants each year. We also provide technical support and mentorship to immigration attorneys across the state.
 - 5. CCIJ also works to support local and state policies that aim to protect and empower detained immigrants, such as AB3228 (The Accountability in Detention Act), AB 263 (The Health Oversight & Leadership in Detention Act), AB 2632 (the California Mandela Act on Solitary Confinement).
 - 6. CCIJ collects and analyzes data related to ICE enforcement behaviors and detention center conditions, among others, for advocacy and educational purposes.

Data helps CCIJ tell a story of what is actually happening to immigrant communities.

- 7. CCIJ uses a range of other legal tools to advocate for and defend detained immigrants, including but not limited to high-impact litigation, complaints to state and federal oversight agencies, and advocacy letters to elected officials.
- 8. As part of our work, and to help advance our mission, CCIJ provides legal assistance to victims of crime and trafficking. We provide consultations, pro se support, and referrals to survivors of crime through our clinics and rapid response efforts. We also provide direct legal services to crime survivors, including representation in removal defense before the Immigration Courts, Board of Immigration Appeals, and federal circuit courts, as well as applications for victim-based immigration relief before U.S. Citizenship and Immigration Services (USCIS). We represent crime survivors in impact litigation, including litigation to challenge inhumane conditions of confinement and abuse within carceral facilities, and in complaints to state and federal oversight agencies. We also support crime survivors in advocating to state and federal elected officials and government agencies for systemic reforms.
- 9. CCIJ has expanded our support for victims of crime and trafficking through our work with survivors of prison staff sexual assault. CCIJ previously operated an immigration legal clinic at the former Federal Correctional Institute (FCI) in Dublin, California, a federal women's prison that hosted an immigration court site. Through our clinic we learned that dozens of incarcerated immigrant women were abused by various prison officials. We supported noncitizen survivors in bringing individual civil claims as well as a class action lawsuit in federal district court, which led to the largest aggregate financial settlement in the history of the federal prison system, the closure of the prison, and a consent decree to protect the rights of people formerly incarcerated at Dublin. We continue to represent a class of hundreds of individuals who were transferred from FCI Dublin to federal prisons across the country. We have also represented dozens of survivors of FCI Dublin staff abuse in immigration matters, including removal defense before the Immigration Courts and federal appellate courts, affirmative applications to USCIS

for victim-based relief, and requests for release from custody and prosecutorial discretion to Immigration and Customs Enforcement (ICE). We also continue to offer consultations, pro se support, and referrals to immigrant survivors of prison staff abuse at state and federal prisons across the U.S.

- 10.CCIJ currently represents nine individual clients with pending U-Visa applications. Four CCIJ clients have received bona fide determinations (BFDs) and deferred action. Five have regular check ins with ICE. Three are in active removal proceedings, including two who are currently detained by ICE.
- 11.CCIJ currently represents three individual clients with pending T-Visa applications. All three have final orders of removal. One has a BFD and regularly checks in with ICE. One is in criminal custody and is the subject of an immigration detainer. One was deported after ICE denied her request for a stay of removal based on her pending T visa application.
- 12. As class counsel in multiple ongoing class action lawsuits related to conditions of confinement and abuse in detention centers and prisons, CCIJ also represents other survivors of crime with pending U and T visa applications in their capacity as class members.
- 13.CCIJ also regularly provides legal services to other survivors of crime through our legal clinics and rapid response coordination. Since February 2025 CCIJ has provided consultations, referrals, pro se support, and/or limited scope representation to over 80 victims of crime and/or trafficking.
- 14. The protections and benefits offered by U and T Visas are crucial in allowing CCIJ to provide legal services to our clients and to immigrant communities in California. CCIJ routinely advises clients and individuals we encounter at clinics and through rapid response of the potential protections provided by U and T visas. CCIJ has worked with survivors of crime who have decided to make a report to law enforcement officials and participate in law enforcement investigations after learning about U and T visa protections.

- 15. The communities that CCIJ serves have limited trust with law enforcement officials, often due to past traumatic experiences with police in their home countries and/or in the U.S., and due to an understandable fear that interactions with law enforcement officials will lead to immigration consequences. We have represented and provided services to many survivors of crime who were afraid to report crime because they feared being detained or deported as a result. We have also encountered victims who did in fact suffer immigration consequences after reporting a crime to law enforcement. Over the course of the last ten months, the fragile trust between immigrant communities and law enforcement officials has only further eroded.
- 16.Our work with immigrant survivors of federal prison staff sexual assault exemplifies these trends. At FCI Dublin, abusive officers explicitly targeted undocumented women and threatened to alert ICE if survivors reported their abuse. As a result, for many years immigrant survivors were afraid to report staff sexual assault to prison officials and outside law enforcement agencies. After receiving immigration consultations and representation, many survivors did eventually come forward. Between January 2021 and December 2024, at least 12 noncitizen survivors of FCI Dublin staff sexual assault applied for a U or T visa. With the protection of a pending visa application and then-existing policies mandating discretion towards applicants of victim-based relief, many immigrant survivors remained in the U.S. and participated in a federal criminal investigation of FCI Dublin officials. Several testified against officials in federal criminal trials, and several others provided victim impact statements at sentencing hearings. Due in large part to the bravery and cooperation of immigrant survivors, nine FCI Dublin officials have now been convicted of sexually abusing women in their custody.
- 17. However, over the course of the past eight months, numerous survivors of crime who were previously incarcerated at FCI Dublin have been detained and deported, including one survivor of FCI Dublin staff sexual assault with a pending T visa. Between August 2021 and August 2024, at least 34 survivors of crime and/or trafficking incarcerated at FCI Dublin were granted prosecutorial discretion and released into the community at the end of their criminal sentences, instead of being

detained and/or deported. Since February 2025, CCIJ is not aware of a single case where ICE granted any form of discretion, including release, to an immigrant survivor of abuse in federal prison. As a result of these shifts, immigrant survivors of staff abuse have been more hesitant to report the crimes against them.

- 18.ICE Policy 11005.4 dismantled vital protections for immigrant survivors of crime. ICE Policy 11005.4 rescinded agency policies and practices that survivors, practitioners, and law enforcement officials have relied upon for years. The policy ended the longstanding practice of discretion towards applicants and beneficiaries of victim-based immigration relief, including ICE's practice of routinely requesting expedited processing and bona fide determinations for U and T visas, and regularly issuing administrative stays of removal for crime victims. The Trump administration offered no explanation for ending these commonsense protections.
- 19. ICE Policy Number 11005.4, and the resulting policies of immigration agents arresting people with deferred action and refusing to request prima facie determinations when people with pending U or T visas request stays of removal, frustrate and impair our mission and our core business activity of providing legal representation as we have been forced to spend additional time and energy serving crime victims who are no longer protected from detention or deportation.
- 20. As a result of this policy change, CCIJ has been forced to expend significant resources to seek protections for vulnerable clients and to prevent their detention and/or deportation from the United States. Recent experiences with two similarly situated clients demonstrate this change. CCIJ client's Ms. A and Ms. B are both survivors of heinous sexual abuse and sex trafficking by federal prison guards. Both were issued administrative removal orders prior to their release from prison, and both applied for T visas based on experiences of sex and labor trafficking. After Ms. A was detained by ICE in late 2024, CCIJ staff submitted an administrative request to ICE for release and relief from deportation while her T visa remained pending. ICE released Ms. A into the community in mid-January 2025 and is now reunited with her family and receiving services for trafficking survivors while her T visa remains pending. After Ms. B was detained by ICE in the summer of 2025, CCIJ staff submitted a similar request to ICE, which ICE

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- 21. As another example, several CCIJ clients with pending U and T visas have been released to the community and regularly attend check ins with ICE. These check ins are routine and have historically required little to no staff support. Since February 2025, and as a direct result of ICE's new policy, CCIJ now ensures that an attorney accompanies our clients with pending victim-based benefits to ICE check ins, meaning staff have to spend hours (up to an entire day) waiting at the ICE office with our clients, or spend time and effort to recruit and a partner organization to attend on our behalf. For particularly vulnerable clients with final orders of removal, CCIJ has recently begun preparing entire court and administrative filings to have on hand at ICE check ins, including preparing federal habeas corpus petitions and motions for temporary restraining orders, and requests for administrative stays of removal. In the last month alone, CCIJ staff have spent over 20 hours preparing federal court filings ahead of ICE check ins for clients with pending U and T visa clients, in anticipation of potential detention. In short, ICE's new policies towards crime victims have forced CCIJ staff to spend untold additional hours providing services to our clients.
- 22.CCIJ staff has also been forced to divert significant time and energy supporting immigrant survivors of crime through clinics and rapid response, including researching existing potential avenues for relief and protection, revising written

materials and templates for pro se clients to reflect ICE's new policy and practices, and providing additional consultations and legal advice to vulnerable crime victims.

- 23. To counteract the barriers imposed by ICE Policy Number 11005.4 and the policies it enabled, and to ensure that we continue carrying out our mission of providing legal representation to help fight for the liberation of immigrant detainees, CCIJ has been forced to divert additional time, money, and resources to legal representation and services. We have added additional staff in the last several months, and we are seeking funding specifically to support staffing our clinics and rapid response networks because we cannot sustain the demands for our time based on our current resources.
- 24. If it were not for the resources necessary to effectively represent our clients and carry out our mission in response to ICE Policy Number 11005.4 and the policies it enabled, CCIJ would have spent its time, money and resources on other matters that would advance our mission, such as our other policy and advocacy efforts. If we were not forced to spend so much time on existing clients with pending U and T visa applications, we would have been able to serve additional clients. If we were not forced to expend significant energy researching and providing advice and support to vulnerable crime victims in light of recent policy changes, we would be able to provide more consultations to unrepresented individuals.

I declare under penalty of perjury and under the laws of California and the United States of America that the foregoing is true and correct. Executed on this 9th day of October, 2025.

Signed:	
	Susan Beaty

- 1. I am the Legal Director of the Immigration Removal Defense Program at La Raza Centro Legal ("LRCL"), which is located at 474 Valencia Street, Suite 295, San Francisco, CA 94103. I have been working at LRCL since November 2022.
- 2. Born out of the civil rights and Chicano movements of the 1960's and 1970's, LRCL was founded in 1973 by Latino law students to fill a gap in the availability of economically and culturally accessible legal services for the Bay Area's Latino population. LRCL's mission is to provide high quality, free legal representation to the Latino community and low-income immigrant families. LRCL's legal services are organized into four programs: (1) Affirmative Immigration, (2) Immigration Removal Defense, (3) Workers' Rights, and (4) Elder & Disability Law.
- 3. LRCL's Affirmative Immigration Program is comprised of a legal director, two staff attorneys, a paralegal, and is currently in the process of hiring a second paralegal. The program offers a wide range of affirmative immigration legal services to support the low-income, immigrant and Spanish-speaking community of San Francisco and San Mateo counties. These services include (1) providing legal consultations, assessing eligibility for immigration relief, and assisting noncitizens in applying for immigration relief; (2) helping U.S. citizens and legal permanent residents prepare applications to petition family members to immigrate to this country; (3) assisting noncitizens with applying for legal residency or citizenship; (4) helping noncitizens renew their green cards and work permits; (5) assisting youth in filing for legal status under the Deferred Action Executive Order; and (6) assisting affirmative asylum seekers. The program also has a long-running bi-weekly community immigration clinic, in which experienced immigration attorneys provide community members with free legal consultations.
- 4. One of the Affirmative Immigration Program's core services is providing legal assistance to victims of crimes and trafficking. The program has about 77 pending U Visa cases, many of which include multiple derivative beneficiaries. The program anticipates filing at least five more U Visa applications in the next couple

of months, and more after that, to comply with our organization's community and grant obligations. The program also has at least two pending Violence Against Women Act (VAWA) self-petitions.

- 5. LRCL's Removal Defense Program provides free representation to San Francisco residents in immigration court proceedings. The program also represents Bay Area residents who are detained in Immigration and Customs Enforcement ("ICE") detention centers, including but not limited to, Mesa Verde and Golden State Annex. The program also participates in several regional rapid response networks that provide emergency services in the event of an ICE arrest and is part of the Attorney of the Day program at San Francisco Immigration Court. The program also participates in the California Collaborative for Immigration Justice's monthly clinics to provide free, in-person consultations to noncitizens detained at Central Valley detention centers.
- 6. The Removal Defense Program currently consists of a legal director, a senior staff attorney, two law graduates, and a paralegal. The program currently has about 8 pending U visa cases on behalf of 14 individuals (accounting for derivative family members). We also have one client with a pending T visa application and a client with a pending VAWA application we jointly represent with the Affirmative Immigration Program.
- 7. Between the two immigration programs, LRCL currently has about 85 pending U visa cases. The number is even higher when accounting for derivative beneficiaries. Almost all of LRCL's U visa clients have bonafide determinations (BFDs), work permits, and deferred action based on their pending U visa applications. Between the two immigration programs, LRCL also represents at least two clients with pending VAWA applications and one client with a pending T visa application.
- 8. Traditionally, the protections and benefits offered by U visa, T visa, and VAWA applications have been crucial to our work as a community resource here in the Mission. As a legal service provider directly serving the community, we are accessible to community members in need 40 hours a week, Monday-Friday. Our intake coordinator meets community members on about a weekly basis who are

15 16

18

19

17

20

21

22 23

24 25

26 27

- seeking assistance in accessing legal support after suffering harm. Often, our office is the first interaction in which a recently arrived noncitizen has gotten an orientation to what resources are available to them when an injustice has been done against them. Generally, our office's response to victims of a crime outside of the clinic context has been to guide community members freshly reeling from harm to seek support and assistance from the local police department. We have encouraged those folks to speak with the local police and access victim services with the understanding that they would be safe in reporting the crimes, and that even if the process couldn't result in a conviction at least there was the chance of some semblance of being able to remain here in safety.
- 9. The New Trump Crime Victim Policy has had a significant negative impact on our work. Prior to the implementation of the New Trump Crime Victim Policy, LRCL would encourage almost all eligible crime victims to begin the U visa process. Now, however, our risk calculus has greatly changed. If the community member has never had contact with immigration officials in the United States before, in some situations, we are hesitant to counsel them to apply for a U visa. This is because we now worry their U visa application will trigger ICE enforcement, and ICE may detain them and/or place them in removal proceedings. If this happens, there are no longer any ways for us to advocate for their release or against their deportation. In addition, when we counsel clients with valid U visa claims that applying for a U visa may result in them being placed into removal proceedings, they are much less likely to want to move forward on their case. As such, LRCL has a smaller pool of noncitizens it can represent, which makes it harder to meet its grant deliverables and carry out the goals of its programs.
- 10. The administration's new immigration policies, including its crime victim policies, have also led to fewer community members seeking legal advice about U visas at our biweekly affirmative clinics. Since the ICE raids in Los Angeles began this year, there was a drastic decline in the amount of people who were signed up for the clinic showing up for their appointments, including people seeking U visa consultations. Relatedly, I have witnessed two instances in the past couple of months of noncitizens who were too scared to even enter the building where LRCL has its office and have sent people on their behalf instead to ask us a question while they waited outside. We do not share a building with any federal officials,

- and the fact that the people in the population we serve many of whom are crime and trafficking victims are too scared to walk to into a building that houses only non-profit organizations, speaks a lot the high levels of fear and panic that immigration communities are undergoing.
- 11.In addition, the New Trump Crime Victim Policy has particularly impacted the Immigration Removal Defense Program. Previously, U visa, T visa, and VAWA applications were a powerful tool to defend our clients against deportation. For example, one of our clients received a final order of removal because of the actions of her abusive ex-husband, who is a U.S. Citizen, a few years ago. LRCL filed a VAWA application for her in 2023. We then used the pending VAWA application as the basis for a Form I-246, Application for a Stay of Deportation or Removal to ICE, which ICE granted on February 26, 2024. As such, our client was protected from what likely would have been detention and deportation at an upcoming ICE appointment. Such a scenario is no longer possible, however. If we had a client in a similar situation submit the stay application today, ICE will almost certainly deny it.
- 12. The New Trump Crime Victim Policy also reduces the number of removal defense clients we file U visa applications for. On at least one recent occasion, the Removal Defense Program has made the difficult decision of not filing a U visa application for a client who is eligible because of the limited protection it would provide him. The Removal Defense Program has limited resources, and we cannot put time and energy into legal strategies that do not have an immediate impact. I anticipate making similar difficult decisions in the future as a result of the New Trump Crime Victim Policy.
- 13. The Removal Defense Program is also part of several regional rapid response networks serving the Bay Area. Recently one of our staff members responded to a rapid response activation for a San Mateo County resident who was detained outside of his home. He suffers from a severe traumatic brain injury and acute neurocognitive disorder. We were concerned about his ability to competently engage in a Reasonable Fear Interview, which was the only thing preventing him from being removed. Years ago, he was the victim of a crime where someone forced their way into his home and threatened him at gunpoint while his children

11

15 16

14

17

18 19

20

21 22

23

24 25

26 27

28

were asleep in the other room. He was unaware such a crime could make him U Visa eligible. Had the protections of the prior policies applied, we would have advised him that he should seek counsel on the U Visa by using the police report that exists as a starting point, and file the U Visa application as soon as possible to pause his removal proceedings while USCIS considers his eligibility. However, the nature of our advisal regarding the U visa had to change because we could no longer assure him that filing a U visa application would offer any protection. He ended up failing his RFI and will soon be deported, if he has not been already.

- 14. The New Trump Crime Victim Policy has also inhibited our ability to fully represent our clients. In early 2025, an attorney in the Affirmative Immigration Program was in the process of preparing a VAWA application for a community member. She discussed the case at length with the client, including meeting with her for over three hours as they prepared a declaration about the abuse the client suffered at the hands of her U.S. citizen husband. During the process of preparing her application, the client expressed significant concern about the President's immigration policies. A few months later, as ICE ramped up immigration enforcement, the client stopped responding to her lawyer altogether. Her lawyer believes fear of ICE enforcement was a significant factor in her client abandoning her VAWA application.
- 15. The Removal Defense Program is also currently representing a woman who is detained at Mesa Verde detention center in a bond hearing. A key element to securing release on bond is whether a noncitizen has a pathway to immigration relief. Our client's only possibly pathway would be through her husband, who was the victim of a serious crime and therefore eligible to apply for a U visa, because it would give her derivative beneficiary status. Upon conferring with her husband to explore filing the U Visa, he immediately shut the idea down. Although he had reported this incident to the police and this form of relief would grant him and multiple family members status, he was terrified at the thought of us contacting the police department for a Supplement B certification. He was afraid somehow asking for the certification would trigger ICE to go to his home. When informed the U Visa process would also require him to get biometrics done at a USCIS Field Office after submission, his immediate response was "why, so they can jail me

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

too? My children need me while my wife is with ICE." We worry that our client will now be denied bond because her husband is too scared to start the U visa process.

- 16. The New Trump Crime Victim Policy also strains the Affirmative Immigration and Removal Defense Programs' resources. In addition to being unable to represent as many individuals as we would like due to stricter screening methods, we have to manage increased fear and stress levels of our existing clients. Many of our clients have been reaching out more often than they normally would and need frequent assurances that they will not be immediately deported, which we cannot give them. At least one U visa client has told a staff member that she does not feel any protection from her bona fide determination and is still scared to leave her house. It also impacts the well-being of our staff to be exposed to such constant high levels of stress and fear, and I worry about the staff members leaving LRCL because the work has become too difficult. In addition, with the injection of record levels of funding to DHS by the Big Beautiful Bill, I anticipate mass raids in the Bay Area in the near future, similar to what has occurred in Los Angeles earlier this year. If our clients are detained and/or placed in removal proceedings, it will be devastating for our staff to watch them be detained and deported without any tools to protect them, leading to low morale.
- 17.In sum, if it were not for the resources necessary to effectively represent our clients and carry out our mission in response to New Trump Crime Victim Policy, LRCL would be spending its time, money, and resources on other matters that would advance our mission, including by representing more immigrants in the Latino community who need our services.

I certify under penalty of perjury that the foregoing statement is true and correct. Executed on October 14, 2025 Jordan Weiner Legal Director, Removal Defense Program La Raza Centro Legal

2.1

DECLARATION OF ANGELICA SALAS

- I, Angelica Salas, declare and state as follows:
 - 1. My name is Angelica Salas, and I submit this declaration in support of Plaintiffs' Motion for APA § 705 Relief and Preliminary Injunction.
 - 2. I am the Executive Director of the Coalition for Humane Immigrant Rights ("CHIRLA"). I have been working at CHIRLA for 30 years.
 - 3. CHIRLA is a nonprofit and membership organization headquartered in Los Angeles, California, with eight offices throughout California. CHIRLA has approximately 52,142 active members across California. CHIRLA's membership includes U-Visa applicants.
 - 4. CHIRLA was founded in 1986 to advance the human and civil rights of immigrants and refugees. CHIRLA's mission is to achieve a just society, fully inclusive of immigrants.
 - 5. CHIRLA has a range of programs and initiatives geared towards supporting immigrant communities, including but not limited to: (1) Organizing & Leadership Development; (2) Policy & Advocacy; (3) Civic Engagement & Political Empowerment; (4) Legal Services; (5) Community Education & Outreach; and (6) Humanitarian Response and Migrant Assistance.
 - 6. CHIRLA seeks to protect the constitutional and statutory rights of its immigrant members, including its U-Visa applicant members.
 - 7. CHIRLA's community education team crafts presentations and materials and uses well-established networks to distribute them, helping immigrants understand (1) labor, civil, and human rights; (2) the policies and programs that affect them; and (3) civic action.
 - 8. CHIRLA has been widely recognized as a community trusted organization in diverse communities throughout the state of California. This has been possible in great part to its robust and continued community education and outreach efforts in diverse communities across the state. Through its well-

attended community informative workshops, CHIRLA has been able to successfully engage, inform, and empower communities for nearly forty years. These workshops are delivered to communities across areas that include Los Angeles County, Orange County, San Bernardino and Riverside Counties, and Central Valley California regions. Our Immigration 101 workshops provide critical information to communities on a series of legal paths towards permanent residency and U.S. citizenship. These workshops have not only had a significant impact in many diverse communities, but it has established CHIRLA as a trusted community messenger organization.

- 9. In fact, CHIRLA provides community education concerning the U-Visa, T-Visa, and VAWA. These immigrant survivor-based visas are discussed in CHIRLA's "Path to Immigration 101" workshop. The "Path to Immigration 101" workshop is conducted primarily in-person, including at community events. In the last fiscal year, this workshop reached approximately 3,988 people, the majority of whom are undocumented. The purpose of the "Path to Immigration 101" workshop is to raise awareness within the community about the forms of immigration relief available, and to help folks understand who might be eligible for such relief. Further, the goal of this workshop is also to inform and encourage individuals to seek appropriate legal guidance.
- 10. Since February 2025, despite our reputation being built painstakingly over time, CHIRLA has observed a noticeable decline in attendance particularly among U-Visa and VAWA applicants to our Know Your Rights workshops. We attribute this squarely to ICE Policy Number 11005.4. This trend reflects heightened fear and palpable uncertainty in the communities we serve, with many community members now hesitant to attend these community workshops. Similarly, the noticeable decline in attendance undermines a broader community confidence in accessing vital information and resources for which they are eligible, often due to their immigration status, e.g. U-Visa applicants and VAWA self-petitioners.
- 11. CHIRLA is also recognized by the Board of Immigration Appeals and offers low-cost immigration legal services. Licensed attorneys supervise all legal staff, including accredited representatives and paralegals. CHIRLA's legal services include student assistance, removal defense, family-based

- petitions, naturalization, and Deferred Action for Childhood Arrivals (DACA).
- 12. CHIRLA's Family Unity team offers legal representation to victims of crime applying for VAWA and U visas.
- 13. CHIRLA's Student Legal Services team also provides legal assistance to U visa petitioners and VAWA self-petitioners.
- 14. CHIRLA currently represents 269 clients with pending U visa applications with USCIS. Of CHIRLA's pending U-Visa clients, 110 have a bona fide determination from USCIS, approximately 37 have a waiting list determination, 137 have work permits, at least 11 have deferred action, 158 are waiting for a bona fide determination from USCIS, at least one has regular ICE check-ins, and 18 are in removal proceedings.
- 15. CHIRLA currently represents 7 clients who survived domestic violence from their spouses and have pending VAWA self-petitions. Of CHIRLA's pending VAWA clients, three have work permits, one has deferred action, and three have received prima facie determinations.
- 16. Since February 2025, several CHIRLA staff handling U-Visa and VAWA clientele have noticed an increased interest in assistance, but notably, after initial consultations, and entry into engagement contracts, an unusually high number have fallen out of these contracts or failed to follow up with our staff. Clients say this very directly, that they are now afraid of submitting their personal information to USCIS because of the new enforcement approach, exemplified by the new ICE Policy
- 17. One U-visa applicant client and their derivative child applicant were deported from the U.S. in late March or early April 2025 before she received her bona fide determination. Other applicants who remain in the country are terrified of attending their biometrics appointments, assuming that these could be traps used to detain and deport them. This fear took root in the months following February 2025, as word spread among U Visa applicants that their protections had truly been stripped away some of these individuals had initially believed this to be a false rumor. Our staff has dedicated additional resources to explaining these through the risks

associated with attending and not attending these appointments. This includes explaining that if they do not attend, the applications will be considered abandoned, further increasing the risk of deportation.

18. Contract openings with all clients, including U-visa clients, take a lot longer since February 2025 because it's more difficult for potential applicants to weigh the risks of applying. Knowing that USCIS can act as an enforcement agency deters people from deciding to pursue the U-visa, especially knowing the long wait time during which they'll be unprotected. One family in particular had a very hard time deciding whether they wanted to pursue the U-visa given the impact of ICE Policy Number 11005.4. In addition, between 5-10 clients have said that they are too afraid of submitting applications due to their own histories, which they fear would make them targets of ICE Policy Number 11005.4.

19. Two of our clients have been deported pursuant to ICE Policy Number 11005.4 and our relationships with them and their derivatives have been terminated as CHIRLA, due to the requirements of the grants that fund our work, cannot represent them unless they are in California.

20. Immigrant survivors of domestic violence have shared with CHIRLA that they did not want to report their abuser for fear of enforcement.

21. ICE Policy Number 11005.4 interferes with and frustrates our mission and our core business activities of providing legal representation and community education by instilling so much fear and stress in our clients that some no longer feel it is safe or worthwhile to seek CHIRLA's services. We have also noticed that clients who in the past would have been strong U Visa candidates are now declining to report crimes against them to the police due to a fear of authority figures that was not there before, now that they know they do not enjoy the protections that a U Visa application once provided.

22. To counteract the barriers imposed by ICE Policy Number 11005.4, and to ensure that we continue carrying out our mission and core business activities of community education and outreach, CHIRLA has been forced to divert its substantial time, money, and operational capacity to reestablish community trust and access to services and resources that are critical to its target

- audiences. CHIRLA has developed new community outreach formats that demand significantly more time, operational cost and personnel capacity. For example, our Know Your Rights curriculum has had to be revised to account for the new threat environment for U-Visa and VAWA applicants at the same time as efforts to reach them in the first place and to organize these workshops in a way that makes these attendees comfortable enough to attend have had to be greatly strengthened.
- 23. For our legal services, it is the same story. Everything takes longer now due to the fear that going through the U Visa application process and engaging in any necessary follow up could lead to the applicant being arrested and deported. What used to be a 5-minute process of e.g. picking up documents, many clients now want to sit down and be reassured that it is not risky for them to go through this process, but we cannot offer them such assurances in light of ICE Policy Number 11005.4. Instead, we spend, in some cases, 30 minutes to an hour telling them what they can expect in terms of the increased risk environment around applying and having contact with government officials and offices and speaking to their fears. It is simply a lot harder for clients to make informed decisions about what to do with their cases, and the time to get them to a place where they can make decisions has increased many times over. In addition, we have to do more research on some clients' cases than we would have had to do prior to ICE Policy Number 11005.4 in order to assess if and how the risks faced by that particular client have changed in light of the Policy. Moreover, the increased risk facing U Visa applicants and VAWA self-petitioners makes it challenging to gain a client's basic trust when our staff have previously said one thing at a meeting, only to have it be contradicted due to policy changes and their implementation.
- 24. If it were not for the resources necessary to represent our clients and educate survivors of crime and domestic violence and carry out our mission in response to ICE Policy Number 11005.4, CHIRLA would have spent its time, money, and resources on other matters, that would advance our mission, including by investing in our other programs and initiatives, and representing more immigrants who need our services.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

25.CHIRLA also has several members with pending U visa petitions who have been impacted by ICE Policy Number 11005.4.

CHIRLA MEMBER #1

- 26.One member is the derivative child of a U-Visa principal petitioner, i.e. his mother. This member first came to the United States with his mother back in April 2019, when he was just eleven years old. This member has not left the United States since. Since age 11, he has attended school in the United States. This member is now 17 years old. After high school, he dreams of pursuing higher education for a better life. In the United States, he lives with his mother and his four siblings. His youngest sibling is 3 and was born in the United States. The second-youngest sibling is 9, the third-youngest sibling is 13, and his oldest sibling is 19 and has a developmental disability. Apart from attending high school, he helps take care of the household and his siblings.
- 27. Around July 2023, the member's mother survived an armed robbery/felonious assault. His mother gave a statement to responding officers and told them that she would be willing to testify in court if needed. Due in part to her cooperation, the suspect was arrested for the armed robbery, and nine other related robberies.
- 28. As a result of ICE Policy Number 11005.4, and after February 2025, this member and his family are very fearful of deportation; this fear has substantially increased since the beginning of the Trump administration.
- 29. Since February 2025, this member is very fearful that any contact with law enforcement could put them at risk of deportation.
- 30. Despite having received a BFD and employment authorization in August 2025 by USCIS, this member is fearful that their pending U-Visa application and deferred action will not protect them from immigration enforcement.
- 31. Since February 2025, this member has been scared to leave his home. This fear was particularly pronounced around June 2025. This fear of detention

- caused him to miss a week of school at the beginning of his school year. Unless necessary, this member tries to avoid leaving his home.
- 32. This member has a master calendar hearing scheduled for November 19, 2025. He wants to attend his hearing, as required, but he is scared that he and his mother will be detained upon their court appearance.

CHIRLA MEMBER #2

- 33. Another CHIRLA member is a U-visa petitioner. She has a signed lease in Los Angeles, California. In April 2025, she got married to a U.S. citizen. She runs her own housekeeping business and has three United States Citizen children. Her 18-year-old child attends university in the United States. Her 14-year-old and 15-year-old children attend high school in the United States. This member attends their respective high school parent meetings.
- 34. As a result of ICE Policy Number 11005.4 and after February 2025, this member fears arrest, detention, and deportation. For her removal case, her private attorney received a motion to reopen her administratively closed case.
- 35. Since February 2025, this member has witnessed, from her balcony, an incident where ICE went to a King Taco directly below her apartment in Los Angeles, California. To maintain safety, she closed the door.
- 36. Since February 2025, this member has not gone out on the weekends as much, has encouraged her kids to go out without her, has changed her work schedule to go out early in the morning or very late at night, has stopped taking her kids to school (the children take a bus instead), and a client of hers buys her groceries every week.

CHIRLA MEMBER #3

37. This member is a U-visa applicant, and the indirect victim of sexual assault committed against her minor daughter. She was instrumental in supporting her daughter through the investigation and reporting of her crime. She is the single mother of two daughters, the youngest of whom is currently attending high school in the United States. She works as a street vendor and housekeeper. She is the sole provider of her family.



KATHLEEN JENNINGS ATTORNEY GENERAL DEPARTMENT OF JUSTICE 820 NORTH FRENCH STREET WILMINGTON, DELAWARE 19801 CIVIL DIVISION (302) 577-8400 CRIMINAL DIVISION (302) 577-8500 FRAUD DIVISION (302) 577-8600 FAX (302) 577-2610

DECLARATION

- I, Daniel Edward Logan Jr., declare and state as follows:
 - 1. My name is Daniel Edward Logan Jr., and I submit this declaration to explain the detrimental impact that detaining and removing U-Visa applicants, despite deferred action status, has on public safety and the administration of justice.
 - 2. I am the Chief Deputy Attorney General for the Delaware Department of Justice, the highest unelected position in a Department of nearly 550 employees responsible for the statewide administration of criminal prosecution.
 - 3. I have 19 years of criminal prosecution experience, both in the State of Delaware and the United States Attorney's Office for the District of Delaware, where I also served as the first "Border Security Coordinator." I have experience prosecuting all types of crimes from state traffic offenses to homicides. As an Assistant United States Attorney, I also prosecuted approximately 200 Illegal Reentry cases during the first term of President Trump.
 - 4. The Delaware Department of Justice has full criminal jurisdiction in the State. There are no local district attorneys. The Delaware Attorney General is the chief law enforcement officer of the state. As such, we are responsible for the protection of our cooperating witnesses and victims.
 - 5. When a cooperating witness or a victim is an undocumented individual, we routinely offer certification in the U-Visa process when appropriate. As a state prosecutor, I have likely reviewed or certified over 100 U-Visa applications to ensure that the applicant met the criteria set forth for the process, namely that the crime qualified and that the victim cooperated substantially.
 - 6. Compounding the normal concerns shared almost universally by victims and witnesses to violent offenses (fear, trauma, anxiety of seeing the perpetrator in a court room), many undocumented witnesses and victims also fear immigration consequences. The U-Visa is an essential part of assuring undocumented victims that the State will do everything she can to protect the necessary witness in exchange for full cooperation with law enforcement.
 - 7. U-Visas are critical for the justice system. So too is honoring the deferred action status of individuals who courageously agree to cooperate with law enforcement.

- 8. Recently, my office had to intervene on behalf of an undocumented female who was the victim of a 2019 domestic violence stabbing. The defendant, her husband, was also undocumented. In a fit of rage, he stabbed her in the stomach before fleeing the scene.
- 9. Without the assistance of the victim, the State would have been unable to prosecute this matter, but she was understandably afraid of the consequences, including but not limited to, immigration removal. The victim found the courage and cooperated with our office enough to secure a plea against her husband. Following his conviction, the defendant was removed to his Central American country of origin.
- 10. In consideration of the bravery she displayed in the successful prosecution of her violent husband, the State of Delaware certified her U-Visa application. She was placed in deferred action status awaiting the formal determination of the application.
- 11. She was in that deferred action status when Immigration and Customs Enforcement (ICE) and U.S. Marshals entered her home in search of a relative. Her son was struck in the face by the doorknob as officers cleared entry. In the commotion, the victim, who spoke little to no English, continued to yell "No." That universal sound of disapproval went unheeded as officers stormed the home and arrested her relative. They were not there for her, and she did not forcefully resist them.
- 12. As an Assistant United States Attorney in the District of Delaware for seven years, I know that ICE religiously honored deferred action status if the individual is collateral to their purpose. Here, the victim was not ICE's target and validly had deferred action status from her 2019 stabbing prosecution cooperation. Nevertheless, ICE detained her, and transported her over 1200 miles away from her teenage kids to Monroe, Louisiana.
- 13. The callous nature of the administration's stance on collateral arrests, especially those who helped the justice system secure convictions of violent individuals, is alarming. It threatens the very core principal of public safety. The State of Delaware simply cannot assure victims and witnesses that cooperation with the State affords some protection when the federal government is free to disregard even established concepts like deferred action under U-Visas.

I declare under penalty of perjury and under the laws of the United States of America that the foregoing is true and correct.

Daniel Edward Logan Jr.

Date

DECLARATION OF ATTORNEY OSCAR RENE MONTES

I, Oscar Rene Montes, declare and state as follows:

Background

- 1. My name is Oscar Rene Montes, and I submit this declaration in support of Immigration Center for Women and Children v. Noem, Case No. 2:25-cv-009848.
- 2. I am a Supervising Attorney at the Immigration Center for Women and Children's Los Angeles office, located at 634 S. Spring Street, Suite 727, Los Angeles, CA, 90014.
- 3. I am licensed to practice law in the states of New York and California. I primarily represent survivors of crimes and domestic violence in applications for U Nonimmigrant Status and VAWA self-petitions, and also represent unaccompanied children in their applications for relief.

Summary of Detained Client with Pending Application for U Nonimmigrant Status and Deferred Action

- 4. Our office represents Ms. EKM in her petition for U Nonimmigrant Status, which was filed on August 28, 2023. Ms. EKM is the survivor of domestic violence who cooperated with the Los Angeles Police Department in the investigation against her abuser.
- 5. Ms. EKM attended a check-in appointment with ICE ERO office at 300 N. Los Angeles Street in Los Angeles, California on September 22, 2025. At that appointment, she was detained and transferred to the Adelanto ICE Processing Center. To my knowledge, she is still detained at Adelanto.
- 6. On October 29, 2025, our office received an I-765 approval notice for an Employment Authorization Document ("EAD") for Ms. EKM in the (c)(14) category, which pertains to individuals who have been granted deferred action. On November 3, 2025, our office received the EAD for Ms. EKM.
- 7. On November 5, 2025, I filed an I-246 Application for Stay of Deportation or Removal at the ICE ERO field office in Los Angeles.
- 8. On November 7, 2025, Ms. EKM called me from detention and informed me that ICE would be trying to remove her that day. I spoke to an officer who informed and advocated for her removal to be halted for several reasons.
- 9. I explained that I had filed a request for a Stay and submitted evidence of this to the Deportation Officer assigned to Ms. EKM's case. He informed me that her stay of removal had been denied.

- 10. I explained that Ms. EKM had been granted deferred action, and that this deferred action had not been revoked by USCIS. The Officer told me that having deferred action does not affect ICE and that they are able to remove her despite the grant.
- 11. I also told them that a request for a Temporary Restraining Order ("TRO") had been filed in Federal Court, to which the officer responded that until a TRO was issued, ICE was free to move forward with her removal.
- 12. Later that afternoon, I received an email from Anthony Santana, Supervisory Detention and Deportation Officer, Detained Docket, at the Adelanto ICE Processing Center, saying: "Please be advised that there is currently no legal impediment to removal. While the initial determination of your clients nonimmigrant U visa application was deemed prima facie eligible, this does not preclude ERO from carrying out your client's removal."
- 13. I was later contacted by Ms. EKM and told that she was taken to the border but not removed and returned to Adelanto.

I declare under penalty of perjury and under the laws of the United States of America that the foregoing is true and correct.

Date: November 12, 2025

Oscar Rene Montes