Human Rights and the Rule of Law in Haiti: Key Recent Developments December 2022 through May 2023

Since IJDH's last Update on Human Rights and Rule of Law in Haiti,^I Haiti's acute intersecting governance, insecurity, and humanitarian crises have deepened yet further. Already catastrophic insecurity¹ continued to grow in incidence, geographic reach, and brutality, and has reached levels associated with armed conflicts.² Gangs have continued to gain territory,³ deploying increasingly inhumane measures to terrorize and control the population in order to do so, such as massacres; deliberately gruesome violence, including rape and other forms of sexual violence; kidnapping; and destruction of property.⁴ The ubiquitous violence has brought most normal activities to a halt,⁵ exacerbating a protracted economic decline marked by a lack of economic opportunity, which is in turn a driver of gang recruitment in the first place.⁶ This is compounded by a prolonged drought⁷ and soaring food prices,⁸ which has brought Haitians to the brink of famine, with growing numbers at "catastrophic" levels of hunger already.⁹ Drinkable water, healthcare, and many other critical services remain scarce, poor, or unreachable for much of the population.¹⁰

The international community has directed much attention towards Haiti in recent months, convening discussions and appointing experts with the stated goal of identifying solutions.¹¹ But international actors continue to support the illegitimate de facto Haitian government, which is directly responsible for the corruption, impunity, and incompetence that underlies almost every component of Haiti's crises. 12 For over a decade, individuals associated with the Pati Ayisyen Tèt Kale (PHTK) have deliberately dismantled Haiti's democratic institutions, corrupted its accountability mechanisms, and built up gangs as instruments of political violence. 13 De facto Prime Minister Ariel Henry, who lacks constitutional authority to govern, ¹⁴ is a longtime PHTK operative and direct heir to these policies. ¹⁵ He is kept in power – like the other PHTK-affiliated regimes before him¹⁶ – by support from the international community, 17 which effectively installed him in the first place. 18 In December, Henry put forward the "National Consensus Document for an Inclusive Transition and Fair Elections" (**December Accord**). 19 Haitians broadly reject the Accord as an attempt to consolidate PHTK power through unconstitutional changes to Haiti's Constitution, unfair elections, and illegal court-packing, 20 while the international community lauds it.²¹ The December Accord is a revised version of a failed proposal Henry put forward in September 2021,²² and has been criticized even by its signatories for failing to live up to promises of inclusive dialogue.²³ The persistent international support for Henry enables him to avoid constructive engagement with political and civil society actors that is necessary for resolving Haiti's crises, and thus further entrenches his illegitimate government.²⁴

The deadly insecurity and humanitarian crises have continued to shrink space for civil society to mobilize and protest,²⁵ even as the situation grows more dire and calls for Henry's resignation continue.²⁶ Instead, growing desperation and sense of abandonment has driven local community protection groups to take up arms against suspected gang members, resulting in extrajudicial killings, sometimes in collaboration with police.²⁷ Human rights group and journalists report a resulting decline in kidnapping and other gang activities.²⁸ The consequences for rule of law and community reconciliation are potentially devastating.²⁹

Below, this Update details (I) violations of rights to life and security of the person; (II) government misconduct, including institutionalized violence and corruption; (III) lack of access to justice and chronic impunity; (IV) lack of equal rights and protections for socially vulnerable individuals, especially women and girls; (V) the collapse of economic and social rights; (VI) emigration pressures; and (VII) the ongoing failures of the international community to respect the rights of Haitians.

December-2022-FINAL.pdf (hereinafter IJDH November 2022 Update). All IJDH Updates are available on the IJDH website at *Publications: Human Rights Updates*, INSTITUTE FOR JUSTICE AND DEMOCRACY IN HAITI, http://www.ijdh.org/news-and-resources/publications/.

Institute for Justice and Democracy in Haiti (**IJDH**), Human Rights and Rule of Law in Haiti: Key Recent Developments June through November 2022 (2022), http://www.ijdh.org/wp-content/uploads/2022/12/HRU-

I. Violations of the Right to Life and Security of the Person

Already catastrophic gang violence has grown more prevalent and increasingly brutal.³⁰ Daily killings, kidnappings, and rapes impose a state of constant fear.³¹ The pervasive insecurity has exacerbated existing economic pressures,³² which in turn drive gang recruitment as Haitians become increasingly desperate for basic necessities.³³ With violence in homes, on the streets, and at displacement sites, Haitians have nowhere safe to turn.³⁴ The de facto government continues to collude with gang members, who are allowed to act with impunity.³⁵ Its failure to protect the population has given rise to a civilian-led self-defense movement – *Bwa Kale*^{II} – to combat gang violence.³⁶

Gang violence and related displacement

- Gang violence intensified during the reporting period,³⁷ reaching areas previously considered safe.³⁸ There are over 200 gangs³⁹ operating in Haiti, with seven major gang coalitions.⁴⁰ The *G9 an Fanmi* (*G9*)⁴¹ and *G-Pèp*⁴² gang alliances are responsible for the majority of the violence.⁴³ Gangs control a significant amount of territory in Port-au-Prince most public reports place the number at 80 percent or higher⁴⁴ and the rest of the country.⁴⁵ The Artibonite Department is also particularly impacted.⁴⁶
- Gang violence, including mass killing,⁴⁷ has resulted in the deaths of at least 1,466 people between January and April.⁴⁸ According to the UN Integrated Office in Haiti (**BINUH**), 531 people were killed and 300 injured in gang-related incidents between January 1 and March 15, contributing to a 21 percent rise in the homicide rate in the first quarter of 2023.⁴⁹ In April alone, gang members killed over 600 people in Port-au-Prince.⁵⁰
- Gangs are employing increasingly brutal tactics against civilians,⁵¹ including firing indiscriminately from rooftops;⁵² burning people alive;⁵³ raping women and girls;⁵⁴ publicizing acts of cannibalism to intimidate rivals;⁵⁵ and leaving behind mutilated corpses as warnings to civilians, law enforcement, and other gangs.⁵⁶ Gangs' use of sexual violence as a weapon to terrorize and punish the population has increased further.⁵⁷ Residents of gangcontrolled neighborhoods are often entirely cut off from critical services as rival groups use roadblocks to place certain neighborhoods under siege.⁵⁸ Gang members also routinely hijack commercial and personal vehicles along gang-controlled roads,⁵⁹ further impeding freedom of movement and access to critical goods and services.⁶⁰
- As of mid-March, at least 160,000 people had been displaced due to the violence, ⁶¹ including 127,977 in the Port-au-Prince metropolitan area alone. ⁶² According to the International Organization for Migration (**IOM**), worsening and protracted gang violence accounts for 99 percent of internal displacement in the capital. ⁶³ The use of so-called "slash and burn campaigns," during which gangs set fire to entire neighborhoods, has been particularly devastating. ⁶⁴ Flight does not guarantee safety, as gangs and sometimes police continue to hunt down, kill, and rape individuals in public squares and on the streets. ⁶⁵ Most internally displaced persons stay with friends or relatives, but at least one quarter are living in one of the informal displacement sites. ⁶⁶ These sites are located in open-air spaces, schools, and churches, with people often sleeping on the ground and exposed to the elements. ⁶⁷ They are overcrowded ⁶⁸ and lack adequate and gender-segregated water and sanitation infrastructure, which increases vulnerability to disease and infection and exposes women and girls to violence. ⁶⁹ Women living in these sites have reported being raped and sexually exploited, including by aid workers. ⁷⁰ There are reports that persons displaced from areas under gang control sometimes face discrimination based on their perceived affiliation with those gangs.

Continuing kidnapping epidemic

• The number of kidnappings in Haiti has increased for the fourth consecutive year.⁷¹ BINUH reported at least 395 kidnappings between January and March, a 12 percent increase from the

II Translated from Haitian Creole as "peeled stick" or "club."

- previous quarter.⁷² The actual number is likely much higher due to underreporting.⁷³ After a spike in kidnappings in March,⁷⁴ incidence slowed dramatically in April and May.⁷⁵
- Gangs continue to kidnap Haitians from across all social sectors.⁷⁶ Kidnapping remains a lucrative source of income for gangs,⁷⁷ who direct extreme violence⁷⁸ at kidnapping victims in an attempt to extract larger ransom payments.⁷⁹ Despite disproportionate international media coverage of foreign particularly white⁸⁰ kidnapping cases, Haitians make up the vast majority of victims.⁸¹

Government failure to protect civilians, including human rights defenders and journalists

- The de facto government remains unable and unwilling to address ever-growing insecurity. 82 Government officials at all levels continue to collude with gangs and use them as tools to bolster their political power. 83 Police are likewise complicit; 84 according to a former Director General of the Haitian National Police (**PNH**), every major gang in Port-au-Prince has at least one PNH officer within its ranks. 85
- Government officials and police continue to be credibly accused of providing vehicles and firearms to gangs⁸⁶ and intentionally sabotaging police equipment.⁸⁷ Weapons and equipment imported from abroad are often stolen or destroyed.⁸⁸ Gangs remain far better armed than the police, including as a result of these challenges.⁸⁹ The continuing trafficking of U.S. guns into Haiti compounds the problem.⁹⁰
- Haitian police also lack adequate resources, training, and management to effectively confront the gangs. Some successful operations have been undertaken, with over 2,700 arrests of alleged gang members. But as a whole, police are heavily outnumbered and outgunned, had lack adequate state support, had are often unwilling to intervene or even enter gang-controlled neighborhoods, leaving civilians without state protection. As of mid-March, the police-to-population ratio was just over 1 officer per 1,000 inhabitants. According to the latest BINUH report (from April), only 9,000 police officers out of 13,200 active PNH personnel are actually performing police tasks, and only 3,500 of those are on public safety duty at any given time. Agange continue to attack and destroy police stations, further cementing their control over neighborhoods. Police are often targets of gang violence themselves, with at least 21 officers killed by gangs between January 1 and April 9. After armed gangs killed at least ten officers in one week in late January, Haiti's police went on strike to demand better conditions.
- On April 24, after persistent government failures to confront gang violence and bring perpetrators to justice, a group of angry residents in Port-au-Prince to lynch 14 suspected gang members. Since then many civilians have taken up improvised weapons to fight suspected gang members, sometimes with police complicity or encouragement, since in what has come to be known as the *Bwa Kale* movement. By some estimates, *Bwa Kale* actions have killed at least 160 individuals and are responsible for a drop in kidnapping and other gang violence. There are also reports of people who may not be affiliated with gangs being targeted because of their appearance or because they are unfamiliar to certain neighborhoods. The movement is a predictable consequence of long-standing government failures, but also risks harming innocent people, further damaging trust within communities, and undermining formal judicial mechanisms and the rule of law.
- The de facto government continues to fail to protect human rights defenders, including journalists, from gang violence, resulting in the shrinking of civic space and impeding the advancement and protection of human rights in Haiti. For example, ongoing threats against the staff of feminist organization Nègès Mawon continue to impede its work on behalf of women and girls in Haiti. Human rights defenders who have been forced to flee Haiti due to threats against them remain unable to return safely.
- Haiti remains one of the most dangerous countries in the world for journalists, ¹¹² dropping 29 spots in the 2023 Global Press Freedom Index. ¹¹³ At least nine journalists were killed in 2022, making it the third most dangerous country for journalists that year. ¹¹⁴ Four have been killed

since the beginning of 2023.¹¹⁵ The de facto government has failed to properly protect against, investigate, and prosecute attacks; perpetrators have not been arrested, charged, or tried.¹¹⁶

II. Government misconduct, including institutionalized violence and corruption

No progress has been made toward restoring democratic government in Haiti since our previous Update. De facto Prime Minister Henry has continued efforts to consolidate power, including by unconstitutionally packing Haiti's highest court¹¹⁷ and assembling an unconstitutional and otherwise illegitimate Provisional Electoral Council (**CEP**). As of January 10, no elected officials remain in Haiti. This is the direct product of deliberate policies by PHTK-affiliated governments, which left a constitutional vacuum that Henry, like the late President Jovenel Moïse before him, has used to justify antidemocratic policies. Corruption at the highest level remains prevalent and is both a symptom and a driver of Haiti's long-standing governance crisis. Increased domestic and international attention on corruption has resulted in several steps towards accountability. Reports of police abuses, including involvement in extrajudicial killings and suppression of protests, have contributed to distrust of state institutions and further shrinking of civic space.

- On December 21, 2022, de facto Prime Minister Henry introduced the December Accord. 125 Many Haitians are critical, observing that it is not the product of a national dialogue, let alone consensus, as its misleading name suggests, and like the previous agreement put forth by Henry in September 2021 126 will further entrench the de facto government's illegitimate power. 127 The December Accord was not signed by a single major opposition party or prominent civil society organization. 128 Numerous groups have reported irregularities with the signatures that were obtained. 129 The Accord also fails to provide a mechanism for power-sharing, keeping the de facto Prime Minister in power for at least one more year; 130 allows the de facto government to pack the *Cour de Cassation* (Haiti's highest court) 131 and the CEP, further cementing its power for years to come; and revives unconstitutional and unpopular efforts 132 to amend the Constitution, 133 which have been used in the past to consolidate power. 134 Some of those who initially joined the December Accord have since turned critical, 135 citing Henry betraying his promise that the agreement would serve as a platform for inclusive dialogue even for those who signed on. 136
- In April, Henry began the process of setting up the CEP,¹³⁷ even as Haitian civil society insists that free, fair, and transparent elections remain impossible in the current context.¹³⁸ There are strong indications that the process will entrench power with the same actors responsible for Haiti's crises.¹³⁹ For example, Henry excluded certain sectors from the process entirely.¹⁴⁰ Other sectors denied his requests to nominate representatives on the ground that Henry is not acting in good faith and is fundamentally unaccountable to the Haitian people.¹⁴¹
- Pervasive government corruption continues to undermine the legitimacy of state institutions. Pover 90 percent of Haitian public officials are out of compliance with Haiti's anti-corruption law, which requires them to declare their assets. Haiti's Anti-Corruption Unit (ULCC) found evidence of corruption, embezzlement, fraud, money laundering, and influence peddling by high-ranking public officials in Haiti's Customs Bureau, Social Assistance Fund, and Office of Monetization of Development Assistance Programs. Haitian passports to foreign fugitives, resulting in the recall and dismissal of Haiti's ambassador to the United States and former Haitian Minister of Foreign Affairs Bocchit Edmond. In January, a review of 61 judges and prosecutors also revealed widespread corruption among judicial actors. The ULCC has taken steps to address and prosecute corruption. For example, it initiated criminal proceedings against former senator Youri Latortue and Senate leader Joseph Lambert for corruption, embezzlement of public funds, and obstruction of justice.
- There has been further evidence that Haitian officials are complicit in illicit weapons trafficking, which fuels the current insecurity crisis. On April 5, judicial police called for the arrest of former Minister of Justice Berto Dorcé for his involvement in last year's weapons trafficking scheme that implicated his cabinet member Robinson Pierre-Louis and magistrate

Michelet Virgile.¹⁵⁰ An investigation by the Central Directorate of the Judicial Police revealed a weapons trafficking scheme by employees of the PNH, the National Old Age Insurance Office, and the Office of Work Accident, Sickness, and Maternity Insurance.¹⁵¹ Meanwhile, a Haitian Bureau of Economic Affairs report revealed that the Haitian Parliament had been paying one of the priests arrested last year for his involvement in the Haitian Episcopal Church gun trafficking scandal¹⁵² US \$1,900 every month for undisclosed reasons.¹⁵³

- Abuse within the police system continues to be prevalent. In January, the PNH announced it would investigate numerous complaints against officers for police brutality, misappropriation of police equipment, and abuse of power.¹⁵⁴ Police officers were implicated in the January 27 assassination of political activist Mackendy D'Haiti.¹⁵⁵ Advocates on the ground also report that police continue to violently and unconstitutionally suppress protests by workers, including at the SONAPI industrial park, ¹⁵⁶ who are demanding higher wages and better working conditions.¹⁵⁷
- Human rights groups remain concerned that Miragoâne government commissioner Jean Ernest Muscadin continues to execute people he believes to be gang members outside the law. Observers have also raised concerns about police complicity with extrajudicial executions carried out as part of the *Bwa Kale* movement. 159

III. Lack of access to justice and chronic impunity

The systematic dismantling of Haiti's accountability mechanisms by successive corrupt governments¹⁶⁰ has left Haiti's justice sector virtually non-functional and extremely vulnerable to the acute insecurity crisis.¹⁶¹ Chronic impunity for perpetrators of grave human rights abuses and other violent crimes is a further driver for the crisis.¹⁶² Continuing high rates of pretrial detention in inhumane prison conditions,¹⁶³ including as a result of general judicial dysfunction, violate detainees' rights to due process, health, safety, and human dignity.

Justice sector dysfunction and chronic impunity

- Chronic impunity is both a driver and a consequence of Haiti's insecurity. 164 Perpetrators of grave human rights abuses and other crimes rarely face accountability for their actions, emboldening bad actors and eroding public trust in institutions. 165
- De facto Prime Minister Henry has unconstitutionally filled all vacancies on Haiti's *Cour de Cassation*, appointing eight new judges on February 28. ¹⁶⁶ The court had become defunct and no institutional pathways to legally restore its function remained, both as a direct consequence of policies under President Moïse. ¹⁶⁷ Civil society organizations and parties across the political spectrum denounced Henry's appointments as lacking reasonable democratic safeguards given their unconstitutional nature, thereby undermining the Court's independence and legitimacy as a check on executive power ¹⁶⁸ and further corroding Haiti's weak judiciary. ¹⁶⁹
- On January 16, the Superior Council on Judicial Power (**CSPJ**) reviewed 61 judges and prosecutors¹⁷⁰ and found that 30¹⁷¹ could not be certified for reasons of moral integrity.¹⁷² Some civil society actors welcomed the development but called for further sanctions,¹⁷³ while others expressed concern that the CSPJ's procedure lacked due process safeguards, such as an appeals mechanism.¹⁷⁴ On February 23, the CSPJ ordered all uncertified judicial actors to halt work,¹⁷⁵ but a number remained active, mostly prosecutors, who are nominated and removed by the Executive Branch.¹⁷⁶ On March 13, the Ministry of Justice and Public Security announced that it was working to replace the uncertified judicial actors.¹⁷⁷ On April 20, however, de facto Prime Minister Henry held consultations to reconsider the CSPJ's decisions.¹⁷⁸ Human rights organizations condemned these talks as an attempt to protect corrupt actors and further undermine judicial independence.¹⁷⁹
- Targeted attacks against judicial actors and generalized insecurity impede court function and access to justice.¹⁸⁰ Gang violence forced the *Tribunal de Paix*¹⁸¹ in Cité Soleil to shut down in July 2020; it remains closed.¹⁸² The Public Prosecutor's Office for the Court of First Instance in Port-au-Prince continues to operate out of the Special Labor Court in Lalue, ¹⁸³

where it was relocated after it was attacked by armed gangs in June 2022. ¹⁸⁴ Unidentified individuals broke into that Office on May 24 and stole firearms. ¹⁸⁵ The Court of First Instance of Croix-des-Bouquets remains scattered across several government buildings in the neighboring city of Tabarre. ¹⁸⁶ In April, the *Réseau National de Défense des Droits Humains* (**RNDDH**) reported that cases are being heard in 13 out of 18 jurisdictions, but that the vast majority of courts are unable to hold criminal trials with a jury. ¹⁸⁷ Judicial actors continue to face threats of violence. For example, on March 30, an armed group set fire to CSPJ Judge Durin Duret Jr.'s property, killed his chauffeur, and kidnapped one of his bodyguards. ¹⁸⁸ On May 17, armed motorcyclists attacked Judge Jean Wilner Morin, who is currently investigating multiple corruption cases, ¹⁸⁹ in his car. ¹⁹⁰

- Haiti's judicial system remains perpetually underfunded, with months-long strikes by court clerks to demand better working conditions and pay further impeding judicial function. ¹⁹¹
- As reported in our previous Updates,¹⁹² the Haitian investigation¹⁹³ into the assassination of President Jovenel Moïse has been marred by judicial delays¹⁹⁴ and political interference and obstruction, including by de facto Prime Minister Henry.¹⁹⁵ Almost two years after the killing, no one has been formally charged in the case in Haiti. There have been some recent developments: on March 9, the Central Directorate of the Judicial Police issued search warrants against 14 suspects,¹⁹⁶ and the current investigating judge has begun interviewing relevant actors.¹⁹⁷ Despite credible allegations indicating that Henry was involved in the assassination plot,¹⁹⁸ there has been no public inquiry into his role.¹⁹⁹
- Impunity likewise persists for other high-profile cases. There has been no meaningful progress in the investigation into the assassination of former Port-au-Prince Bar Association President Monferrier Dorval since the previous judge's mandate ended in June 2021,²⁰⁰ although a new judge was appointed to the case in April.²⁰¹ There has been no progress towards accountability in Haitian courts for the embezzlement of over \$2 billion from PetroCaribe development funds;²⁰² the 2018 La Saline Massacre;²⁰³ or the assassinations of journalist Diego Charles,²⁰⁴ political activist Antoinette Duclaire,²⁰⁵ and LGBTQI+ activist Charlot Jeudy.²⁰⁶ The lack of progress in these high-profile cases is emblematic of a dysfunctional and corrupt judiciary that perpetuates impunity for perpetrators of grave crimes against countless other Haitians.²⁰⁷

Inhumane prison conditions

- Haiti's pretrial detention rate remains at over 83 percent.²⁰⁸ Prolonged pretrial detention disproportionately impacts the most marginalized Haitians, who lack the money or connections to secure their release.²⁰⁹
- As a result, Haiti's prisons remain severely overcrowded. BINUH reported that the prisons are operating at approximately 285 percent occupancy, with just .35 square meters per person. This is far below minimum international standards and has further complicated already-difficult access to food, water, and medicine. People are also being detained in makeshift cells in police stations, which are cramped and lack adequate sanitation and hygiene infrastructure. The poor conditions leave incarcerated individuals disproportionately vulnerable to illness.
- Over the course of the last five years, authorities have continuously and drastically reduced the amount of food available to incarcerated individuals.²¹⁴ A 2022 study concluded that individuals incarcerated in Haiti's prisons consumed an average of just 454 calories per day a starvation-level diet and that 98.8 percent were at risk of beriberi.²¹⁵ BINUH documented twenty deaths in custody between January 17 and April 14, primarily due to malnutrition and anemia.²¹⁶
- Incarcerated individuals sometimes go days without water,²¹⁷ with the same unclean water often used for bathing and drinking.²¹⁸ As a result of this scarcity, clean water, which should be provided free of cost, is being sold on the underground market.²¹⁹
- There is virtually no state-provided medical care in prisons, forcing people in custody to rely on non-governmental organizations that often have limited capacity to provide urgent, life-

- saving care. 220 Approximately 80 to 100 detainees died as a resulted of a lack of medical care or malnutrition in 2022. 221
- The absence of sufficient dedicated facilities for women and minors puts them at heightened risk of violence. For example, 16 women and 1 girl were raped during an armed prison break at the Gonaïves civil prison on January 26. 223
- On December 1, Haiti's Minister of Justice and Public Safety instructed public prosecutors to issue at least ten indictments per month in a deliberate effort to bring down the high rate of pretrial detention.²²⁴ Although this directive resulted in a higher number of indictments nationwide,²²⁵ the number of pretrial detainees has actually increased since January 2023.²²⁶

IV. Lack of equal rights and protections for socially vulnerable individuals, especially women and girls

As Haiti's acute crisis grows worse, individuals with marginalized identities are more vulnerable and face additional harms. Women and girls in particular remain at heightened risk of GBV, GBV, III particularly by gangs, despite increased international attention on the issue. Other intersecting causes of vulnerability include disability, sexual orientation, poverty, and incarceration. Vulnerable individuals experience greater difficulty accessing resources, with government protection and support effectively nonexistent. Underlying this dynamic are structural inequalities and their drivers, which remain unaddressed because successive corrupt, repressive governments have impeded any possibility of progress. These drivers include long-standing class divides and persistent exclusion of marginalized groups from decision-making and leadership roles.

- The risk of GBV remains high, with the World Bank reporting that one in three Haitian women and girls experience it.²³⁸ The UN documented 2,645 incidences of sexual violence last year, an increase of 45 percent from 2021.²³⁹ A study of GBV in Cité Soleil found that 80 percent of women and girls surveyed had experienced some form of GBV and 43 percent had experienced sexual violence.²⁴⁰ Chronic under-reporting due to stigma, fear of retribution, and skepticism that they might obtain recourse or services including because of lack of trust in the judicial system leads advocates to believe that the real numbers are far higher.²⁴¹
- Gangs continue to use rape and other forms of sexual violence as a weapon of conflict.²⁴² The UN documented at least 93 rapes involving gang members between January and April 2023.²⁴³ The Haitian Office for the Protection of the Citizen reported that 29 women and girls were victims of gang rapes over just 4 days in April.²⁴⁴ These attacks often occur in public²⁴⁵ and in the presence of families and children, leading to further trauma.²⁴⁶ A BINUH report found that gang members often force young women and girls into relationships, sexually abusing, exploiting, and even killing those who refuse.²⁴⁷
- Women and girls continue to have difficulty accessing critical services and obtaining recourse for harms.²⁴⁸ Victims of sexual violence are often unable to access medical care for physical trauma, pregnancy, and sexually transmitted infections.²⁴⁹ Impediments to accessing care include issues with physical access due to gang violence and roadblocks,²⁵⁰ high transportation costs,²⁵¹ and reduced hospital operations due to insecurity.²⁵² Intimidation by gang members, stigma against victims, and general judicial dysfunction also prevents most victims from obtaining justice.²⁵³ Nevertheless, Haitian grassroots and feminist organizations continue to fight for victims' rights.²⁵⁴
- Pregnant women are particularly impacted by the lack of adequate reproductive care in Haiti. 255 Gang violence often prevents women in labor from traveling to hospitals, which can

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III The UN defines GBV as "harmful acts directed at an individual based on their gender," and notes that GBV "is rooted in gender inequality, the abuse of power and harmful norms." GBV includes, but is not limited to, "sexual, physical, mental and economic harm inflicted in public or in private" as well as "threats of violence, coercion and manipulation." *Gender-based Violence*, UN REFUGEE AGENCY, https://www.unhcr.org/en-us/gender-based-violence.html (last visited Jun. 6, 2023).

- turn high-risk pregnancies deadly.²⁵⁶ Abortion remains illegal unless medically necessary to save a woman's life²⁵⁷ and thus out of reach or highly dangerous for most women.²⁵⁸
- Haiti's crises impact children distinctly, with 2.6 million expected to be in need of urgent lifesaving assistance in 2023 due to inadequate access to drinking water, affordable food, basic healthcare, and protection from violence.²⁵⁹ The effects of chronic hunger and malnutrition – which include compromised immunity and increased vulnerability to health issues - are particularly pronounced in children.²⁶⁰ UNICEF estimates that more than 115,600 children are expected to suffer from severe wasting^{IV} in 2023.²⁶¹ Nearly 36 percent of all cholera cases are now found in children under 9 years old. 262 Widespread school closures over the past year 263 have impeded access to education, even as they increase children's vulnerability to gang recruitment,²⁶⁴ leading UNICEF's regional director to warn that the situation is "creating a pipeline for the gangs."265 Gangs also direct brutal violence against children, raping girls and boys as young as ten years old.²⁶⁶ The violence and extremely difficult humanitarian situation are taking a toll on children's mental health.²⁶⁷ In addition to these acute harms, the longstanding practice of sending children – predominantly from poor families, and predominantly girls - to work as domestic servants, or restavèks, continues with an estimated 207,000 to 250,000 children in *restavèk* situations.²⁶⁸ This frequently results in deprivation of family care²⁶⁹ and education,²⁷⁰ as well as heightened risk of physical and sexual abuse (especially for girls).²⁷¹
- Haiti's rural farmers, "peyizan" about 30 percent of the population²⁷² remain vulnerable to attacks, large-scale evictions, and land grabs by gangs and economic and political elites.²⁷³ Some land grabs are the result of collusion between gangs and the government to create free zones for mining in Haiti's rural communities.²⁷⁴
- There is little available data on the human rights situation for many other marginalized groups in Haiti. As reported in our previous Update, ²⁷⁵ chronic marginalization and stigmatization of LGBTQI+ individuals in Haiti means that they are especially exposed to violence. ²⁷⁶ Gangs continue to deliberately target LGBTQI+ individuals. ²⁷⁷ The acute insecurity crisis exacerbates long-standing stigma and discrimination ²⁷⁸ against persons with disabilities that heightens their vulnerability to violence and harassment. ²⁷⁹ Persons with disabilities in Haiti also face higher unemployment rates, making them disproportionately vulnerable to Haiti's economic decline. ²⁸⁰

V. Collapse of economic and social rights

Haiti's social and economic landscape remains dire and includes unprecedented hunger,²⁸¹ lack of access to water and healthcare,²⁸² closures of hospitals and schools,²⁸³ an ongoing fuel shortage,²⁸⁴ and a cholera outbreak that continues to infect and kill Haitians.²⁸⁵ These challenges are rooted in long-term under-development, partly a result of extractive foreign policies and practices, aggravated by corruption and mismanagement by Haitian governments.²⁸⁶ The over-centralization of services, another legacy of foreign interference,²⁸⁷ further exacerbates challenges for rural Haitians.²⁸⁸ The current governance and insecurity crises described in this Update are causing acute harms on top of these structural drivers.²⁸⁹ Haiti's vulnerability to climate change and natural disasters,²⁹⁰ including as a result of the Haitian government's chronic inability to respond adequately to those stressors and international aid practices that undermine resilience, compounds the crisis.²⁹¹

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^{IV} The World Health Organization defines wasting as "low weight-for-height" that "usually occurs when a person has not had food of adequate quality and quantity and/or they have had frequent or prolonged illnesses." *Malnutrition*, WORLD HEALTH ORGANIZATION, https://www.who.int/health-topics/malnutrition#tab=tab 1 (last visited Jun. 6, 2023). Severe wasting is the most lethal form of undernutrition and turns common ailments into deadly diseases as children's bodies lack virtually any protections against infections and are unable to absorb nutrients. *Child alert: Severe wasting*, UNICEF, https://www.unicef.org/child-alert/severe-wasting (last visited Jun. 6, 2023).

Economy in decline

- Haiti's economy is facing its fifth consecutive year of decline.²⁹² The persistent economic downturn has increasingly forced Haitians into extreme poverty.²⁹³ As of April, nearly 90 percent of Haitians were living below the poverty line.²⁹⁴ Nearly one third of those were living on less than US \$2.15 per day classified as "extreme poverty."²⁹⁵
- Inflation reached an all-time high of 49.3 percent in January, ²⁹⁶ making essential goods and services unaffordable for many. ²⁹⁷ For example, the price of basic food items such as rice, meat, milk powder, cooking oil, peas, and sugar has gone up by as much as 87 percent in the last year, ²⁹⁸ forcing poor households to spend at least 75 percent of their income on food. ²⁹⁹
- Insecurity and resulting impediments to economic activities and travel have exacerbated the long-term structural causes of Haiti's economic decline. Constant gang attacks on commercial ports and roadblocks along key routes have impeded the flow of goods through Haiti, pushing costs up and further destabilizing the economy. External disruptions in international trade, primarily due to concerns about rampant insecurity, have dealt another blow to Haiti's economy. and devastated workers who are already struggling to make ends meet.
- The chronic lack of economic opportunity is a further driver of gang recruitment as many Haitians who are unable to meet their basic needs see joining a gang which can provide money and protection as their only means of survival. 304 In some neighborhoods, gangs have filled the vacuum created by the government by providing or coopting certain social and humanitarian services, 305 sometimes leveraging these acts to further pressure members of the community to join their ranks. 306

Access to water

- A report published in March by the UN Office for the Coordination of Humanitarian Affairs found that 3.3 million Haitians over one quarter of the population lack adequate access to water, hygiene, and sanitation systems.³⁰⁷
- The acute water crisis is the consequence of long-term problems with access to water, ³⁰⁸ rooted in persistent failures by the Haitian government to build and maintain water infrastructure. ³⁰⁹ Ongoing catastrophic insecurity and fuel shortages that prevent water treatment and distribution have exacerbated these problems. ³¹⁰ The UN promised to address chronic issues with access to water, sanitation, and hygiene infrastructure in 2016 as part of its plan to eliminate UN-introduced cholera, ³¹¹ but has failed to do so. ³¹² Haitians thus remain vulnerable to water-borne diseases, including cholera. ³¹³
- Climate change and environmental degradation are further drivers of the water crisis.³¹⁴
 Ongoing drought in the Artibonite valley impedes agricultural activity, exacerbating existing food insecurity.³¹⁵ Extreme flooding in other areas in early June left 42 people dead, displaced over 13,000, and compounded problems with access to drinking water as well as other humanitarian issues.³¹⁶

Access to food

• Nearly half the population – 4.9 million Haitians – are acutely food insecure,³¹⁷ in what the UN is calling "a hunger emergency."³¹⁸ Of those, over 4.7 million are currently facing crisis-level food insecurity. ³¹⁹ and nearly 1.8 million are experiencing emergency-level food insecurity. ³²⁰ The 2023 Global Report on Food Crises projected that this number, already the highest in the last seven years, is likely to increase further. ³²¹ Eight out of ten Haitians are currently reducing the size and number of their meals. ³²² Approximately 22 percent of children – who are especially vulnerable to the long-term effects of food insecurity ³²³ – are chronically malnourished. ³²⁴ People living in areas of Port-au-Prince under gang control are particularly vulnerable, with one in twenty people in the capital currently living in famine-like conditions. ³²⁵ As of May, 19,000 people in Cité Soleil were facing "catastrophic" hunger. ³²⁶

- Pervasive insecurity, alongside increasingly inflated food prices,³²⁷ is an immediate driver of the acute food crisis.³²⁸ Gang violence and roadblocks in Port-au-Prince have disrupted food supply chains across the country and prevented both food distribution and access to markets.³²⁹ Gang activity also prevents workers in the Artibonite region Haiti's main agricultural hub from reaching their fields and maintaining irrigation systems,³³⁰ exacerbating the already devastating impact of a drought on food scarcity nationwide³³¹ and prompting concerns about a famine in the country.³³² Fertilizer merchants have been forced to close their stores due to gang violence, further affecting the production of key crops.³³³
- Longer-term drivers of the hunger crisis include inadequate humanitarian support,³³⁴ environmental challenges,³³⁵ and persistent foreign interference in Haiti's food sovereignty.³³⁶

Access to healthcare

- Gangs continue to target healthcare workers and patients for kidnappings³³⁷ and attacks.³³⁸ As a result, multiple long-functioning medical centers, including two *Médecins Sans Frontières* (MSF) facilities,³³⁹ have been forced to close or suspended operations.³⁴⁰ The violence also increases urgent healthcare needs, with hospital closures catastrophic for the many victims of gunshot wounds and sexual violence in those areas.³⁴¹ Healthcare workers have resorted to extreme measures to continue providing urgent care to patients, often at great risk to their personal safety³⁴² and well-being.³⁴³
- Chronic under-resourcing has brought Haiti's healthcare system to the verge of collapse.³⁴⁴ Healthcare workers across the country have been protesting the government's failure to ensure adequate working conditions and sufficient salaries, further disrupting the provision of healthcare.³⁴⁵ Medical professionals at the State University Hospital of Haiti were on strike from December 2022 until late April to protest inadequate pay and poor working conditions, restricting services for over four months.³⁴⁶ Medical residents at the Justinian University Hospital in Cap-Haitien the largest hospital in the North Department, serving over 800,000 people have been on strike since the end of March to demand better working conditions, safety, and improved electrical service.³⁴⁷
- Women and girls who already face significant structural barriers to accessing healthcare³⁴⁸ are particularly impacted by hospital closures.³⁴⁹ For example, Fontaine Hospital Center is currently the only medical facility performing Cesarean Sections and other high-risk operations in Cité Soleil; all the others have closed due to gang violence.³⁵⁰
- Gang violence and roadblocks make travel to hospitals extremely risky or even impossible for both healthcare workers and patients.³⁵¹ They also complicate the transport of fuel and basic medical supplies, leading to shortages that impede the provision of adequate healthcare.³⁵² High fuel costs,³⁵³ persistent electricity outages,³⁵⁴ and a continuing shortage of petroleum products have further exacerbated these challenges.³⁵⁵
- Cholera continues to spread throughout Haiti, despite enormous efforts by healthcare professionals to keep the epidemic under control³⁵⁶ and the implementation of a vaccination campaign.³⁵⁷ As of June 1, the Haitian Ministry of Health reported 2,988 confirmed cases, 47,002 suspected cases, and 717 deaths.³⁵⁸ The breakdown of monitoring systems and pervasive insecurity that impedes access to medical care and testing mean that the real numbers are likely much higher.³⁵⁹ The disease reemerged in October 2022, almost exactly twelve years after the same strain was first recklessly introduced to Haiti by UN peacekeepers in 2010.³⁶⁰ Its rapid spread then and now is largely due to chronic problems with Haiti's water, sanitation, and hygiene infrastructure³⁶¹ and healthcare system.³⁶² Malnutrition, which also increases the severity of symptoms and chance of death, is a further vulnerability.³⁶³

Access to education

 According to UNICEF, over 25 percent of schools in Haiti have remained closed since October 2022 due to the ongoing insecurity and humanitarian crises.³⁶⁴ The situation is particularly dire in the North and North-East Departments, where only 17 percent and 27 percent of schools were open as of January 2023, respectively.³⁶⁵ As a result of these prolonged closures, most children in Haiti have lost an entire academic year of schooling since September 2019.³⁶⁶ UNICEF predicts that students will lose nearly two months of school in the first half of 2023 alone unless urgent action is taken to protect schools from violence.³⁶⁷ School closures also leave children more vulnerable to forcible gang recruitment.³⁶⁸

- Targeted attacks by gang members on schools increased nine-fold in the last year, from just 8 in the first quarter of 2022 to 72 in the first quarter of 2023. Gang members continue to shoot and kidnap teducators and students, loot equipment and food used to provide school meals, and occupy schools. An April police report revealed that gangs were hiding trafficked weapons in schools in Port-au-Prince. The deliberate attacks and general proximity to ubiquitous violence have forced families to keep their children home, here prevented teachers from commuting to schools, and blocked distribution of school kits in rural areas. Children who do attend school report not being able to concentrate because of constant fear. Some schools have tried to move studies online, further marginalizing children living in poverty without access to internet.
- These acute challenges are exacerbated by long-standing under-resourcing and massive dysfunction within Haiti's school system.³⁸¹ In 2023, the government reduced funding for the education sector by 34 percent.³⁸² It continually fails to pay teachers adequately or on time, ³⁸³ even withholding payments from teachers who are unable to go into work due to pervasive gang violence.³⁸⁴ In April, teachers protested the poor working conditions and inadequate pay, calling on the government to increase salaries to meet inflation.³⁸⁵ Many teachers have quit because they cannot afford to work for free without any support from the state.³⁸⁶

VI. Emigration pressures

The above-described challenges continue to exert immense emigration pressures on Haitians.³⁸⁷ Despite repeatedly acknowledging the severity of the crisis and its impacts on Haitians,³⁸⁸ foreign states have adopted increasingly draconian measures grounded in anti-Black racism to expel Haitians seeking refuge at their borders.³⁸⁹ The Unites States' new humanitarian parole program for Haitians is an explicit recognition of the desperate situation in Haiti and the imperative to offer protection to those fleeing, even as overall U.S. immigration policy has the effect of excluding the most vulnerable Haitians from safety.³⁹⁰ Haitians who are repatriated to Haiti continue to face extreme risk from gangs and the worsening economic and social landscape.³⁹¹

- Haitians continue trying to flee the rapidly deteriorating security and humanitarian situation in the country, making dangerous and often deadly³⁹² crossings over land and sea in search of safety.³⁹³ According to IOM, Haitians represented the largest proportion of the 321 migrants a record high number who went missing or died in the Caribbean in 2022.³⁹⁴ Most died from drowning, as makeshift vessel unequipped to make the dangerous crossing capsized before reaching their destination.³⁹⁵ Haitian migrants also remain extremely vulnerable to kidnapping,³⁹⁶ trafficking,³⁹⁷ extortion,³⁹⁸ physical assault,³⁹⁹ and GBV,⁴⁰⁰ particularly in Mexico and the Darien Gap between Columbia and Panama.⁴⁰¹
- Foreign states continue to remove the majority of Haitian migrants who arrive at their borders, 402 despite persistent criticism by UN agencies, 403 U.S. lawmakers, 404 and humanitarian organizations 405 that the practice is both immoral and illegal. On May 11, the U.S. government replaced its Covid-era policy used to expel migrants with a new program that restricts asylum rights in a manner that experts argue violates international legal obligations. 406 The Dominican Republic continues to arrest, detain, and expel Haitian nationals *en masse*. 407 Dominican authorities expelled at least 154,333 Haitian migrants including pregnant women and children 408 in 2022, 409 and at least 51,000 between January and April 2023. 410 These removals are fueled by anti-Haitian and anti-Black racism, with reports that Haitians and those that look like Haitians are targeted without regard to their immigration status. 411 Haitian migrants in the Dominican Republic are often subject to theft, physical abuse, and sexual exploitation and abuse. 412 Other countries, including Mexico, the

- Bahamas, and the Turks and Caicos, have likewise implemented increasingly draconian and anti-Black immigration policies that impact Haitian migrants.⁴¹³
- In January, the Biden administration created a new humanitarian parole program that permits entry for Haitians with a passport, access to a smartphone, and a U.S.-based legal sponsor, even as it continues to deport Haitians arriving at the border to unsafe conditions and cut off legal pathways to asylum for the most vulnerable. While the program's creation explicitly recognizes that Haiti's conditions continue to compel desperate emigration attempts, its design excludes the majority of Haitians, who lack passports and connections to potential U.S. sponsors. This enforces the perception that the United States is only open to migrants it deems desirable. The program's impacts include a sudden surge in passport applications, which has overwhelmed under-resourced passport offices, and reports of price gouging and demands for sex in exchange for the critical documents. It is also raising concern about "brain drain."
- As reported in our previous Updates,⁴²⁰ Haitian migrants who are deported or removed back to Haiti, some of whom have never set foot in the country previously,⁴²¹ largely lack the resources and social safety networks needed to survive.⁴²²

VII. Ongoing failures of the international community to respect the rights of Haitians

Haiti's human rights challenges are rooted in centuries of harmful conduct by foreign actors, from enslavement and colonialism to ongoing political and economic interference. 423 These policies and their impact on Haiti's social and political structures engendered a cycle of entrenched debt and aid dependence that have left Haiti impoverished and fostered the ongoing corrupt cooptation of Haiti's institutions by foreign interests and domestic elites. 424 For the most part, the international community has not acknowledged – let alone repaired – these harms. 425 In other words, unaddressed historical wrongs left Haitians with a gutted economy and deliberately weakened government structures for vindicating their human rights, even as ongoing foreign interference⁴²⁶ and harmful aid practices⁴²⁷ continue to impede its development. As the security and humanitarian situation for Haitians has grown more dire over the past two years, international Haiti-focused activity has increased. 428 During this latest reporting period, the Organization of American States created a Haiti-focused working group, 429 the UN High Commissioner for Human Rights visited Haiti and his Office appointed an independent expert shortly after, 430 many national governments issued additional sanctions against individuals they accuse of corruption or collusion with gang members, 431 and the United States published its Global Fragility Act strategy for Haiti as a pilot country. 432 There is frequent reference to advancing Haitian solutions and leadership. 433 But it is far from clear that these activities are empowering Haitians or indicating any departure from policies that have historically harmed Haiti, even where they purport to help. 434 Despite the increased attention, critically-needed humanitarian aid remains inadequate to meet the growing need. 435 Further, international actors have continued the policies that amount to propping up an illegitimate, corrupt, and incompetent de facto government in a manner that removes its incentives to move towards a necessary democratic transition. 436

- Despite clear evidence that Henry's December Accord was not the product of a national dialogue and primarily serves to consolidate illegitimate power,⁴³⁷ the United States and the UN have touted the accord as the "most promising" consensus effort toward a democratic transition.⁴³⁸ Continued international support for Henry,⁴³⁹ even as Haitians and allies demand that the international community stop propping him up,⁴⁴⁰ disincentivizes Henry from meaningfully engaging in the type of inclusive dialogue the international community itself identifies as imperative.⁴⁴¹
- The international community has continued pushing for a foreign armed intervention to combat insecurity, first requested by de facto Prime Minister Henry in October 2022. Most civil society organizations not affiliated with the de facto government have come out against intervention under Henry. Their assessment is that a foreign military intervention requested by an illegitimate de facto government with no constitutional authority to do so will not achieve the hoped-for results and will instead further entrench undemocratic actors. They also cite Haiti's history with foreign interventions, 446 which not only failed to restore

- lasting stability, but resulted in civilian massacres, widespread sexual exploitation and abuse, and a deadly cholera epidemic.⁴⁴⁷ The increasingly catastrophic insecurity has nevertheless driven many Haitians to view armed intervention as necessary to address the worst of the violence, in spite of deep skepticism borne of harms caused by past foreign actions.⁴⁴⁸
- That same violence continues to be fueled in part by ongoing arms trafficking from the United States, whose lax gun laws make it easy to smuggle weapons and ammunitions into Haiti. 449 The weapons trafficking scandal surrounding the Haitian Episcopal Church – which has served as a front for gangs to traffic arms into Haiti for years with virtually no accountability⁴⁵⁰ – appears even worse than previously reported.⁴⁵¹ Haitian government officials have also been implicated in illicit weapons trafficking.⁴⁵² Haitians and U.S. lawmakers continue to call for more robust control to stem the flow of weapons. 453
- Foreign states and organizations have continued to sanction Haitian individuals in an effort to crack down on corruption and human rights abuses.⁴⁵⁴ Although these include a number of political and business elites with close ties to the de facto administration, 455 the United States, in particular, has refrained from sanctioning many of the key actors ultimately responsible for Haiti's current crises. 456 There is also concern that sanctions may be used inappropriately or to influence elections because the process for designation lacks transparency; 457 that the sanctions themselves are ineffective, including because of issues around implementation;⁴⁵⁸ and that sanctions may even be actively exacerbating the insecurity crisis as gangs become more reliant on kidnapping as their primary source of income.⁴⁵⁹
- On April 12, the OHCHR appointed an expert on human rights in Haiti with an expansive mandate to monitor the human rights situation in the country with a gender-based perspective and provide advice and technical assistance to the Haitian government and civil society. 460 The UN Human Rights Council Resolution authorizing the appointment also contemplates the establishment of a country office for the OHCHR in Haiti. 461 Whether these are measures that might advance human rights in Haiti will depend significantly on whether the expert and any eventual OHCHR office in Haiti are enabled to work independently and consider the full scope of human rights challenges in Haiti. There are indications, including in the authorizing Resolution itself, that the expert's work will be subject to collaboration with BINUH and the OHCHR. 462 BINUH in particular has a mixed human rights record in Haiti and is perceived with great skepticism by Haiti's civil society, including for its political support for PHTKaffiliated governments without due regard to human rights considerations. 463
- On March 1, María Isabel Salvador took over as UN Special Representative for Haiti and Head of BINUH from Helen La Lime. 464 BINUH's current mandate expires July 15, 2023 465 but is expected to be renewed.

¹ See IJDH November 2022 Update.

² Haiti insecurity 'comparable' to nations at war, says UN, FRANCE 24 (Apr. 25, 2023),

https://www.france24.com/en/americas/20230424-haiti-insecurity-comparable-to-nations-at-war-says-un; Haiti: Severe levels of insecurity must not be an obstacle to much needed humanitarian aid, INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC) (Feb. 8, 2023), https://www.icrc.org/en/document/haiti-severe-levelsinsecurity-must-not-be-obstacle-much-needed-humanitarian-aid. This is significant because it indicates an extremely high level of violence and impact on the population, and is a threshold requirement for applying certain humanitarian law provisions that apply in the event of an "armed conflict." See ICRC, Characteristics of Armed Conflicts & Other Situations of Violence, https://www.icrc.org/en/download/file/67234/handout 3 characteristics of armed conflicts other situations of violence.pdf (last visited Jun. 6, 2023).

³ UN Integrated Office in Haiti (**BINUH**), Human Rights Situation: Main trends, Quarterly report: January – March 2023 3, https://www.ohchr.org/sites/default/files/documents/countries/haiti/Haiti-Human-rightsquarterly-report-Q1-2023-EN.pdf (last visited Jun. 6, 2023).

⁴ See Pooja Bhatia, Haiti's descent into hell, NEW STATESMAN (May 10, 2023), https://www.newstatesman.com/world/americas/2023/05/haiti-descent-into-hell.

⁵ See, e.g., Jacqueline Charles, Gang-related violence in Haiti has reached levels not seen in decades, U.N. chief says, MIAMI HERALD (Jan. 24, 2023), https://www.miamiherald.com/news/nationworld/world/americas/haiti/article271567747.html.

⁶ See Marlene L. Daut, What's the path forward for Haiti?, NEW YORKER (Mar. 18, 2023), https://www.newyorker.com/news/annals-of-inquiry/whats-the-path-forward-for-haiti.

https://www.alterpresse.org/spip.php?article29158; Murdith Joseph, *Doctors group in Haiti appeals for respect after threatening incidents*, HAITIAN TIMES (Feb. 27, 2023), https://haitiantimes.com/2023/02/27/doctors-group-in-haiti-appeals-for-respect-after-threatening-incidents/.

¹¹ See, e.g., Press Release, OHCHR, *UN Human Rights Chief designates William O'Neill as expert on human rights in Haiti* (Apr. 12, 2023), https://www.ohchr.org/en/press-releases/2023/04/un-human-rights-chief-designates-william-oneill-expert-human-rights-haiti; see also infra Section VII.

¹² See Amy Wilentz, *Haiti*, *April* 2023: Soon There Will Be No One Left to Kidnap, THE NATION (Apr. 17, 2023), https://www.thenation.com/article/world/haiti-gangs-ariel-henry-biden/.

¹³ See Monique Clesca, *Haiti's Rule of Lawlessness*, FOREIGN AFFAIRS (Mar. 10, 2023), https://www.foreignaffairs.com/central-america-caribbean/haitis-rule-lawlessness; Brian Concannon, *Biden must stop propping up the old guard in Haiti*, RESPONSIBLE STATECRAFT (Nov. 12, 2021), https://responsiblestatecraft.org/2021/11/12/how-biden-can-support-democracy-in-haiti/.

¹⁴ See Becky Sullivan, As its only remaining elected officials depart, Haiti reaches a breaking point, NPR (Jan. 18, 2023), https://www.npr.org/2023/01/18/1149556481/haiti-last-elected-official-political-crisis; Luke Taylor, https://www.theguardian.com/world/2023/jan/10/haiti-no-elected-officials-anarchy-failed-state; Letter from Bureau des Avocats Internationaux (BAI) to Dr. Carla Natalie Barnett (Nov. 4, 2022), https://www.ijdh.org/wpcontent/uploads/2022/11/BAI-Letter-to-CARICOM-November-4-2022.pdf; Letter from Sen. Edward Markey et al. to President Biden (Oct. 6, 2022), https://www.markey.senate.gov/news/press-

releases/as-humanitarian-crisis-worsens-markey-and-mcgovern-lead-bicameral-call-for-president-biden-to-support-haitis-democratic-aspirations-and-stability (letter from Members of the U.S. Congress to President Biden, calling for an end to U.S. support for Henry and explaining that he "assumed his position following a power struggle with then-Prime Minister Claude Joseph and has no constitutional or popular mandate").

¹⁵ See HFAC Members Briefing with Ambassador Daniel L. Foote, HOUSE FOREIGN AFFAIRS COMMITTEE (Oct. 7, 2021), https://www.youtube.com/watch?v=o0GJ8OZWIpY (testimony of former U.S. Special Envoy to Haiti Daniel Foote to the U.S. House Foreign Affairs Committee that Henry's regime "is seen as an extension of the Moïse [PHTK] government"); Kristina Fried, New promises from Washington for Haiti as the term for its assassinated president ends Monday, MIAMI HERALD (Feb. 6, 2022),

https://www.miamiherald.com/opinion/article258104658.html (describing Henry as "a key official in previous PHTK governments").

²⁰ See, e.g., Jean Daniel Sénat, *D'importants partis politiques n'ont pas signé l'accord du 21 décembre*, LE NOUVELLISTE (Dec. 30, 2023), https://lenouvelliste.com/article/239815/dimportants-partis-politiques-nont-pas-signe-laccord-du-21-decembre; *L'accord Du 21 Décembre Est L'Oeuvre De La Communauté L'international, Révèle Ted St Dic*, RADIO PBS (Jan. 17, 2023), https://radiopbs.org/2023/01/laccord-du-21-decembre-est-loeuvre-de-la-communaute-linternational-revele-ted-st-dic/; *Haïti-Crise: La signature d'un document dit de*

⁷ Haïti : La production agricole dans l'Artibonite, rudement affectée par les actes de terreur et de criminalité des gangs, ALTERPRESSE (Feb. 24, 2023), https://www.alterpresse.org/spip.php?article29076.

⁸ Haiti: Amid rising hunger levels, 'world cannot wait for disaster before it acts', WFP warns, UN NEWS (Mar. 23, 2023), https://news.un.org/en/story/2023/03/1134972.

⁹ Dylan Robertson, *Haiti at risk of famine as farmers kidnapped, 'extremely bad' hunger fuels tumult*, NATIONAL POST (May 13, 2023), https://nationalpost.com/news/world/haiti-at-risk-of-famine-as-farmers-kidnapped-extremely-bad-hunger-fuels-tumult (reporting that "the United Nations is warning that Haiti's political chaos is putting the country at risk of famine," with World Food Programme country director Jean-Martin Bauer noting that this "is the first time that people in the Americas have been characterized as being at risk of famine"); *Crise: Des experts craignent une famine généralisée en Haïti*, ALTERPRESSE (May 8, 2023), https://www.alterpresse.org/spip.php?article29283; *Haiti - Grand'Anse: On the verge of famine*, HAITI LIBRE (Feb. 16, 2023), https://www.haitilibre.com/en/news-38866-haiti-grand-anse-on-the-verge-of-famine.html.

10 See Droits humains: Appel à la mobilisation de plusieurs organisations et institutions, en faveur de l'accès à l'eau potable et l'assainissement en Haïti, ALTERPRESSE (Mar. 23, 2023), https://www.alterpresse.org/spip.php?article29158; Murdith Joseph, Doctors group in Haiti appeals for respect

¹⁶ See <u>HFAC Members Briefing with Ambassador Daniel L. Foote</u> (Foote testified that the PHTK would not be able to maintain power without U.S. support).

¹⁷ See <u>HFAC Members Briefing with Ambassador Daniel L. Foote</u>; Wilentz, <u>Haiti, April 2023: Soon There Will Be No One Left to Kidnap</u>.

¹⁸ BINUH, Communiqué du Core Group (Jul. 17, 2021), https://binuh.unmissions.org/fr/communiqué-du-core-group-4; Evan Dyer, https://www.cbc.ca/news/politics/haiti-canada-u-s-diplomats-core-group-1.6277103. https://www.haitilibre.com/docs/consensus-National-pour-une-transition-inclusive-et-des-elections-transparentes.pdf; see infra notes 125-36.

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- 2023), https://lenouvelliste.com/article/241480/crise-le-sommet-de-jonathan-powell-reporte-sine-die; Bhatia, Haiti's descent into hell; Susan D. Page, A Smarter U.S. Assistance Strategy for Haiti, COUNCIL ON FOREIGN RELATIONS (Sep. 8, 2022), https://www.cfr.org/report/smarter-us-assistance-strategy-haiti.
- ²⁵ According to a Haitian human rights defender and feminist activist, Haitians are scared of the ubiquitous violence and exhausted after having seen no change for years. The activist also noted that the de facto government uses gangs to suppress protests, particularly in Port-au-Prince, and that the exodus of activists and youth from the capital and the country as a whole means there are less people willing to brave the danger to organize and attend demonstrations. See also Luke Taylor, 'Warfare is encroaching': aid groups may have to cut back services in Haiti as violence grows, THE GUARDIAN (Mar. 3, 2023),
- https://www.theguardian.com/global-development/2023/mar/03/gang-violence-aid-groups-considerabandoning-haiti (according to a representative of Italian non-governmental organization Avsi Foundation, "the violence is making operations almost impossible for civil society groups").
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 32 See Charles, <u>Gang-related violence in Haiti has reached levels not seen in decades, U.N. chief says</u>.
- ³³ See Daut, *What's the path forward for Haiti?*.
- ³⁴ See Press Release, OHCHR, Haiti: UN experts say Government must act to end gang violence against women and girls (May 10, 2023), https://www.ohchr.org/en/press-releases/2023/05/haiti-un-experts-say-government-

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³⁵ See @opchaiti, TWITTER (Apr. 23, 2023, 10:57 AM),

https://twitter.com/opchaiti/status/1650151799460974601/photo/1 (hereinafter OPC Statement on Massacre in Source Matelas) (statement from the Office for the Protection of the Citizen (OPC), the government's own human rights ombudsman, describing massacres, rapes, and other violent crimes being committed by "bandits and notorious criminals known to all, armed by the political and economic elite"); Press Release, Senate Foreign Relations Committee, SFRC Chairman Menendez, Colleagues Applaud SFRC Approval of Haiti Collusion Transparency Act (May 3, 2023), https://www.foreign.senate.gov/press/dem/release/sfrc-chairman-menendez-colleagues-applaud-sfrc-approval-of-haiti-criminal-collusion-transparency-act; Haiti – Crisis: The OAS reiterates the need for international security support, HAITI LIBRE (May 10, 2023), https://www.haitilibre.com/en/news-39501-haiti-crisis-the-oas-reiterates-the-need-for-international-security-support.html (according to Organization of American States (OAS) Special Representative of the Secretary General Cristo Dupouy, "the nexus between criminal groups and politics is still very much strong and may still bring Haiti to the brink"); Criminalité: L'organisme Sant Karl Lévèque déplore une absence de volonté politique pour combattre les gangs en Haiti, ALTERPRESSE (Mar. 14, 2023), https://www.alterpresse.org/spip.php?article29128.

³⁶ See Kestler-D'Amours, *Haiti vigilante push 'symptomatic' of state's failures; Advocates*.

³⁷ See UN Office on Drugs and Crime (**UNODC**), Haiti's criminal markets: mapping trends in firearms and drug trafficking 4 (2023), https://www.unodc.org/documents/data-and-analysis/toc/Haiti_assessment_UNODC.pdf; Charles, https://www.unodc.org/documents/data-and-analysis/toc/Haiti_assessment_UNODC.pdf; Charles, https://www.unodc.org/documents/data-and-analysis/toc/Haiti_assessment_UNODC.pdf; Charles, <a href="mailto:Gang-related violence in Haiti has reached levels not seen in decades, U.N. chief says (according to the former UN Secretary-General's Special Representative in Haiti, Helen La Lime, gang violence and kidnapping has increased for the fourth consecutive year).

³⁸ En Haïti, la "terreur" des gangs se propage à un rythme "alarmant," Le NOUVELLISTE (Apr. 27, 2023), https://lenouvelliste.com/article/242032/en-haiti-la-terreur-des-gangs-se-propage-a-un-rythme-alarmant; BINUH, Human Rights Situation: Main trends, Quarterly report: January – March 2023 at 3.

³⁹ United Nations Security Council (**UNSC**), United Nations Integrated Office in Haiti: Report of the Secretary-General, S/2023/274 (Apr. 14, 2023), ¶ 27,

https://binuh.unmissions.org/sites/default/files/sg_report_on_binuh_14_april_2023.pdf (hereinafter UNSG April BINUH Report); Felbab-Brown, *Haiti in 2023: Political abyss and vicious gangs*; *Haiti's Last Resort: Gangs and the Prospect of Foreign Intervention*, CRISIS GROUP (Dec. 14, 2022),

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- ⁴⁰ UNSG April BINUH Report at ¶ 27; see also UNODC, <u>Haiti's criminal markets: mapping trends in firearms and drug trafficking</u> at 4 (listing the major gangs and gang coalitions as "the G9, G-Pep, 400 Mawozo, Baz Galil, Vilaj de Dye, Vitelhomme, and Ti Makak").
- ⁴¹ G9 is a coalition of nine gangs founded in June 2020 and led by former police officer Jimmy "Barbecue" Chérizier, who has been implicated in several civilian massacres. *G9 and Family*, INSIGHT CRIME (Jul. 18, 2022), https://insightcrime.org/haiti-organized-crime-news/g9-family-profile/.
- ⁴² Led by Gabriel Jean-Pierre, the *G-Pèp* criminal federation "has a significant presence in the Port-au-Prince suburb of Cité Soleil." Henry Shuldiner & Chris Dalby, *Haiti Gangs Embrace Political and Police Chaos*, INSIGHT CRIME (Jan. 31, 2023), https://insightcrime.org/news/haiti-gangs-de-facto-authority-state-institutions-struggle-respond/. The federation is reportedly funded by a small group of powerful businessmen. Kim Hjelmgaard & Stephen J. Beard, *Haiti spinning out of control on every metric from gangs to kidnappings, migration to murder*, USA TODAY (Mar. 11, 2023), https://www.usatoday.com/in-depth/news/world/2023/03/11/haiti-chaos-gangs-guns-violence-migration/11110664002/.

 ⁴³ See Violence en Haiti: "J'ai vu des scènes de guerre à la porte de l'hôpital," BBC NEWS (Mar. 15, 2023),

⁴³ See Violence en Haïti: "J'ai vu des scènes de guerre à la porte de l'hôpital," BBC NEWS (Mar. 15, 2023), https://www.bbc.com/afrique/monde-64926141; 60 deaths in 8 days in Haiti, DOMINICAN TODAY (Mar. 7, 2023), https://dominicantoday.com/dr/world/2023/03/07/60-deaths-in-8-days-in-haiti/ (according to the Réseau National de Défense des Droits Humains (**RNDDH**), fighting between G9 and G-Pèp resulted in 60 deaths in Port-au-Prince between February 24 and March 4 alone).

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Estimates of territorial control by gangs are inherently difficult, made more so by shifting dynamics and the violence itself, and the methodology for available estimates are not made public. These numbers are thus uncertain. ⁴⁵ Press Release, UN, As Haiti Slides into Violence, Its People 'Cannot Wait Any Longer' for Assistance, Foreign Minister Tells Security Council (Apr. 26, 2023), https://press.un.org/en/2023/sc15266.doc.htm (according to Haiti's Minister of Foreign Affairs and Worship, 80 percent of Haitian cities are under gang control); Haiti activists urge U.S. to stop arms trafficking to gangs (Ducéna estimates that gangs control 60 percent of the territory outside the Ouest Department). ⁴⁶ See <u>UNSG April BINUH Report</u> at ¶¶ 16, 27; *Haïti − FLASH : La terreur s'installe dans l'Artibonite*, HAITI LIBRE (Feb. 25, 2023), https://www.haitilibre.com/article-38932-haiti-flash-la-terreur-s-installe-dans-lartibonite.html; UN Condemns new surge of gang violence in Central Haiti, ABC NEWS (Feb. 24, 2023), https://abcnews.go.com/International/wireStory/condemns-new-surge-gang-violence-central-haiti-97450461; iciHaïti – Insécurité: L'Artibonite en grande difficulté, ICiHaïti (May 8, 2023), https://www.icihaiti.com/article-39484-icihaiti-insecurite-l-artibonite-en-grande-difficulte.html; Jean Junior Celestin, Insécurité: « Sauvons le département de l'Artibonite», le cri du vice-délégué de Saint-Marc, LE NOUVELLISTE (Feb. 23, 2023), https://www.lenouvelliste.com/article/240905/insecurite-sauvons-ledepartement-de-lartibonite-le-cri-du-vice-delegue-de-saint-marc; see infra note 330. ⁴⁷ See, e.g., BINUH, The Population of Cité Soleil in the Grip of Gang Violence (Feb. 2023), https://www.ohchr.org/sites/default/files/documents/countries/ht/investigative-report-human-rights-abusescommitted-gangs-zone-brooklyn-july-december-2022.pdf (BINUH reported that between July 8 and December 31, 2022, G9 snipers indiscriminately killed at least 552 civilians simply for living in areas under rival control in the neighborhood of Cité Soleil in Brooklyn); Press Release, OHCHR, Haiti – gang violence (Mar. 21, 2023), https://www.ohchr.org/en/press-briefing-notes/2023/03/haiti-gang-violence (reporting that on February 28, armed conflict in Bel Air between the Kempes Sanon and Krache Dife gangs killed approximately 70 people, including pregnant women, children, and seniors); Ileana Ferrer Fonte, About 70 dead in Haiti gang clashes, Prensa Latina (Mar. 13, 2023), https://www.plenglish.com/news/2023/03/13/about-70-dead-in-haiti-gangclashes/ (reporting that clashes between the Source Matelas and Titanyen gangs in Cabaret on March 11 left twelve people dead); Haïti-Criminalité: Une dizaine de morts à Cabaret dans des affrontements armés, ALTERPRESSE (Mar. 13, 2023), https://www.alterpresse.org/spip.php?article29121; Fondasyon Je Klere, Rapport: Situation de terreur en Haïti, les chiffres noirs du gouvernement d'Ariel Henry ¶ 12 (2023), https://www.haitilibre.com/docs/Rapport-FJKL-Situation-terreur-en-Haiti-avril-2023.pdf (reporting that between July 2021 and April 2023, gangs had conducted more than 16 massacres and attacks against civilians); OPC Statement on Massacre in Source Matelas (the OPC condemned the massacre in Source Matelas from April 17 to 22). ⁴⁸ Press Release, OHCHR, Haiti: UN Human Rights Chief warns against 'never-ending cycle of violence' (May 9, 2023), https://www.ohchr.org/en/press-releases/2023/05/haiti-un-human-rights-chief-warns-against-neverending-cycle-violence; see also BINUH, Human Rights Situation: Main trends, Quarterly report: January – March 2023 at 3 (BINUH reported 1,634 killings, injuries, and kidnappings between January and March 2023, a 28 percent increase from the previous quarter). ⁴⁹ UNSG <u>April BINUH Report</u> at ¶ 37; see also Press Release, OHCHR, <u>Haiti – gang violence</u> (reporting that at least 208 people were killed and 1,654 injured within the first two weeks of March due to rival gang clashes). 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⁴⁴ OCHA, Haiti: Humanitarian note 1 (Mar. 31, 2023), https://reliefweb.int/attachments/510aba84-9cbd-4cc2-ab59-edf008ed9bdf/20230323%20-%20New%20paradigm 30%20March%202023.pdf (reporting that gangs control 80 percent of Port-au-Prince); Andre Paultre & Chris Cameron, *As Haiti's Police Retreat, Gangs Take*

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- ⁵⁵ U.S. Department of State, Haiti 2022 Human Rights Report 14-15 (2023), https://www.state.gov/wp-content/uploads/2023/02/415610 HAITI-2022-HUMAN-RIGHTS-REPORT.pdf.
- ⁵⁶ See, e.g., U.S. Department of State, <u>Haiti 2022 Human Rights Report</u> at 14-15; Caitlin McFall, '*Lawless*' *Haiti plagued by corruption and deadly gang violence fuels humanitarian crisis*, Fox News (Mar. 28, 2023), https://www.foxnews.com/world/lawless-haiti-plagued-corruption-deadly-gang-violence-fuels-humanitarian-crisis.
- ⁵⁷ UNSG April BINUH Report at ¶ 16; see infra Section IV.
- ⁵⁸ See, e.g., OHCHR, The Population of Cité Soleil in the Grip of Gang Violence at ¶¶ 64-66 (reporting that, in 2022, G9 obstructed the main roads in and out of Brooklyn, preventing residents from accessing basic goods and services, including garbage collection); OCHA, The Humanitarian Coordinator in Haiti alerts on the crisis raging in Cite Soleil (Apr. 23, 2023), https://reliefweb.int/report/haiti/humanitarian-coordinator-haiti-alerts-crisis-raging-cite-soleil; UNODC, https://reliefweb.int/report/haiti/humanitarian-coordinator-haiti-alerts-crisis-raging-cite-soleil; UNODC, https://reliefweb.int/report/haiti/humanitarian-coordinator-haiti-alerts-crisis-raging-cite-soleil; UNODC, https://reliefweb.int/report/haiti/humanitarian-coordinator-haiti-alerts-crisis-raging-cite-soleil; UNODC, Haiti's criminal markets: mapping trends in firearms and drug trafficking at 13 (reporting that Brooklyn's residents still feel under siege and that uncollected garbage is "completely blocking access" to the neighborhood).
- ⁵⁹ BINUH, <u>Human Rights Situation: Main trends, Quarterly report: January March 2023</u> at 4.
- ⁶⁰ For example, in May, gangs hijacked over 15 fuel trucks around Haiti's main fuel terminal, exacerbating an already-devastating fuel shortage that has impacted public transportation, water purification and distribution, and hospital operations. *See Haiti News: Zapping...*, HAITI LIBRE (May 14, 2023), https://www.haitilibre.com/en/news-39535-haiti-news-zapping.html; *see infra* note 284.
- ⁶¹ Press Release, OHCHR, <u>Haiti gang violence</u>; see also International Organization for Migration (**IOM**), Haiti Emergency Tracking Tool 16 Summary of displacement that occurred in April 2023 1 (April 2023), https://dtm.iom.int/reports/haiti-emergency-tracking-tool-16-summary-displacement-occurred-april-2023-april-2023 (reporting that 11,036 persons were displaced in March and 8,919 in April).
- ⁶² IOM, Haïti Dashboard on Displacement in the Port-au-Prince Metropolitan Area Round 3 (14 February 16 March 2023) 1 (2023), https://dtm.iom.int/reports/haiti-dashboard-displacement-port-au-prince-metropolitan-area-round-3-14-february-16-march.
- ⁶³ IOM, <u>Haïti Dashboard on Displacement in the Port-au-Prince Metropolitan Area Round 3 (14 February 16 March 2023)</u> at 12.
- ⁶⁴ Wilentz, <u>Haiti, April 2023: Soon There Will Be No One Left to Kidnap</u>; see also Les guerres urbaines allongent la liste des personnes déplacées en Haïti, ENQUET ACTION (Mar. 17, 2023), https://www.enquetaction.com/articles/les-guerres-urbaines-allongent-la-liste-des-personnes-deplacees-en-haiti (reporting that some civilians are displaced by the fires while others are burnt alive inside their homes).
- 65 See Press Release, OHCHR, <u>Haiti: UN experts say Government must act to end gang violence against women and girls</u>; Geffrard, <u>Au moins sept femmes victimes de la violence basée sur le genre par jour en Haïti, dénonce Rosy Ducéna de RNDDH, devant la CIDH...</u>; Derat, <u>Forgotten Victims: The Plight of Women in Cité Soleil</u>.
 66 IOM, <u>Haiti Emergency Tracking Tool 16 Summary of displacement that occurred in April 2023</u>; IOM, <u>Haïti Dashboard on Displacement in the Port-au-Prince Metropolitan Area Round 3 (14 February 16</u>

March 2023) at 1 (reporting that 38 percent of displaced persons in the Port-au-Prince Metropolitan Area live in 51 makeshift displacement sites).

⁶⁷ IOM, <u>Haïti – Dashboard on Displacement in the Port-au-Prince Metropolitan Area – Round 3 (14 February – 16 March 2023)</u> at 19; *La PNH à pied d'œuvre alors que plus de « 100 000 personnes » ont été forcées de quitter leur maison entre janvier 2022 à avril 2023*, LE QUOTIDIEN (May 13, 2023), <a href="https://lequotidiennews.org/la-pnh-a-pied-doeuvre-alors-que-plus-de-100-000-personnes-ont-ete-forcees-de-to-puls-de-100-000-personnes-ont-ete-forcees-de-to-puls-de-100-000-personnes-ont-ete-forcees-de-to-puls-d

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⁶⁸ IOM, <u>Haïti – Dashboard on Displacement in the Port-au-Prince Metropolitan Area – Round 3 (14 February – 16 March 2023)</u> at 28; <u>La PNH à pied d'œuvre alors que plus de « 100 000 personnes » ont été forcées de quitter leur maison entre janvier 2022 à avril 2023.</u>

⁶⁹ See IOM, Haïti – Dashboard on Displacement in the Port-au-Prince Metropolitan Area – Round 3 (14 February – 16 March 2023) at 20, 25 (IOM reports that 52 percent of sites do not have washroom facilities, forcing residents to defecate outside at least 44 percent of the sites; of those that do have washrooms, 63 percent do not offer separate washrooms for women and 29 percent cannot be locked from the inside).

⁷⁰ La PNH à pied d'œuvre alors que plus de « 100 000 personnes » ont été forcées de quitter leur maison entre janvier 2022 à avril 2023.

⁷¹ <u>Remarks of Special Representative Helen La Lime, Security Council Open Briefing on Haiti – 24 January;</u> see also Charles, <u>Gang-related violence in Haiti has reached levels not seen in decades, U.N. chief says</u> (reporting in January that kidnappings increased 104.7 percent between 2021 and 2022).

⁷² BINUH, <u>Human Rights Situation: Main trends, Quarterly report: January – March 2023</u> at 4; *see also* Centre d'analyse et recherche en droits de l'homme (**CARDH**), Kidnapping: Bulletin (#11) Janvier, Février Et Mars 2023 ¶ 1 (Apr. 4, 2023), https://cardh.org/archives/4363 (reporting at least 389 kidnappings in the first three months of 2023, marking a 72 percent and 173 percent increase from the first three months of 2022 and 2021 respectively; note that advocates have reported CARDH's numbers may be low).

⁷³ See Fabiola Fanfan, Le calvaire sans fin des femmes kidnappées en Haïti, ENQUET ACTION (Apr. 21, 2023), https://www.enquetaction.com/articles/le-calvaire-sans-fin-des-femmes-kidnappees-en-haiti (reporting that the "overwhelming majority" of those affected do not report the kidnapping in order to avoid reprisals); Fondasyon Je Klere, https://www.enquetaction.com/articles/le-calvaire-sans-fin-des-femmes-kidnappees-en-haiti (reporting that the "overwhelming majority" of those affected do not report the kidnapping in order to avoid reprisals); Fondasyon Je Klere, https://www.enquetaction.com/articles/le-calvaire-sans-fin-des-femmes-kidnappees-en-haiti (reporting that the "overwhelming majority" of those affected do not report the kidnapping in order to avoid reprisals); Fondasyon Je Klere, https://www.enquetaction.com/articles/le-calvaire-sans-fin-des-femmes-kidnappees-en-haiti (reporting that the "overwhelming majority" of those affected do not report the kidnapping in order to avoid reprisals); Fondasyon Je Klere, https://www.enquetaction.com/articles/le-calvaire-sans-fin-des-femmes-kidnapping in order to avoid reprisals); Fondasyon Je Klere, https://www.enquetaction.com/articles/le-calvaire-sans-fin-des-femmes-kidnapping in order to avoid reprisals); Fondasyon Je Klere, h

https://lenouvelliste.com/article/233286/kidnapping-en-haiti-la-parole-aux-victimes (reporting that those who survive kidnappings are often unable to speak up for psychological reasons and out of fear).

75 Compare BINUH, Human Rights Situation: Main trends, Quarterly report: January — March 2023 at 4 (reporting 395 kidnappings in the first three months of 2023) and CARDH, Kidnapping: Bulletin (#11) Janvier, Février Et Mars 2023 at ¶ 1 (reporting 389 kidnappings in the first three months of 2023) with Fondasyon Je Klere, Rapport: Situation de terreur en Haïti, les chiffres noirs du gouvernement d'Ariel Henry at ¶ 97 (reporting 401 kidnappings in the first four months of 2023) and CARDH, Impact Of The « Bwa Kale » Movement Over Insecurity And Kidnapping In Haiti / Impacts Du « Bwa Kale » Sur L'insécurité Et Le Kidnapping En Haïti (May 28, 2023), https://cardh.org/archives/4380 (reporting that there were "almost no" kidnappings between April 24 and May 24); but see Jean Junior Celestin, Plusieurs cas d'enlèvements signalés en Plaine du Cul-de-Sac, Le Nouvelliste (May 29, 2023), https://lenouvelliste.com/article/242566/plusieurs-cas-denlevements-signales-en-plaine-du-cul-de-sac (reporting that gangs kidnapped nearly a dozen people in Plaine du Cul-de-Sac between May 22 and May 28). CARDH suggests this decline may be due to the emergence of the Bwa Kale movement of civilian neighborhood defense groups that have been physically confronting suspected gang members, sometimes in cooperation with police, in the face of government failures to control the insecurity. CARDH, Impact Of The « Bwa Kale » Movement Over Insecurity And Kidnapping In Haiti / Impacts Du « Bwa Kale » Sur L'insécurité Et Le Kidnapping En Haïti at ¶¶ 3, 11, 99; see infra note 106.

⁷⁶ BINUH, <u>Human Rights Situation: Main trends, Quarterly report: January – March 2023</u> at 4 (reporting an increase in kidnappings of teachers, students, parents in and around schools, healthcare personnel, judicial actors, and civil servants); *see also* Bhatia, <u>Haiti's descent into hell</u> (describing the ubiquity of kidnapping in Haiti, particularly Port-au-Prince).

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majority of their funding from kidnapping ransoms). ⁷⁸ CARDH, Kidnapping: Bulletin (#11) Janvier, Février Et Mars 2023 at ¶ 25. ⁷⁹ See, e.g., Megan Janetsky & Pierre Richard Luxama, In Haiti, gangs take control as democracy withers, AP News (Jan. 31, 2023), https://apnews.com/article/haiti-gangs-democracy-at-risk-7ddcea955fdd364e2b574e28daa71d03 (reporting that ransoms, such as the US \$1 million ransom placed on a kidnapped ambulance driver, are commonplace); Lise Denis, Haïti «au bord d'une catastrophe humanitaire irréparable», LE DEVOIR (Apr. 26, 2023), https://www.ledevoir.com/monde/ameriques/789878/haiti-au-bord-dune-catastrophe-humanitaire-irreparable (according to Montana Accord president-elect, former Prime Minister, and former governor of the Banque de la République d'Haïti, Fritz Jean, Haitians must turn to family members abroad to help pay the ransoms, which can reach up to \$200,000); Hjelmgaard & Beard, Haiti spinning out of control on every metric from gangs to kidnappings, migration to murder (quoting one Haitian interviewee who said, "[t]hey catch you and demand \$200,000"); Kidnapping en Haïti: la parole aux victims (reporting that kidnappers often demand ransoms that far exceed the means of the victims' families, such as USD \$500,000); CARDH, Kidnapping: Bulletin (#11) Janvier, Février Et Mars 2023 (CARDH reports that gangs sometimes double and triple the original amount of ransom originally demanded). ⁸⁰ See, e.g., Dustin J. 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- ¹¹⁰BAI et al., Comprehensive written submission of civil society hearing on widespread sexual violence against women and girls in Haiti 10 (2023), http://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; http://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; https://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; https://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; https://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; https://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; https://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Combined.pdf; <a href="https://www.ijdh.org/wp-content/uploads/2023/04/IACHR-Haiti-SGBV-Daiti-Baiti
- 111 For example, as reported in our previous Updates, activists Emmanuela Douyon and Pascale Solages remain unable to safely return to Haiti after being forced to flee due to threats against them. BAI et al., Comprehensive written submission of civil society hearing on widespread sexual violence against women and girls in Haiti at 10; JDH November 2022 Update; JDH, Human Rights and Rule of Law in Haiti: Key Recent Developments

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- ¹¹⁷ See infra notes 166-69.
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- ¹¹⁹ Sullivan, As its only remaining elected officials depart, Haiti reaches a breaking point.
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 123 In addition to efforts by Haiti's Anti-Corruption Unit (ULCC), foreign countries have implemented sanctions against 39 political and economic elites in an effort to combat systemic corruption. See infra notes 454-60.
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¹²⁷ See, e.g., Sénat, <u>D'importants partis politiques n'ont pas signé l'accord du 21 décembre</u>; Charlemagne, From the Musseau Agreement to the Karibe Agreement, Ariel Henry consolidates his power (part 4); Haïti-Crise: La signature d'un document dit de consensus national, un de démarche démagogique et partisane, selon plusieurs secteurs; L'accord Du 21 Décembre Est L'oeuvre De La Communauté L'international, Révèle Ted St Dic; Haïti-Crise: La transparence et le sérieux, absents dans le processus ayant abouti à l'accord du 21 décembre 2022, selon le Cnt, AlterPresse (Jan. 19, 2023), https://www.alterpresse.org/spip.php?article28973; Haïti: les acteurs divisés sur l'accord du 21 décembre d'Ariel Henry, LOOP NEWS (Jan. 3, 2023), https://haiti.loopnews.com/content/haiti-les-acteurs-divises-sur-laccord-du-21-decembre-dariel-henry; Haiti-Politique : Le Collectif du 4 décembre 2013 s'interroge sur le bien-fondé d'un forum sur la sécurité nationale, prévu par le Hct, ALTERPRESSE (May 22, 2023), https://www.alterpresse.org/spip.php?article29316; Criminalité : Le Rnddh appelle l'État à cesser d'alimenter les gangs en armes et munitions en Haïti; Daniela Mohor, O&A: Why Haiti's 'mafia state' needs a homegrown solution, NEW HUMANITARIAN (Mar. 6, 2023), https://www.thenewhumanitarian.org/interview/2023/03/06/haiti-gang-violence-solutions-interview-moniqueclesca; Bhatia, Haiti's descent into hell; Press Release, BAI & IJDH, Human Rights Groups Tell UN High Commissioner for Human Rights He Must Choose Haiti's Rule of Law Over the De Facto Government's Accord (Feb. 8, 2023), http://www.ijdh.org/press_release/human-rights-groups-tell-un-high-commissioner-for-humanrights-he-must-choose-haitis-rule-of-law-over-the-de-facto-governments-accord/; Clesca, Haiti's Rule of <u>Lawlessness</u>. Despite the lack of support from Haitians, the international community has largely stood by the accord. For example, both the UN and the United States continue to tout the accord as a broadly inclusive consensus document. See Remarks of Special Representative Helen La Lime, Security Council Open Briefing on Haiti – 24 January; Press Release, UN, Key Political Developments, Sanctions Offer Hope to Haiti's Recovery if Supported by International Community, Special Representative Tells Security Council. ¹²⁸ Consensus National pour une Transition Inclusive et des Élections Transparentes; see also Sénat, D'importants partis politiques n'ont pas signé l'accord du 21 décembre; Clesca, Haiti's Rule of Lawlessness. ¹²⁹ Some signatories denied ever having signed the accord, while some signatures appeared in duplicate. Brian Concannon, Enough!, SECURITY TIMES (Feb. 2023), https://www.the-security-times.com/enough/; Jean Pharès Jérôme, COJHIT révèle des irrégularités dans la signature de l'accord du 21 décembre, LE NOUVELLISTE (Jan. 19, 2023), https://www.lenouvelliste.com/article/240165/cojhit-revele-des-irregularites-dans-la-signature-delaccord-du-21-decembre; Haïti-Crise: La transparence et le sérieux, absents dans le processus ayant abouti à

l'accord du 21 décembre 2022, selon le Cnt. ¹³⁰ As part of his implementation of the accord, Henry installed the High Council of the Transition (HCT) on February 6, intended as a counterbalance to executive power. Evens Sanon, Haiti appoints council amid push to hold general elections, AP NEWS (Feb. 6, 2023), https://apnews.com/article/politics-caribbean-ariel-henry-haiti-61e72730433e284ae165462cfb97b323; Esdra Jeudy, Signature d'un nouvel accord politique, LE NATIONAL (Dec. 23, 2022), http://www.lenational.org/post_article.php?pol=2983. However, the HCT has made little progress. See Peterson Luxama, Politique: un mois après, le Haut Conseil de la Transition d'Ariel Henry piétine, HAITI INFOS PRO (Mar. 6, 2023), https://haitiinfospro.com/politique-un-mois-apres-le-haut-conseil-dela-transition-dariel-henry-pietine/; Juhakenson Blaise, Forum On Insecurity In Haiti Slammed, METRONEWS (May, 29, 2023), https://texasmetronews.com/56161/forum-on-insecurity-in-haiti-slammed/; Prévu pour les 16 et 17 mai, le forum du HCT sur la sécurité reporté, GAZETTE HAITI (May 17, 2023), https://www.gazettehaiti.com/node/9879; Jean Corvington, « Le Forum Sur La Sécurité Du HCT En Haïti Critiqué Pour Son Manque D'efficacité Et D'incohérence », METRONOME HAITI (May 31, 2023), https://metronomehaiti.com/le-forum-sur-la-securite-du-hct-en-haiti-critique-pour-son-manque-defficacite-etdincoherence/. Haitian human rights organizations and opposition members have warned that the installation was illegitimate and that the HCT is just a tool for consolidating power, while members of the HCT have themselves raised concerns about its ability to function in a meaningful way. See Crise: L'installation unilatérale des members du Hct risque d'empirer la situation en Haïti, prévient la Pohdh, ALTERPRESSE (Feb. 9, 2023), https://www.alterpresse.org/spip.php?article29038; Francklyn B Geffrard, "Le HCT est une marionette pour aider Ariel Henry à organizer des élections truquées", selon Jean-Charles Moïse..., RHINEWS (Feb. 9, 2023), https://www.rhinews.com/actualites/le-hct-est-une-marionnette-pour-aider-ariel-henry-a-organiser-deselections-truquees-selon-jean-charles-moise/; Haïti-Sécurité: À son forum politique contesté, Ariel Henry a

¹²⁵ Consensus National pour une Transition Inclusive et des Élections Transparentes.

¹²⁶ See Charlemagne, <u>From the Musseau Agreement to the Karibe Agreement, Ariel Henry consolidates his power (part 4)</u> (calling the December accord an "attempt to resurrect the September 11 Agreement"); <u>Haïti-Crise: La signature d'un document dit de consensus national, un de démarche démagogique et partisane, selon plusieurs secteurs</u>; Jérôme, <u>Le faire-semblant d'Ariel Henry</u>.

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https://www.haitilibre.com/en/news-39614-haiti-politic-closing-of-the-hct-forum-yet-another-roadmap-and-promises-of-the-pm-video-speech.html; Juhakenson Blaise, *Forum on insecurity in Haiti slammed*, HAITIAN TIMES (May 26, 2023), https://haitiantimes.com/2023/05/26/forum-on-insecurity-in-haiti-slammed/; Catherine Charlemagne, *Vie et misère du Haut Conseil de la Transition*, HAÏTI LIBERTÉ (Apr. 19, 2023),

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¹³⁷ Isabelle Papillon, *CEP*: des noms circulent déjà!, Haïti Liberte (Apr. 19, 2023), https://haitiliberte.com/cep-des-noms-circulent-deja/; Alphonse, https://haitiliberte.com/cep-de

¹³⁸ Criminalité: Plusieurs secteurs jugent inopportune l'organisation d'éventuelles élections en Haiti; Alphonse, <u>Aggravation de l'insécurité, le PM Ariel Henry en mode élections « rapido presto »</u>; see also Juhakenson Blaise, Critics: Election efforts fueling Haiti's mass killings, HAITIAN TIMES (May 3, 2023), https://haitiantimes.com/2023/05/03/critics-election-efforts-fueling-haitis-mass-killings/ (reporting that political activists are concerned that the push for elections is actually fueling violence in the country, with the de facto government using elections as a distraction while it allows the security situation to deteriorate to the point where foreign military intervention is the only possible solution). Henry himself has acknowledged the urgency and importance of restoring a secure environment as an essential condition for organizing elections in February, which members of his administration had previously used as justification for urging a foreign armed intervention. Haiti — Crisis: The Caricom delegation met the PM, HAITI LIBRE (Feb. 28, 2023), https://www.haitilibre.com/en/news-38955-haiti-crisis-the-caricom-delegation-met-the-pm.html; Frantz Duval, Force spécialisée armée pour aider la PNH: accompagnement avec ou sans déploiement?, LE NOUVELLISTE (May 24, 2023), https://www.lenouvelliste.com/article/242477/force-specialisee-armee-pour-aider-la-pnh-accompagnement-avec-ou-sans-deploiement">https://www.lenouvelliste.com/article/242477/force-specialisee-armee-pour-aider-la-pnh-accompagnement-avec-ou-sans-deploiement; see infra notes 442-49.

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¹³¹ See infra notes 166-69.

¹³² See <u>IJDH May 2021 Update</u> at n. 46-49.

¹⁴⁰ Alphonse, Aggravation de l'insécurité, le PM Ariel Henry en mode élections « rapido presto ».

¹⁴¹ See, e.g., Politique: L'Anmh boude l'initiative de mise en place d'un nouveau Conseil électoral provisoire en Haïti, ALTERPRESSE (Apr. 26, 2023), https://www.alterpresse.org/spip.php?article29262; Papillon, CEP: des noms circulent déjà!. Some sectors further reported not being able to participate because the requests came so late as to not offer a meaningful ability to participate. See Roberson Alphonse, Le gouvernement Henry entame des contacts pour monter son CEP, LE NOUVELLISTE (Apr. 12, 2023),

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¹⁴³ Jean Junior Celestin, *Moins de 10% des agents publics assujettis à cette formalité ont fait leur déclaration de patrimoine.*, LE NOUVELLISTE (Mar. 1, 2023), https://www.lenouvelliste.com/article/240958/moins-de-10-des-agents-publics-assujettis-a-cette-formalite-ont-fait-leur-declaration-de-patrimoine.

¹⁴⁴ Judge Jean Wilner Morin is currently investigating former Director General of the General Administration of Customs Romel Bell for embezzlement of public funds. *Haïti-Violences : Attaque armée contre le magistrat Jean Wilner Morin, l'Apm condamne*, ALTERPRESSE (May 17, 2023),

https://www.alterpresse.org/spip.php?article29309; Francklyn B Geffrard, "Romel Bell, ex-DG de l'administration générale des douanes, s'est enrichi illicitement au détriment du trésor public," selon un rapport accablant de l'ULCC..., RHINEWS (Mar. 6, 2023), https://www.rhinews.com/actualites/romel-bell-ex-dg-de-ladministration-generale-des-douanes-sest-enrichi-illicitement-au-detriment-du-tresor-public-selon-un-rapport-accablant-de/; see also infra notes 454-60. Former chief accountant of the Social Assistance Fund (CAS) Pierre Richard Valles and CAS acting director Edwine Tonton were arrested in late April for influence peddling, corruption, embezzlement, and fraud. @Radio_Metronome, TWITTER (Apr. 18, 2023, 2:17 PM), https://twitter.com/Radio_Metronome/status/1648390211347394560; Francklyn B Geffrard, Haïti/Corruption: Edwine Tonton, ex-directrice de las CASE, arrêtée pour corruption..., RHINEWS (Apr. 25, 2023), https://www.rhinews.com/actualites/haiti-corruption-edwine-tonton-ex-directrice-de-la-cas-arretee-pour-corruption/; Haïti-Violences: Attaque armée contre le magistrat Jean Wilner Morin, l'Apm condamne. An arrest warrant was also issued for former Director General of the Office of Monetization of Development Assistance Programs Patrick Noramé, who is accused of money laundering, embezzlement of public funds and corruption. Haiti – News: Zapping..., HAITI LIBRE (Mar. 29, 2023), https://www.haitilibre.com/en/news-39179-haiti-news-zapping.html.

¹⁴⁵ Juhakenson Blaise, *Haitian ambassador fired over illegal passports, refutes allegations*, HAITIAN TIMES (May 6, 2023), https://haitiantimes.com/2023/05/06/haitian-ambassador-fired-over-illegal-passports-refutes-allegations/ (reporting that Edmond has denied the allegations and accused others, including then-Minister of Foreign Affairs and former acting President and Prime Minister Claude Joseph, of complicity). The allegations against Edmond come after a separate U.S. Customs-led investigation in June 2021 that revealed money laundering by diplomats in Haiti's U.S. embassy. Jacqueline Charles, *Haiti's top diplomat in the U.S. is fired after a passport scandal in the Washington embassy*, MIAMI HERALD (May 5, 2023), https://www.miamiherald.com/news/nation-world/world/americas/haiti/article275072471.html.

¹⁴⁶ Press Release, RNDDH, *Processus de certification des magistrats-tes : Le RNDDH salue le travail du CSPJ* (Jan. 18, 2023), https://web.rnddh.org/wp-content/uploads/2023/01/1-CP-Certification-Magistrats-18Jan2023.pdf; <a href="https://www.unit.edu/uni

¹⁴⁷ See, e.g., Francklyn B Geffrard, Sept (7) anciens sénateurs poursuivis en justice pour défaut de déclaration de patrimoine..., RHINEWS (Mar. 7, 2023), https://www.rhinews.com/actualites/sept-7-anciens-senateurs-poursuivis-en-justice-pour-defaut-de-declaration-de-patrimoine/ (in March, the ULCC recommended seven former senators – Nawoon Marcellus, Wilot Joseph, Jean-Marie Junior Salomon, Dieudonne Luma, Richard Lenine Hervé Fourcand (also sanctioned by the Canadian and U.S. governments for human rights violations and drug trafficking), Wilfred Gelin and Sauveur Jean-Jacques – for prosecution for failing to declare their assets at the end of their terms).

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suite-du-dossier-jugeant-de-linopportunite-penale-de-laffaire/. Both Latortue and Lambert have also been sanctioned by the U.S. and Canadian governments for human rights violations and drug trafficking. Sanctions: Grave breach of international peace and security in Haiti, Government of Canada, <a href="https://www.international.gc.ca/campaign-campagne/haiti-sanction/index.aspx?lang=eng">https://www.international.gc.ca/campaign-campagne/haiti-sanction/index.aspx?lang=eng</a> (last visited Jun. 7, 2023); Treasury Sanctions Corrupt Haitian Politicians for Narcotics Trafficking, U.S. Department of State (Nov. 4, 2022), <a href="https://www.undp.org/sites/phome.treasury.gov/news/press-releases/jy1080">https://www.undp.org/sites/phome.treasury.gov/news/press-releases/jy1080</a>; see infra notes 454-60.

149 See UN Development Programme, Justice Programme UNDP: Fact Sheet (February 2023), <a href="https://www.undp.org/sites/g/files/zskgke326/files/2023-04/undp-ht-ProgrammeJustice-Factsheet-042023-En.pdf">https://www.undp.org/sites/g/files/zskgke326/files/2023-04/undp-ht-ProgrammeJustice-Factsheet-042023-En.pdf</a>; see infra Section III.
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- 155 Marcelin, Mackendy D'Haïti, ancient candidate à la mairie, parmi deux morts à Léogâne.
- ¹⁵⁶ <u>Manifestation des ouvirers de la SONAPI pour réclamer de meilleures conditions de travail</u>; Juhakenson Blaise, <u>Laborers in Haiti continue striking for \$18 daily wage</u>, HAITIAN TIMES (May 23, 2023), https://haitiantimes.com/2023/05/23/laborers-in-haiti-continue-striking-for-18-daily-wage/.
- ¹⁵⁷ According to information shared by BAI and RNDDH, police used tear gas against labor rights demonstrators in May, suppressed the demonstrations before they even started and prevented protesters from gathering in front of the Prime Minister's residence. A human rights defender and feminist activist further shared that members of the PNH attacked demonstrators protesting in connection with National Day of the Haitian Women's Movement on April 3, emphasizing that victims of such attacks have no recourse.

 ¹⁵⁸ Haitin Justice: Le Ruddh qualifie d'anti-dentelogique le comportement du commissaire du gouvernement.
- 158 Haïti-Justice: Le Rnddh qualifie d'anti-déontologique le comportement du commissaire du gouvernement Jean Ernest Muscadin (noting that Fondasyon Je Klere joined RNDDH in its condemnation of Muscadin's 2022 killings). Muscadin was accused of summarily executing two alleged gang members in 2022. IJDH November 2022 Update at 4-5; cf. Jean Junior Celestin, « Tant que je serai commissaire du gouvernement, les bandits ne connaîtront jamais la paix », declare Jean Ernest Muscadin, LE NOUVELLISTE (Mar. 22, 2023), https://lenouvelliste.com/article/241421/tant-que-je-serai-commissaire-du-gouvernement-les-bandits-ne-connaitront-jamais-la-paix-declare-jean-ernest-muscadin (Muscadin sees his actions as necessary, given the government's abdication of responsibility in the face of growing gang violence).
- ¹⁶⁰ See generally BAI et al., Justice Sector Challenges in Haiti (2021), http://www.ijdh.org/wp-content/uploads/2021/12/Updated-Justice-Sector-Challenges-in-Haiti UPR-Submission EN-1.pdf.
- ¹⁶¹ See, e.g., UN Development Programme, <u>Justice Programme UNDP: Fact Sheet</u>; HRW, <u>Haiti: Events of 2022</u>.
 ¹⁶² See, e.g., UN Development Programme, <u>Justice Programme UNDP: Fact Sheet</u>; Charles, <u>'Intolerable risks': Haiti's escalating violence, including sexual attacks, shuts hospital</u> ("Haitian justice has remained passive, paralyzed by three major handicaps: corruption, inefficiency, and the lack of resources allocated to the sector by the Haitian state. . .. The result is a low rate of prosecution and conviction of the perpetrators, creating a culture of impunity across the country that tends to normalize what is unacceptable."); see also BAI & IJDH, Reversing Post-Raboteau Massacre Trial Impunity (Jul. 2020), http://www.ijdh.org/wp-content/uploads/2020/07/IJDH-Briefing-Raboteau-in-2020-FINAL-EN.pdf (the prosecution of the Raboteau massacre in 2000 is evidence that Haiti's justice system under a democratic government was capable of ensuring justice for victims and accountability for perpetrators).
- ¹⁶³ UNSG April BINUH Report at ¶¶ 35-36; Charles, 'Intolerable risks': Haiti's escalating violence, including sexual attacks, shuts hospital; IACHR Public Hearing on Widespread Sexual Violence Against Women and Girls in Haiti.
- ¹⁶⁴ UN Development Programme, <u>Justice Programme UNDP: Fact Sheet</u>; *Haiti: Expanding Gang Activity Amid Persisting Political Instability*, ACLED (Feb. 8, 2023), <u>https://acleddata.com/conflict-watchlist-2023/haiti/</u> ("The impunity enjoyed by gangs might also lead to growing levels of violence outside of Ouest department.").

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165 See Press Release, RNDDH, Processus de certification des magistrats-tes: Le RNDDH salue le travail du
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BINUH, Human Rights Situation: Main trends, Quarterly report: January - March 2023 at 5-6.
<sup>166</sup> See Francklyn B Geffrard, Ariel Henry nomme de nouveaux juges à la Cour de Cassation..., RHINEWS (Feb.
28, 2023), https://www.rhinews.com/actualites/ariel-henry-nomme-de-nouveaux-juges-a-la-cour-de-cassation/.
These latest appointments come after Henry unconstitutionally appointed Supreme Court magistrate Jean Joseph
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<sup>167</sup> Emmanuel Moïse Yves, Aprés la mort du juge René Sylvestre, la justice haïtiennes risque le
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<sup>168</sup> See Francklyn B Geffrard, La FBH exprime ses réserves quant à la nomination des juges à la Cour de
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<sup>169</sup> See, e.g., Geffrard, <u>La FBH exprime ses réserves quant à la nomination des juges à la Cour de Cassation...</u>
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star.com/article/news/20230314/lawyers-liken-situation-haiti-somalia; UNSG April BINUH Report at ¶ 10.
<sup>170</sup> RNDDH, Remarques sur la réalisation des audiences criminelles dans certaines juridictions de première
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<sup>172</sup> Press Release, RNDDH, Processus de certification des magistrats-tes: Le RNDDH salue le travail du CSPJ;
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<sup>173</sup> See Justice: Les 28 magistrats non certifiés en janvier 2023 ne doivent plus siéger en Haïti, exige le Cspi;
Jacqueline Charles, They stole and they freed criminals. Now these Haiti judges are being singled out, MIAMI
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<sup>174</sup> See Justice: Les 28 magistrats non certifiés en janvier 2023 ne doivent plus siéger en Haïti, exige le Cspj.
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³²⁰ FSIN, <u>2023 Global Report on Food Crises</u> at 97; Khorsandi, <u>'Haiti can't wait': People on the brink as</u> hunger levels rise, warns food security report. Emergency-level food crisis refers to households either living with very high acute malnutrition and excess mortality or only able to meet their food needs by resorting to emergency livelihood strategies and asset liquidation. What is the IPC?.

³²¹ FSIN, <u>2023 Global Report on Food Crises</u> at 97.

³²² Geffrard, <u>Le nombre d'Haïtiens souffrant de la faim ne cesse d'augmenter, selon le PAM...</u>; Khorsandi, 'Haiti can't wait': People on the brink as hunger levels rise, warns food security report.

323 Chronic malnutrition has "long-lasting physical consequences," affecting both physical and cognitive capabilities. Armed violence plunging children into severe acute malnutrition in Haiti, UNICEF (May 11. 2023), https://www.unicef.org/press-releases/armed-violence-plunging-children-severe-acute-malnutrition-haiti; see supra notes 260-62.

³²⁴ Haïti – Agriculture: \$50M de la Banque Mondiale pour améliorer les systemes de production alimentaire, HAITI LIBRE (Feb. 10, 2023), https://www.haitilibre.com/en/news-38819-haiti-agriculture-\$50m-de-la-banquemondiale-pour-ameliorer-les-systemes-de-production-alimentaire.html; World Food Programme, WFP Haiti Country Brief 1 (Apr. 2023), https://docs.wfp.org/api/documents/WFP-0000149572/download/.

325 Charles, Gang-related violence in Haiti has reached levels not seen in decades, U.N. chief says; UNSG January BINUH Report at ¶ 58.

326 United Nations: Haiti at risk of starvation, AP NEWS (May 30, 2023), https://newsroom.ap.org/editorialphotos-videos/detail?itemid=a9f50163d23d4ad08122396c2f6d752c; see also Haiti commune cut off from capital by violent gangs, AP NEWS (Apr. 24, 2023), https://apnews.com/video/crime-haiti-organized-violencejovenel-moise-2f2287274a244a05b0f2883f6c50147e (reporting that gang violence has effectively cut off the neighborhood Cité Soleil from Port-au-Prince, with gangs controlling the flow of goods in and out).

³²⁷ See Khorsandi, 'Haiti can't wait': People on the brink as hunger levels rise, warns food security report; Marvens Compere & Murdith Joseph, State of Haiti: Food vendors speak about hunger crisis, HAITIAN TIMES (Feb. 10, 2023), https://haitiantimes.com/2023/02/10/state-of-haiti-food-vendors-speak-about-hunger-crisis/

(during interviews with food vendors in Port-au-Prince on the acute hunger many Haitians are facing due to inflation, one vendor said they were all "dead people walking"); see supra notes 296-300. ³²⁸ See Un Haïtien sur deux peine à se nourrir, s'alarme l'ONU, LE NOUVELLISTE (Mar. 23, 2023), https://lenouvelliste.com/article/241443/un-haitien-sur-deux-peine-a-se-nourrir-salarme-lonu; Taylor, Haiti faces 'hunger emergency' amid escalating gang violence and surging inflation; Haiti on 'brink of civil war', humanitarian group warns, AL JAZEERA (May 1, 2023), https://www.aljazeera.com/news/2023/5/1/haiti-onbrink-of-civil-war-humanitarian-group-warns. ³²⁹ Francklyn B Geffrard, "Les droits civils, économiques, politiques, sociaux du peuple haïtien sont constamment violés", selon le RNDDH..., RHINEWS (Mar, 2, 2023), https://www.rhinews.com/actualites/lesdroits-civils-economiques-politiques-sociaux-du-peuple-haitien-sont-constamment-violes-selon-le-rnddh/; Voss, Haiti's Rural Gangs Threaten Food Production as Hunger Crisis Looms; Claudy Junior Pierre, « Haïti ne peut pas attendre. Ce pays est dans une crise sans précédent », selon le directeur national du PAM, LE NOUVELLISTE (Feb. 3, 2023), https://www.lenouvelliste.com/article/240506/haiti-ne-peut-pas-attendre-ce-pays-est-dans-unecrise-sans-precedent-selon-le-directeur-national-du-pam; see, e.g., FSIN, 2023 Global Report on Food Crises at 97 (reporting that gangs have hindered access to main highways connecting the country, with a minor road connecting Port-au-Prince with the south fully blocked since 2021); Haïti-Criminalité: SOS dans plusieurs communes de l'Artibonite, livrées aux gangs armés, AlterPresse (Feb. 23, 2023), https://www.alterpresse.org/spip.php?article29073 (reporting that gangs have negatively impacted agricultural production in the Artibonite Valley, which was without water for several weeks); Haïti-Criminalité: Risques de famine dans l'Artibonite, avec les pertes de récoltes dues aux manœuvres des gangs; Haiti - FLASH: The Artibonite Valley hostage of armed groups, HAITI LIBRE (Mar. 5, 2023), https://www.haitilibre.com/en/news-38992-haiti-flash-the-artibonite-valley-hostage-of-armed-groups.html; Jean Junior Celestin, Insécurité alimentaire: les demandes d'aide ont augementé, LE NOUVELLISTE (Mar. 23, 2023), https://www.lenouvelliste.com/article/241441/insecurite-alimentaire-les-demandes-daide-ont-augmente (Food for the Poor reported difficulties transporting food from Port-au-Prince to other regions due to insecurity). ³³⁰ See Haïti-Criminalité : SOS dans plusieurs communes de l'Artibonite, livrées aux gangs armés; Haïti-Criminalité : Risques de famine dans l'Artibonite, avec les pertes de récoltes dues aux manœuvres des gangs; Voss, Haiti's Rural Gangs Threaten Food Production as Hunger Crisis Looms (reporting that attacks in January and February by the Baz Gran Grif gang resulted in thousands fleeing and a halt to maintenance on irrigation canals, which were without water for weeks); <u>Haiti – FLASH : The Artibonite Valley hostage of armed groups</u>; Geffrard, "Les droits civils, économiques, politiques, sociaux du peuple haïtien sont constamment violés", selon le RNDDH...; Wethzer Piercin & Jérôme Wendy Norestyl, Artibonite: les agriculteurs forces d'abandonner leurs terres face aux gangs armés, AYIBO POST (Mar. 29, 2023), https://ayibopost.com/les-gangsplantations-artibonite/ (reporting that gangs seize property, commit theft and destruction and force farmers to pay gangs in order to sell their yields); Geffrard, Le nombre d'Haïtiens souffrant de la faim ne cesse d'augmenter, selon le PAM... (reporting that farmers have been forced to plant on smaller plots or flee their land entirely to avoid gang violence, depriving them of their livelihoods and impacting the amount of food available nation-wide); see also <u>Haïti – Agriculture</u> : \$50M de la <u>Banque Mondiale pour améliorer les systems de</u> production alimentaire ("[A]griculture is critical to addressing food insecurity in Haiti, as it contributes to twenty percent of the country's GDP and employs over two-fifths of the workforce."). ³³¹ Haïti <u>: La production agricole dans l'Artibonite, rudement affectée par les actes de terreur et de criminalité</u> des gangs. Robertson, Haiti at risk of famine as farmers kidnapped, 'extremely bad' hunger fuels tumult; Crise: Des experts craignent une famine généralisée en Haïti, Haiti – Grand'Anse: On the verge of famine. ³³³ Haïti-Criminalité : Risques de famine dans l'Artibonite, avec les pertes de récoltes dues aux manœuvres des gangs. ³³⁴ For example, Food for the Poor, an organization that has been operating in Haiti for 34 years, has not received enough donations to meet the 30 percent increase in requests for food since 2020. Celestin, *Insécurité* alimentaire : les demandes d'aide ont augementé; see also Haiti – FLASH : The hour is serious, 19,000 Haitians affected by famine, 4.7 million in food insecurity, HAITI LIBRE (Dec. 13, 2023), https://www.haitilibre.com/en/news-38357-haiti-flash-the-hour-is-serious-19-000-haitians-affected-by-famine-47-million-in-food-insecurity.html (according to an Integrated Food Security Phase Classification report, only seven percent of the population that was analyzed had received emergency food assistance through a ration or cash transfer); Khorsandi, 'Haiti can't wait': People on the brink as hunger levels rise, warns food security report (according to WFP's Country Director for Haiti, Jean-Martin Bauer, WFP needs US \$125 million over the next six months to tackle food shortages in Haiti but donors were not stepping up); cf. Haiti: Acute Food Insecurity Projection Update for March – June 2023 (reporting that increases in humanitarian support in recent months have marginally alleviated food access for some of the most vulnerable populations).

335 See <u>Haïti – Agriculture : \$50M de la Banque Mondiale pour améliorer les systems de production alimentaire</u> (describing lack of rainfall and watershed degradation as negatively impacting Haiti's agricultural sector).

336 See Sandra C. Wisner, Starved for Justice: International Complicity in Systematic Violations of the Right to Food in Haiti, HRLR ONLINE (May 10, 2022), https://hrlr.law.columbia.edu/hrlr-online/starved-for-justice-international-complicity-in-systematic-violations-of-the-right-to-food-in-haiti/.

³³⁷ See Claudy Junior Pierre, L'insécurité fait fuir les médecins haïtiens, selon le secrétaire général de l'Association médicale haïtienne, LE NOUVELLISTE (Feb. 23, 2023),

https://www.lenouvelliste.com/article/240914/linsecurite-fait-fuir-les-medecins-haitiens-selon-le-secretaire-general-de-lassociation-medicale-haitienne (according to Dr. Jean Ardouin Louis-Charles, secretary general of the Haitian Medical Association, kidnappers appear to target health professional); Haïti: Le directeur du Laboratoire national de santé publique, Dr. Jacques Boncy, kidnappé, blessé par balle et relâché, ALTERPRESSE (Apr. 6, 2023), https://www.alterpresse.org/spip.php?article29204 (according to the Haitian Medical Association, between January and March, at least ten doctors were kidnapped in comparison with the total of twenty doctors kidnapped in 2022). Representing only a handful of cases, see e.g., Juhakenson Blaise, Kidnapers target doctors in Haiti, HAITIAN TIMES (Feb. 23, 2023),

https://haitiantimes.com/2023/02/23/kidnapers-target-doctors-in-haiti/ (reporting that among the kidnapping victims are the Director of Communication at the Ministry of Public Health and Population and a doctor from St. Damien Hospital); Criminalité: Sept individus armés tués dans des échanges de tirs avec la Police nationale d'Haïti, ALTERPRESSE (Feb. 15, 2023), https://www.alterpresse.org/spip.php?article29058 (reporting that the Haitian Group for the Study of Kaposi's Sarcoma and Opportunistic Infections suspended operations beginning on February 15 to demand the release of two kidnapped employees); Claudy Junior Pierre, Blessé puis libéré, le Dr Jacques Boncy et d'autres médecins allongent la liste des victimes de kidnapping, LE NOUVELLISTE (Apr. 6, 2023), https://lenouvelliste.com/article/241681/blesse-puis-libere-le-dr-jacques-boncy-et-dautres-medecins-allongent-la-liste-des-victimes-de-kidnapping (reporting that the director of the National Public Health Laboratory Dr. Jacques Bouncy was kidnapped on April 2 and subsequently released on April 5 due to his extensive injuries).

338 OCHA, Haiti: Humanitarian note 1 (Apr. 23, 2023), https://reliefweb.int/report/haiti/haiti-humanitarian-note-series-new-paradigm-issue-2-impact-violence-access-health-care-23-april-2023 (reporting that approximately 48 percent of hospitals in the Port-au-Price metropolitan area are located in territories controlled or influenced by gangs and that due to attacks on patients, staff, and infrastructure, several health facilities have been forced to close); see, e.g., Haiti-Criminalité: Suite à l'assassinat d'un patient par des hommes armés, Msf forcé de suspendre ses activités à l'hôpital Raoul Pierre Louis de Carrefour, ALTERPRESSE (Jan. 27, 2023), https://www.alterpresse.org/spip.php?article29003 (reporting that armed men executed a patient in the emergency room of the Raoul Pierre Louis public hospital on January 26 along with other cases of attacks); L'hôpital périphérique de Dzoumogné attaqué par des délinquants en plein après-midi, MAYOTTE 1 (May 12, 2023), https://lalere.francetvinfo.fr/mayotte/l-hopital-peripherique-de-dzoumogne-attaque-par-des-delinquants-en-plein-apres-midi-1394910.html (reporting that on May 12, approximately 15 hooded individuals with machetes attacked the Dzoumogné hospital); OCHA, https://haiti:Humanitarian Note at 2 (reporting that surgeons, doctors, and nurses of the Higgins Brothers Surgicenter for Hope in Fonds Parisien were the targets of several shootings and robberies, in addition to kidnappings).

339 MSF suspended operations in its facilities in Carrefour and Cité Soleil in January and March, respectively. Haïti-Criminalité: L'organisation Médecins sans frontières suspend temporairement ses activités à Cité Soleil, ALTERPRESSE (Mar. 8, 2023), https://www.alterpresse.org/spip.php?article29111 (reporting that the Cité Soleil location was closed due to MSF's inability to guarantee the safety of staff and patients due to the violent gang clashes occurring just outside the hospital doors); 'War scene': MSF temporarily shutters hospital in Haiti's capital, AL JAZEERA (Mar. 9, 2023), https://www.aljazeera.com/news/2023/3/9/war-scene-msf-temporarily-shutters-hospital-in-haitis-capital (according to the head of the Cité Soleil facility, the situation just meters outside the hospital was as a "war zone"); OCHA, Haiti: Humanitarian note at 2; Haïti-Criminalité: Suite à l'assassinat d'un patient par des hommes armés, Msf forcé de suspendre ses activités à l'hôpital Raoul Pierre Louis de Carrefour; see also Joseph, Doctors group in Haiti appeals for respect after threatening incidents (reporting on other attacks in, around, and on MSF healthcare facilities); Doctors Without Borders Considers Suspending Haiti Operations Amid Gang Violence, DEMOCRACY NOW! (Mar. 7, 2023), https://www.democracynow.org/2023/3/7/headlines/doctors without borders considers suspending haiti operations amid gang violence (reporting that MSF is considering a suspension of its entire Haiti operation

following a series of shootouts and other violent incidents in its facilities). ³⁴⁰ See Environ 48 % des hôpitaux de la zone métropolitaine de Port-au-Prince situés dans les zones sous influence ou contrôle des gangs, ENQUET ACTION (May 19, 2023),

https://www.enquetaction.com/articles/environ-48-des-hopitaux-de-la-zone-metropolitaine-de-port-au-prince-situes-dans-les-zones-sous-influence-ou-controle-des-gangs-1 (according to OCHA, numerous health facilities

have been forced to suspend their services due to attacks on staff, patients, and facilities); see, e.g., OCHA, Haiti : Humanitarian note at 2 (reporting that the Albert Schweitzer hospital, which serves over 700,000 people in the Artibonite Valley and the Central Plateau, suspended operations in February for the first time in 67 years due to gang violence); Claudy Junior Pierre, Insécurité, les hôpitaux déplorent le départ des professionnels de santé, LE NOUVELLISTE (Mar. 30, 2023), https://lenouvelliste.com/article/241569/insecurite-les-hopitaux-deplorent-le-depart-des-professionnels-de-sante (reporting that the Development of Health Activities in Haiti group was forced to close half of their approximately twenty facilities in Haiti in March due to the gang violence); Chaos In Haiti Escalates as Gang Violence, Fuel Shortages Threaten Access to Health Care, PARTNERS IN HEALTH (Mar. 24, 2023), https://www.pih.org/article/chaos-haiti-escalates-gang-violence-fuel-shortages-threaten-access-health-care (reporting that in late March, Zanmi Lasante's regional director was forced to relocate staff, temporarily suspend services for safety, and triage patients to different facilities; despite this, care continues for the most acute cases).

³⁴¹ See Charles, 'Intolerable risks': Haiti's escalating violence, including sexual attacks, shuts hospital (reporting that, in addition to the devastating impacts that closures will have on gunshot and sexual violence victims, impacts will be felt in regards to the treatment of cholera as MSF was among the front-line responders); Violent clashes force temporary closures of MSF hospital in Cité Soleil, MSF (Mar. 9, 2023), https://www.msf.org/haiti-violent-clashes-force-temporary-closure-msf-hospital-cit%C3%A9-soleil ("We realize that closing the hospital will have a serious impact on the people of Cité Soleil, but our teams cannot work until security conditions are guaranteed."); Taylor, 'Warfare is encroaching': aid groups may have to cut back services in Haiti as violence grows (according to a representative of Italian non-governmental organization Avsi Foundation, should MSF limit or withdraw its operations in Haiti, the result would "be a catastrophe"). ³⁴² See Surrounded By Instability, Care Continues at PIH Hospital in Haiti, PARTNERS IN HEALTH (Mar. 30, 2023), https://www.pih.org/article/surrounded-instability-care-continues-pih-hospital-haiti (reporting that despite being surrounded by violence, health professionals have adjusted to kidnappings, fuel shortages and general safety concerns to continue providing care); Charles, As Caribbean leaders meet to discuss Haiti, gang violence has new victim: a rural hospital (reporting that the Albert Schweitzer hospital stated it would still accept life-threatening emergencies, despite considerable risk to its staff); Cristiano Antonio, Haiti, MSF: "People Trapped By Violence In Need Of Medical Assistance," EMERGENCY LIVE (May 16, 2023), https://www.emergency-live.com/news/haiti-msf-people-trapped-by-violence-in-need-of-medical-assistance/ (reporting that MSF staff continue operating mobile clinics to treat patients in areas impacted by urban violence in Port-au-Prince despite extremely high levels of violence); see, e.g., OCHA, Haiti: Humanitarian note at 2 (reporting that some hospitals are asking patients to pay or provide fuel, and in early April, it was reported that hospitals in Artibonite were conducting childbirths by cellphone light); Pierre, L'insécurité fait fuir les médecins haïtiens, selon le secrétaire général de l'Association médicale haïtienne (reporting that some doctors use camouflage techniques just to go to their offices).

343 See Blaise, <u>Kidnapers target doctors in Haiti</u>; <u>Chaos In Haiti Escalates as Gang Violence</u>, <u>Fuel Shortages Threaten Access to Health Care</u> (according to regional director Dr. Ralph Blondel Charles, <u>Zanmi Lasante</u> staff's "mental health is highly affected" by the heightened danger and "[w]hen they have to go an entire month or more without being able to return home to visit their families, it is hard and it takes a toll"); Janetsky & Pesce, <u>In heart of Haiti's gang war</u>, <u>one hospital stands its ground</u> (according to Jean Baptiste, medical director at one of the last medical facilities open in Cité Soleil, the sentiment at the hospital is that despite doctors' worry, they continue working and keep facing off the risks).

344 See Joseph, <u>Doctors group in Haiti appeals for respect after threatening incidents</u>; Haiti: Humanitarian Response Plan 2023 At a Glance at 7; Joseph, <u>Doctors group in Haiti appeals for respect after threatening incidents</u>; <u>Doctors Without Borders Considers Suspending Haiti Operations Amid Gang Violence</u>.

345 See, e.g., <u>Haiti | HUEH - Poursuite de la grève des médecins-résidents pour obtenir des meilleures applitions de trappil PEZO NODWES (Inp. 22, 2023)</u>, https://pggonodwes.com/?pg-20103 (respecting that

conditions de travail, REZO NODWES (Jan. 22, 2023), https://rezonodwes.com/?p=302193 (reporting that resident doctors earn less than US \$3 a day); Grève à l'HUEH: les médecins résidents s'opposent à l'ouverture d'une cellule d'urgence, LE NOUVELLISTE (Feb. 23, 2023), https://www.lenouvelliste.com/article/240859/greve-a-lhueh-les-medecins-residents-sopposent-a-louverture-dune-cellule-durgence">https://www.lenouvelliste.com/article/240859/greve-a-lhueh-les-medecins-residents-sopposent-a-louverture-dune-cellule-durgence (reporting that frequent power outages mean hospitals are often operating with less than four hours of electricity a day).

³⁴⁶ Francklyn B Geffrard, *Haïti/Santé : L'Hôpital général toujours paralysé par la grève des médecins résidents*...., RHINEWS (Feb. 19, 2023), https://www.rhinews.com/actualites/haiti-sante-lhopital-general-toujours-paralyse-par-la-greve-des-medecins-residents/; *Haiti – News : Zapping*..., HAITI LIBRE (Apr. 28, 2023), https://www.haitilibre.com/en/news-39412-haiti-news-

zapping.html#:~:text=HUEH%20%3A%20End%20of%20the%20resident,in%20particular%20on%20salary%2 Oincreases; Claudy Junior Pierre, *Grève maintenue à Justinien, timide reprise des activités à l'hôpital general*, LE NOUVELLISTE (May 9, 2023), https://lenouvelliste.com/article/242204/greve-maintenue-a-justinien-timide-reprise-des-activites-a-lhopital-general (reporting that activities resumed "timidly" in early May).

352 See Chaos In Haiti Escalates as Gang Violence, Fuel Shortages Threaten Access to Health Care (reporting that with long delays for essential medicines and supplies and many transport routes inaccessible due to security concerns, some staff have been forced to purchase supplies from local sources in much smaller amounts); OCHA, Haïti Aperçu des Besoins Humanitaires 2023 7 (Mar. 2023), https://reliefweb.int/report/haiti/haiti-apercu-des-besoins-humanitaires-2023-mars-2023-fren (according to a WHO report, 73 percent of the 22 largest health facilities reported being unable to function normally due in part to road blockages); IFRC, Haiti | Earthquake and Cholera Outbreak - Emergency Appeal No MDRHT018 - Operation update #5 at 13 (May 31, 2023).

https://reliefweb.int/report/haiti/haiti-earthquake-and-cholera-outbreak-emergency-appeal-no-mdrht018-operation-update-5 (reporting that closures to ports are a significant barrier to importing medical supplies, thus impeding service provision).

³⁵³ *See* OCHA, Haiti: Humanitarian and cholera Situation Report # 7 – as of 17 January 2023 (Jan. 21, 2023), https://haiti.un.org/sites/default/files/2023-01/20230120%20-%20Sitrep%20%237%20-

<u>%20Cholera%20%26%20Humanitarian%20situation.pdf</u> (because of the high cost of fuel, some hospitals have been forced to cover transportation costs for patients, eating away at their already meager funds); OCHA, <u>Haiti:</u> <u>Humanitarian note</u> at 2 (reporting that there has been an explosion in operational costs due to higher fuel prices, which has forced some hospitals to limit their services to emergency care, ask patients to pay for fuel, and perform certain surgeries by cellphone light).

354 See Grève à l'HUEH: les médecins résidents s'opposent à l'ouverture d'une cellule d'urgence.

356 See World Health Organization, Multi-Country Outbreak of Cholera, External Situation Report # 3 at 14 (Jun. 1, 2023), https://reliefweb.int/report/malawi/multi-country-outbreak-cholera-external-situation-report-3-published-1-june-2023 (reporting that, after a decrease in new cases starting in January, since May 1 there has been a renewed upsurge); https://reliefweb.int/report/naiti-hausse-de-plus de-50% des cas de choléra en un mois, selon l'ONU (reporting an almost 60 percent increase in cholera cases between December and January and the risk of continued spread both in Haiti and to the Dominican Republic); Ferri, https://reliefweb.int/report/haiti-humanican-situation-report-naiti-2023 (reports that

https://reliefweb.int/report/haiti/unicef-haiti-humanitarian-situation-report-no-2-march-april-2023 (reports that there are concerns of an uptick in infections to come during the cyclone season).

357 UNSG April BINUH Report at ¶¶ 35, 63 (reporting that a total of 850,067 individuals had received one dose of the cholera vaccine, including either 3,297 or 3,733 detainees (report offers both numbers) in three major prisons); PAHO, Cholera Outbreak in Hispaniola - Situation Report #13 at 1 (Feb. 6, 2023), https://reliefweb.int/report/haiti/cholera-outbreak-hispaniola-13-6-february-2023.

³⁴⁷ *Grève des médecins résidents à l'Hôpital universitaire Justinien du Cap-Haïtien*, LE NATIONAL (Apr. 6, 2023), https://www.lenational.org/post_article.php?pol=3393; Gérard Maxineau, *L'Hôpital universitaire Justinien déserté*, LE NOUVELLISTE (May 27, 2023), https://lenouvelliste.com/article/158576/lhopital-universitaire-justinien-deserte (reporting that residents at the Justinian University Hospital were still striking as of May 27).

³⁴⁸ *See supra* notes 255-59.

³⁴⁹ See BAI et al., Comprehensive written submission of civil society hearing on widespread sexual violence against women and girls in Haiti at 35; Janetsky & Pesce, In heart of Haiti's gang war, one hospital stands its ground (reporting that many pregnant women fear what gangs will do to them whilst traveling and therefore delay going to a hospital and that in one case, a woman was found delivering a baby on the street because she was unable to find transportation due to gang lockdowns; she lost the baby); HOPE, Haiti Cholera and Insecurity Response – Situation Report #8 at 2 (May 18, 2023), https://reliefweb.int/report/haiti/haiti-cholera-and-insecurity-response-situation-report-8-may-18-2023 (reporting that 46 percent of women do not have access to a health facility for childbirth).

³⁵⁰ Janetsky & Pesce, *In heart of Haiti's gang war, one hospital stands its ground*.

³⁵¹ See Janetsky & Pesce, <u>In heart of Haiti's gang war, one hospital stands its ground</u>; <u>Chaos In Haiti Escalates as Gang Violence, Fuel Shortages Threaten Access to Health Care</u> (reporting that Zanmi Lasante staff sometimes sleep at the clinics to avoid the dangerous commute and report hearing gunshots all night); OCHA, <u>Haiti: Humanitarian note</u> at 1 (reporting that 25 percent of Haitians take more than an hour, by regular transport – primarily by motorbike or on foot – to reach a health facility; that number increases to 44 percent in rural areas).

³⁵⁵ Khorsandi, <u>'Haiti can't wait': People on the brink as hunger levels rise, warns food security report;</u> OCHA, <u>Haïti Aperçu des Besoins Humanitaires 2023</u> at 7 ("Fuel supply difficulties have forced [medical] facilities to ration their electricity consumption, even leading to the temporary closure of services. In December, 45% of the 22 facilities reported fuel problems."); <u>Grève à l'HUEH: les médecins résidents s'opposent à l'ouverture d'une cellule d'urgence</u>.

- ³⁶¹ See Ferri, <u>The misery and politics of Haiti's cholera epidemic</u>; Haiti: political instability, gang violence and disease, INTERNATIONAL RESCUE COMMITTEE (Apr. 13, 2023), https://www.rescue.org/eu/article/haiti-political-instability-gang-violence-and-disease (reporting that climate shocks, damaged infrastructure, and a breakdown in public services reducing access to water and sanitation have increased the likelihood of cholera outbreaks); https://www.neo.intendedisease-news/item/2022-DON427 (reporting that lack of access to healthcare has heightened the population's vulnerability to the ongoing outbreak); *see supra* notes 307-17.
- ³⁶² Charles, <u>Gang-related violence in Haiti has reached levels not seen in decades</u>, <u>U.N. chief says</u> (according to the UN, "[a]mid the ongoing cholera outbreak, the lack of fuel has further undermined access to health services owing to restrictions on movement and to the impact of fluctuations in the supply of water and electricity on the functioning of medical facilities").
- ³⁶³ See <u>5 ways UNICEF is supporting Haiti's children</u> ("[C]holera and malnutrition create a double burden that the national health system is unable to respond to due to critical human resource shortages and lack of supplies.").
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- ³⁶⁵ UNSG January BINUH Report at ¶ 55.
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- ³⁶⁸ Press Release, OHCHR, <u>Haiti gang violence</u>; Haiti: UN flags violence as 531 die in gang wars in 2023 so far, WION (Mar. 21, 2023), https://www.wionews.com/world/haiti-un-flags-violence-as-531-die-in-gang-wars-in-2023-so-far-574337; Francklyn B Geffrard, *Guerre des gangs en Haïti : plus de 530 morts et 160.000 personnes déplacées, selon l'ONU...*, RHINEWS (Mar 21, 2023), https://www.rhinews.com/actualites/guerre-des-gangs-en-haiti-plus-de-530-morts-et-160-000-personnes-deplacees-selon-lonu/.
- ³⁶⁹ Charles, *In Haiti, schools increasingly being targeted for looting, kidnapping, violence by gangs* (this includes one school that was burnt down, one student killed, and at least two staff members that were

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³⁵⁹ <u>Haiti: Factsheet</u>, EUROPEAN COMMISSION; PAHO, Cholera epidemic in Haiti and the Dominican Republic 2 (Apr. 7, 2023), https://www.paho.org/en/file/126268/download?token=tU31PzAp (reporting that surveillance of cholera cases has been impacted by a lack of access to affected areas).

³⁶⁰ Haiti, CENTERS FOR DISEASE CONTROL AND PREVENTION, https://www.cdc.gov/cholera/haiti/index.html (last visited Jun. 14, 2023).

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³⁷⁰ Press Release, OHCHR, *Haiti – gang violence*; see, e.g., Joseph, *In parts of Haiti, schools stay shuttered, too* risky for thousands (reporting that gunshots are heard day and night at the Institute Montfort campus in Croixdes-Bouquets, the stress of which has resulted in some staff developing diabetes); Chéry, Haitian gangs target students and teachers, forcing some schools to close (reporting that after a student was shot dead, two teachers were wounded by gunshots, and at least three teachers kidnapped, many schools in Port-au-Prince announced on March 6 they would close until further notice); Criminalité: Après la mort par balle d'un de ses étudiants, l'École normale supérieure dénonce un prolongement de la terreur instituée en Haïti, ALTERPRESSE (Mar. 22, 2023), https://www.alterpresse.org/spip.php?article29155 (reporting that a third-year student at the École Normale Supérieure of the State University of Haiti was shot and killed by a stray bullet outside the literature department on March 21, causing the school to shut the following day in protest of the killing); Haïti - FLASH: Une école attaquée, un élève de 10 ans blessé mortellement par balle, HAITI LIBRE (Feb. 10, 2023), https://www.haitilibre.com/article-38815-haiti-flash-une-ecole-attaquee-un-eleve-de-10-ans-blessemortellement-par-balle.html (reporting that a 10-year old student was fatally injured after being shot while inside a classroom at school in Liancourt in February); Haïti-Éducation: Attaque contre des lycées à Port-au-Prince, malgré un renforcement des patrouilles policières, ALTERPRESSE (Mar. 14, 2023), https://www.alterpresse.org/spip.php?article29126 (reporting that several individuals were attacked outside of Marie Jeanne and Cent Cinquantenaire high schools on March 13, despite increased police patrolling); Crise: Le Rectorat de l'Ueh interpelle les autorités sur les actions criminelles des gangs en Haïti, ALTERPRESSE (Mar. 21, 2023), https://www.alterpresse.org/spip.php?article29150 (reporting on a March 18 attack by armed gangs on the Faculty of Agronomy and Veterinary Medicine at the State University of Haiti that resulted in the university's rector calling on Haitian authorities to do more to protect citizens).

371 See, e.g., Jonasson Odigène, Mort par balle de l'étudiant Tchadensky Jean Baptiste et attaques diverses contre l'Université, LE NOUVELLISTE (Mar. 22, 2023), https://lenouvelliste.com/article/241416/mort-par-balle-de-letudiant-tchadensky-jean-baptiste-et-attaques-diverses-contre-luniversite (reporting on numerous cases of students and staff being kidnapped and held for ransom); Haïti-Criminalité: L'Unitech exige la libération de deux personnes kidnappées devant ses locaux, ALTERPRESSE (Mar. 27, 2023),

https://www.alterpresse.org/spip.php?article29168 (reporting that two people were kidnapped in front of the University of Technology of Haiti on March 26 during a graduation ceremony); Rachel Opota, « Mon chemin de l'école est parsemé d'embûches», UNICEF (Feb. 10, 2023), https://www.unicef.org/haiti/recits/%C2%AB-mon-chemin-de-l%C3%A9cole-est-parsem%C3%A9-demb%C3%BBches%C2%BB (reporting on the kidnapping of several minor students).

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³⁷³ See e.g., Joseph, <u>In parts of Haiti, schools stay shuttered, too risky for thousands</u> (reporting that gangs have taken over Notre Dame du Rosaire, a school managed by the Sisters of Marie Reine Immaculée, forcing the nuns who live on campus to flee); Press Release, UN, <u>As Haiti Slides into Violence, Its People 'Cannot Wait Any Longer' for Assistance, Foreign Minister Tells Security Council</u> (reporting that gangs use schools as their operational bases); <u>UNSG April BINUH Report</u> at ¶ 61 (reporting that at least eleven schools in Port-au-Prince are used by gangs as bases to launch attacks from, with some schools being occupied since 2021).

³⁷⁴ Chéry, *Police: Haitian Episcopal church a front for gangs, government paid priest*; see infra notes 450-52. ³⁷⁵ See Press Release, OHCHR, *Haiti – gang violence* (reporting that students and teachers have been hit by stray bullets as gang confrontations and kidnappings of parents and students in the vicinity of schools have surged, forcing many of them to close); *Haiti: UN flags violence as 531 die in gang wars in 2023 so far*; Geffrard, *Guerre des gangs en Haïti : plus de 530 morts et 160.000 personnes déplacées, selon l'ONU...*.

³⁷⁶ See Gang violence drives hundreds from their homes in Haitian capital, PRENSA LATINA (Mar. 7, 2023), https://www.laprensalatina.com/gang-violence-drives-hundreds-from-their-homes-in-haitian-capital/ (reporting that the schools that have remained open sit largely deserted); Joseph, *In parts of Haiti, schools stay shuttered*,

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³⁷⁹ Germina Pierre Louis, *Insécurité : « Les écoles aux abois », Marguerite Clerié invite les autorités à rétablir la paix*, LE NOUVELLISTE (Mar. 8, 2023), https://lenouvelliste.com/article/241113/insecurite-les-ecoles-aux-abois-marguerite-clerie-invite-les-autorites-a-retablir-la-paix (reporting that special considerations need to be taken for traumatized children living in areas impacted by insecurity, as trauma effects their ability to concentrate and perform well on examinations); https://lenouvelliste.com/article/241113/insecurite-les-ecoles-aux-abois-marguerite-clerie-invite-les-autorites-a-retablir-la-paix (reporting that special considerations need to be taken for traumatized children living in areas impacted by insecurity, as trauma effects their ability to concentrate and perform well on examinations); https://lenouvelliste.com/article/241113/insecurite-les-ecoles-aux-abois-marguerite-clerie-invite-les-autorites-a-retablir-la-paix (reporting that special considerations need to be taken for traumatized children living in areas impacted by insecurity, as trauma effects their ability to concentrate and perform well on examinations); https://lenouvelliste.com/article/241113/insecurite-les-ecoles-aux-abois-

³⁸⁰ See Pierre Louis, <u>Insécurité: « Les écoles aux abois », Marguerite Clerié invite les autorités à rétablir la paix</u>; see also Haiti, GLOBAL PARTNERSHIP, <u>https://www.globalpartnership.org/where-we-work/haiti</u> (last visited Jun. 14, 2023) (80 percent of schools in Haiti are run privately and cost approximately US \$80 per year, forcing many families living in poverty to forego an education for their children); BAI et al., <u>Joint Submission to Working Group on discrimination against women and girls on Gender and Poverty in Haiti</u> (reporting generally on harms faced by women and girls living in poverty in Haiti).

³⁸¹ See Roc Rejy Joseph, *Cap-Haitien students protest against no-show teachers as exams loom*, HAITIAN TIMES (Apr. 19, 2023), https://haitiantimes.com/2023/04/19/cap-haitien-students-protest-against-no-show-teachers-as-exams-loom/.

³⁸² Crise: Plusieurs syndicats enseignants dressent un sombre tableau du système éducatif en Haïti, ALTERPRESSE (Jan. 25, 2023), https://www.alterpresse.org/spip.php?article28997 (reporting that funding for education was reduced from 17 to 11.2 percent of the national budget).

³⁸³ Joseph, *Cap-Haitien students protest against no-show teachers as exams loom*.

³⁸⁴ Geffrard, <u>L'UNNOH</u> dénonce la confiscation des chèques de nombreux enseignants empêchés de se présenter à leur poste à cause de l'insécurité.....

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³⁸⁷ See Bhatia, <u>Haiti's descent into hell</u>.

³⁸⁸ See, e.g., U.S. Department of State, <u>2022 Country Reports on Human Rights Practices: Haiti</u>; *Haiti Travel Advisory*, U.S. DEPARTMENT OF STATE (May 17, 2023),

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³⁹⁰ See Michelson Césaire, Les bénéficiaires du programme Humanitarian Parole du président Biden de plus en plus nombreux à quitter Haïti, LE NOUVELLISTE (Feb. 13, 2023). https://www.lenouvelliste.com/article/240717/les-beneficiaires-du-programme-humanitarian-parole-dupresident-biden-de-plus-en-plus-nombreux-a-quitter-haiti; Bhatia, Haiti's descent into hell; see also Temporary Protected Status Designated Country: Haiti, U.S. CITIZENSHIP AND IMMIGRATION SERVICES (USCIS), https://www.uscis.gov/humanitarian/temporary-protected-status/temporary-protected-status-designated-countryhaiti (last visited Jun. 14, 2023) (the United States redesignated Haiti for Temporary Protected Status in December because conditions make repatriations unsafe).

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<sup>403</sup> See, e.g., Charles, <u>Despite gang violence</u>, <u>kidnappings in Haiti</u>, <u>Dominicans continue to deport Haitians</u>;
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<sup>405</sup> See, e.g., @Jacquiecharles, TWITTER (Mar. 9, 2023, 12:53 PM),
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Amnesty International, Amnesty International Report 2022/23: The state of the world's human rights at 184
("The U.S. authorities subjected Haitian asylum seekers to arbitrary detention and discriminatory and
humiliating ill-treatment that amounted to race-based torture.").
<sup>406</sup> Expulsions by the United States pursuant to its illegal and discriminatory Title 42 policy officially ended on
May 11 and were replaced by expedited removals under Title 8. The new policies under Title 8 processing,
which restrict asylum rights at U.S. land borders, allow the U.S. government to expel Haitians to Mexico rather
than Haiti, leaving them extremely vulnerable to abuse and exploitation. They also require asylum seekers to
have first sought asylum in one of the countries they have passed through, an unrealistic requirement given
asylum's practical unavailability in those countries. Asylum, USCIS,
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and-doj-finalize-rule-incentivize-use-lawful-immigration-pathways. Removal under the new policy also carries
with it a five-year bar on re-entry and possible criminal prosecution for those who unlawfully try to enter
without using the new procedures - this bar also applies to those seeking to enter by unlawful sea migration. See
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https://www.haitilibre.com/en/news-39602-haiti-dom-republic-31-810-illegal-haitians-return-to-haiti-in-one-month.html (reporting that Dominican migration services repatriated 15,973 Haitians in April).

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⁴¹⁴ The parole program permits entry for up to 30,000 Haitian, Cuban, Nicaraguan, and Venezuelan beneficiaries per month. The program allows U.S.-based sponsors with legal status and adequate finances to apply online for Haitians outside of the United States. Processes for Cubans, Haitians, Nicaraguans, and Venezuelans, USCIS, https://www.uscis.gov/CHNV (last visited Jun. 14, 2023). Approximately 18,000 Haitians entered the U.S. through the program between its inception in early January and March; at least 580,000 applications for Haitians - approximately five percent of Haiti's population - are still pending. In comparison, the number of pending applications for Cubans represents approximately one third of the population (380,000) and less than one percent for both Nicaraguans (over 12,000) and Venezuelans (nearly 120,000). Camilo Montoya-Galvez, 1.5 million apply for U.S. migrant sponsorship program with 30,000 monthly cap, CBS NEWS (May 22, 2023), https://www.cbsnews.com/news/us-migrant-sponsorship-program-cuba-haiti-nicaragua-venezuela-applications/. ⁴¹⁵ Alexandra Villarreal, *The US asylum rule replacing Title 42 is strict – here's what we know*, THE GUARDIAN (May 15, 2023), https://www.theguardian.com/us-news/2023/may/15/explainer-strict-asylum-rules-replacingtitle-42; Camilo Montoya-Galvez, What is Title 8, and what has changed along the U.S.-Mexico border after Title 42's expiration?, CBS NEWS (May 15, 2023), https://www.cbsnews.com/news/what-is-title-8-immigrationlaw-vs-title-42-border-policy/; Human Rights First, Lives at Risk; Barriers and Harms As Biden Asylum Ban Takes Effect, https://humanrightsfirst.org/wp-content/uploads/2023/05/Barriers-and-Harms-As-Biden-Asylum-Ban-Takes-Effect31.pdf (last visited Jun. 14, 2023). The mobile application that the U.S. government is requiring asylum seekers to use is not properly translated into Haitian Creole, further disadvantaging Haitian migrants seeking asylum at the U.S. border. Respond Crisis Translation in the news: Language violence is threatening asylum seekers at the border, RESPOND CRISIS TRANSLATION (Jun. 5, 2023), https://respondcrisistranslation.org/en/newsb/rct-in-the-news-language-violence-is-threatening-asylum-seekers-20230605.

⁴¹⁶ See Bhatia, Haiti's descent into hell.

⁴¹⁷ See Césaire, Les bénéficiaires du programme Humanitarian Parole du président Biden de plus en plus nombreux à quitter Haïti; Bhatia, Haiti's descent into hell (the author calls the program "a success for the White House," as '[i]llegal crossings at the border have plummeted" and "[t]he press has fewer opportunities to document horrifying scenes of white supremacist violence" by border agents against immigrants); Chiraayu Gosrani, Biden's Reported Plans to Detain Haitian Asylum Seekers at Guantanamo Perpetuates History of Anti-Black Racism in U.S. Immigration Policy, NILC (Feb. 1, 2023), https://www.nilc.org/2023/02/01/bidens-reported-plans-to-detain-haitian-asylum-seekers-at-guantanamo-perpetuates-history-of-anti-black-racism-in-u-s-immigration-policy/; Daniel Di Martino, Biden's Immigration Parole Programs Are Working, MANHATTAN

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⁴¹⁸ Juhakenson Blaise, *Passport prices double in Haiti as US parole frenzy spreads*, HAITIAN TIMES (Jan. 17, 2023), https://haitiantimes.com/2023/01/17/passport-prices-double-in-haiti-as-us-parole-frenzy-spreads/; Bhatia, https://haitiantimes.com/2023/01/17/passport-prices-double-in-haiti-as-us-parole-frenzy-spreads/; Bhatia, haiti 's descent into hell ("[T]he price of a passport . . . quintupled and is now the equivalent of \$300 – a sum that is out of reach for the most vulnerable."); Pascal Fleuristil, *Société : Un passseport en échange de relations sexuelles*, IMAGE 7 HAITI (Mar. 10, 2023), https://image7haiti.com/societe-un-passeport-en-echange-de-relations-sexuelles/; see also Jacqueline Charles, https://image7haiti.com/societe-un-passeport-en-echange-de-relations-sexuelles/; see also Jacqueline Charles, https://www.miamiherads.com/news/nation-world/world/americas/haiti/article272389513.html (reporting that police officers seeking to apply to the program expect preferential treatment).

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⁴²⁰ IJDH November 2022 Update at 11-12; IJDH June 2022 Update at 12.

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⁴²¹ See Jacqueline Charles, U.S. defends deportations to Haiti before Inter-American Commission on Human Rights, MIAMI HERALD (Mar. 10, 2023), https://www.miamiherald.com/news/nation-world/world/americas/haiti/article272942400.html.

⁴²² University of Miami School of Law Human Rights Clinic et al., University of Miami School of Law Human Rights Clinic et al., Urgent Call to Stop All U.S. Deportations to

Haiti (February 2023 report describing that migrants repatriated to Haiti faced illegal arrest and torture). Upon arriving in Haiti many returnees require immediate humanitarian assistance, however, support is limited. *See* IOM, Migrants' repatriation and reception assistance in Haiti 2 (Apr. 2023), https://haiti.iom.int/sites/g/files/tmzbdl1091/files/documents/2023-05/migrant-returns-and-reception-assistance-in-haiti-april-2023.pdf (reporting that many returnees – particularly unaccompanied and separated children, as well as pregnant and nursing mothers – arrive in highly vulnerable circumstances possessing limited, if any, resources, but that in April, only six percent of returnees were provided critical assistance by IOM); IOM, Repatriated migrants in Haiti by air and sea in 2022: Profiles and needs 3 (2023) at 3 (finding that the three primary concerns of returnees are financial support, employment, and safety and security); OCHA, Haiti: Humanitarian and cholera Situation Report # 7. Support for individuals repatriated from the Dominican Republic in particular is declining, even as those repatriated from other countries continue to receive support from IOM. *Compare* IOM, Migrants' repatriation and reception assistance in Haiti at 1 (in February, 12 percent of individual repatriated by the Dominican Republic received IOM support) with IOM, Migrants' repatriation

https://haiti.iom.int/sites/g/files/tmzbdl1091/files/documents/2023-04/migrant-returns-and-reception-assistance-in-haiti-march-2023-3 jk.pdf (in March, 1.5 percent of returnees received support); see also OCHA, Haiti: Humanitarian and cholera Situation Report # 7 (reporting that IOM "does not have the necessary resources to assist the most vulnerable at the Dominican border given the ever-increasing frequency and number of repatriations").

⁴²³ Bhatia, <u>Haiti's descent into hell</u>; Wisner & Concannon, <u>Debt and Dependence: Foreign Interference in Haiti and the Importance of Non-State Actor Accountability</u>. One particularly salient example is France's extortion of the "Independence Debt" from Haiti in 1825, which ultimately cost Haiti US \$21 billion in economic growth, stunted Haiti's development, and laid the foundations for nearly two centuries of subsequent foreign extraction. There has been tremendous movement around the issue of reparations for people of African descent broadly and for Haiti in particular. Haiti's claim for restitution for its Independence Debt continues to be cited as one of regional and even global importance, including most recently during the second session of the Permanent Forum on People of African Descent. Haitians are capitalizing on this momentum by continuing to seek global

solidarity with their claim. See 2023 Symposium: Haiti: Reparations & Restitution, UNIVERSITY OF MIAMI SCHOOL OF LAW INTER-AMERICAN LAW REVIEW, https://inter-american-law-review.law.miami.edu/2023-symposium-haiti-reparations-restitution/ (last visited Jun. 12, 2023) (the University of Miami School of Law held a symposium on Haiti's restitution claim in March); BAI and IJDH at the Second Session of the UN Permanent Forum on People of African Descent, IJDH, http://www.ijdh.org/ijdh_events/bai-and-ijdh-at-the-second-session-of-the-un-permanent-forum-on-people-of-african-descent/ (last visited Jun. 12, 2023) (BAI's Mario Joseph recorded a statement in connection with the second session of the UN Permanent Forum on People of African Descent on the fight for Haiti's democracy and restitution and reparations for all people of African descent); Mario Joseph, Brian Concannon & Irwin Stotzky, France demanded crippling payments. Now Haiti has a legitimate claim for slavery reparations / Opinion, MIAMI HERALD (Mar. 27, 2023), https://www.miamiherald.com/opinion/op-ed/article273642735.html.

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- ⁴²⁵ See, e.g., Mario Joseph & Beatrice Lindstrom, What the World Owes Haiti Now, JUST SECURITY (Jul. 29, 2022), https://www.justsecurity.org/82115/what-the-world-owes-haiti-now/; Sandra Wisner & Beatrice Lindstrom, COVID-19 brings renewed urgency to remedies for cholera in Haiti, AL JAZEERA (May 22, 2020), haiti; Wisner, <a href="https://www.aljazeera.com/opinions/2020/5/22/covid-19-brings-renewed-urgency-to-remedies-for-cholera-in-haiti; Wisner, <a href="https://www.aljazeera.com/opinions/2020/5/22/covid-19-br
- ⁴²⁶ See Clesca, *Haiti's Rule of Lawlessness*; Johnston, *Who decides who runs Haiti?*.
- ⁴²⁷ See Wisner & Concannon, <u>Debt and Dependence: Foreign Interference in Haiti and the Importance of Non-State Actor Accountability</u>; Johnston, <u>Who decides who runs Haiti?</u>.
- ⁴²⁸ See, e.g., Haiti gathers all the elements to be intervened militarily, according to the UN, DOMINICAN TODAY (May 18, 2023), https://dominicantoday.com/dr/world/2023/05/18/haiti-gathers-all-the-elements-to-be-intervened-militarily-according-to-the-un/ (reporting that the UN has continued pushing for an armed intervention in Haiti); UNGA, https://dominicantoday.com/dr/world/2023/05/18/haiti-gathers-all-the-elements-to-be-intervened-militarily-according-to-the-un/ (reporting that the UN has continued pushing for an armed intervention in Haiti); UNGA, Technical assistance and capacity-building to improve the human rights situation in Haiti for coordinated and targeted international at ¶ 8 (the OHCHR appointed an expert on human rights in Haiti); Press Release, UNSC, Security Council Press Statement on Haiti (May 8, 2023), https://press.un.org/en/2023/sc15277.doc.htm (the UNSC reiterates its "deep concern over the deteriorating security and humanitarian situation in Haiti").
- ⁴²⁹ Organization of American States Permanent Council, OAS,

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- ⁴³⁰ Press Release, OHCHR, <u>UN Human Rights Chief designates William O'Neill as expert on human rights in</u> Haiti.
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- ⁴³² U.S. Department of State, The U.S. Strategy to Prevent Conflict and Promote Stability 10-Year Strategic Plan for Haiti (Mar. 24, 2023), https://www.state.gov/the-u-s-strategy-to-prevent-conflict-and-promote-stability-10-year-strategic-plan-for-haiti/.
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- ⁴³⁴ See Page, <u>A Smarter U.S. Assistance Strategy for Haiti</u> (offering the assessment of former UN Special Representative for Haiti Susan D. Page that "[p]ast efforts by the U.S. government focused on a wide range of activities that individually may have been well intentioned but ultimately failed to improve the security and welfare of Haitians, let alone prove a sound investment of U.S. taxpayer resources").
- ⁴³⁵ See Khorsandi, 'Haiti can't wait': People on the brink as hunger levels rise, warns food security report; UNICEF, Haiti 4 (2023), https://www.unicef.org/media/132191/file/2023-HAC-Haiti.pdf ("At least US \$23.5 million in additional funding is urgently required to respond to the resurgence of cholera cases."); https://distriction.org/media/132191/file/2023-HAC-Haiti.pdf ("At least US \$23.5 million in additional funding is urgently required to respond to the resurgence of cholera cases."); https://distriction.org/media/132191/file/2023-HAC-Haiti.pdf ("At least US \$23.5 million in additional funding is urgently required to respond to the resurgence of cholera cases."); https://distriction.org/media/132191/file/2023-HAC-Haiti.pdf ("At least US \$23.5 million in additional funding is urgently required to respond to the resurgence of cholera cases."); https://distriction.org/media/132191/file/2023-HAC-Haiti.pdf ("At least US \$23.5 million in additional funding is urgently required to respond to the resurgence of cholera cases."); https://distriction.org/media/132191/file/2023-HAC-Haiti.pdf ("At least US \$23.5 million in additional funding is urgently required to respond to the resurgence of cholera cases."); https://distriction.org/media/132191/file/2023-HAC-Haiti.pdf ("IT) he international response is 50 percent short of its goal.").

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438 Remarks of Special Representative Helen La Lime, Security Council Open Briefing on Haiti – 24 January (then-UN Special Representative for Haiti Helen La Lime described the accord as a popular "consensus" document whose "adherents are growing every day," and which enjoys "positive reactions from major political leaders"); Remarks at a UN Security Council Briefing on Haiti (U.S. representative to the UN Robert Wood praised the accord as the work of "a broad spectrum" of actors and "an opportunity for Haitians to get back to restoring their country's stability and improving governance). ⁴³⁹ See Frantz Duval, Jusqu'où Brian A. Nichols veut il conduire Haïti avec Ariel Henry?, LE NOUVELLISTE (Mar. 7, 2023), https://lenouvelliste.com/article/241116/jusquou-brian-a-nichols-veut-il-conduire-haiti-avecariel-henry; Page, A Smarter U.S. Assistance Strategy for Haiti; Wilentz, Haiti, April 2023: Soon There Will Be No One Left to Kidnap; Bhatia, Haiti's descent into hell (despite U.S. claims to no longer be choosing winners and losers in Haiti, Haitians like author and political activist Monique Clesca say the United States - "the major power in Haiti" – continues to prop up Henry); Clesca, *Haiti's Rule of Lawlessness*.

440 It is important to understand that Haitians are not asking the United States to remove Henry from power, just to stop propping up his illegitimate rule; the core of the ask is that well-established right to self-determination without foreign interference. Clesca, Haiti's Rule of Lawlessness; see also Daut, What's the path forward for Haiti? (Haitians are protesting to demand Henry's resignation); Bhatia, Haiti's descent into hell. 441 See Press Release, UN, Key Political Developments, Sanctions Offer Hope to Haiti's Recovery if Supported by International Community, Special Representative Tells Security Council; UN High Commissioner for Human Rights Volker Türk concludes his official visit to Haiti (UN High Commissioner for Human Rights Volker Türk calls for "the authorities to pursue an inclusive dialogue"); Sénat, Crise, le sommet de Jonathan Powell reporté sine die; Bhatia, Haiti's descent into hell; see also Page, A Smarter U.S. Assistance Strategy for Haiti (Page describes BINUH's "charge against the one inclusive Haitian-led national dialogue" - the "Montana Accord"). 442 Jacqueline Charles, Race, discrimination and Haiti dominate discussions in Brazil as top Biden official visits, MIAMI HERALD (May 25, 2023), https://www.miamiherald.com/news/nationworld/world/americas/haiti/article275759421.html (quoting Assistant Secretary of State for the Bureau of Western Hemisphere Affairs Brian Nichols: "The international community's obligation to the Haitian people is such that we have to continue acting on security and part of that security cooperation is going to require an international presence"); Eddy Acevedo, Haiti is a failed state. It needs an international force to bring security, stability / Opinion, MIAMI HERALD (May 16, 2023), https://www.miamiherald.com/opinion/oped/article275311531.html; Haiti gathers all the elements to be intervened militarily, according to the UN; Kelemen, The UN says an outside force is needed in Haiti, but countries are reluctant to intervene; Violences: L'Oif plaide pour l'envoi rapide d'une force internationale en soutien à la Police nationale d'Haïti, ALTERPRESSE (Apr. 28, 2023), https://www.alterpresse.org/spip.php?article29269 (the International Organization of La Francophonie called for intervention in April); Haiti 'dangling over an abyss', UN human rights chief says, AL JAZEERA (May 3, 2023), https://www.aljazeera.com/news/2023/5/3/haiti-dangling-over-anabyss-un-human-rights-chief-says (UN High Commissioner for Human Rights Volker Türk called for intervention to "support Haiti's institutions"); Edmond Campbell, Robust int'l force needed to quell 'tragic' Haiti situation - Guterres, JAMAICA GLEANER (May 16, 2023), https://jamaica-gleaner.com/article/leadstories/20230516/robust-intl-force-needed-quell-tragic-haiti-situation-guterres; Edith M. Lederer, UN chief: Haiti's gang violence nears conflict, help needed, AP NEWS (Apr. 24, 2023), https://apnews.com/article/haitigangs-violence-rights-crisis-force-57f6850d22458eb5b30e2a82e86e9287. Despite the continued calls, no country appears willing to lead the mission. Kelemen, The UN says an outside force is needed in Haiti, but countries are reluctant to intervene; Charles, Race, discrimination and Haiti dominate discussions in Brazil as top Biden official visits; US seeks Brazil help as frustration grows on Haiti force, RFI (May 5, 2023), https://www.rfi.fr/en/international-news/20230505-us-seeks-brazil-help-as-frustration-grows-on-haiti-force; Haiti - FLASH: At the G7 Summit, President Lula calls for quick action in the face of the crisis in Haiti, HAITI LIBRE (May 22, 2023), https://www.haitilibre.com/en/news-39590-haiti-flash-at-the-g7-summit-president-lulacalls-for-quick-action-in-the-face-of-the-crisis-in-haiti.html; Brazilian president begs G7 leaders to help Haiti now, HAITIAN TIMES (May 23, 2023), https://haitiantimes.com/2023/05/23/brazilian-president-begs-g7-leadersto-help-haiti-now/; Dylan Robertson, MPs advise against military intervention in Haiti, but call for improved sanctions, GLOBE AND MAIL (May 4, 2023), https://www.theglobeandmail.com/canada/article-mps-adviseagainst-military-intervention-in-haiti-but-call-for/; Chanel Spence, Major Focus on Haiti at Meeting of COFCOR, JAMAICA INFORMATION SERVICE (May 16, 2023), https://jis.gov.jm/major-focus-on-haiti-at-meetingof-cofcor/; CARICOM leaders plan further stakeholder engagements in Haiti, LOOP NEWS (Mar. 6, 2023), https://caribbean.loopnews.com/content/caricom-leaders-plan-further-stakeholder-engagement-haiti; UN's Guterres says Haitian violence threatens entire region (Jamaica has expressed willingness to join a broader multi-national force).

⁴⁴³ Jacqueline Charles, *Haiti's government to ask for international armed forces to help with humanitarian crisis*, MIAMI HERALD (Oct. 7, 2022),

https://www.miamiherald.com/news/nationworld/world/americas/haiti/article266939521.html; Brian Ellsworth & Harold Isaac, *Haiti to Seek a Foreign Armed Force to Combat Gangs, Decree Says*, US NEWS (Oct. 7, 2022), https://www.usnews.com/news/world/articles/2022-10-07/haitito-seek-foreign-military-assistance-to-combatgangs-newspaper; *see also* Duval, *Force spécialisée armée pour aider la PNH: accompagnement avec ou sans déploiement?* (noting also that in May Henry denied ever requesting military intervention, instead claiming to have asked merely for "robust support for . . . law enforcement").

https://www.aljazeera.com/news/2022/10/11/haiti-thousands-protest-against-calls-for (reporting that protesters gathering against interference in Haiti's internal affairs said "[w]e certainly need help to develop our country, but we don't need boots [on the ground]," and emphasized that the government has "no legitimacy to ask for military assistance"); Crise: La demande d'intervention militaire en Haïti, en crime et une trahison, estiment plusieurs organisation, ALTERPRESSE (Oct. 10, 2022), https://www.alterpresse.org/spip.php?article28696 (the Military Association of Haiti denounced Henry's call for intervention as "a criminal act and treason"); Politique: Plusieurs organisations feminists et de femmes s;opposent à la mise en place d'une nouvelle mission de paix des Nations unies en Haïti, ALTERPRESSE (Jul. 12, 2022), https://www.alterpresse.org/spip.php?article28458 (Haitian feminist organizations reject intervention and "question the real will of the international community to contribute to resolving the crisis in Haiti"); Eyder Peralta, Many people living in Haiti are actively resisting international intervention, NPR (Oct. 27, 2022), https://www.npr.org/2022/10/27/1132041996/many-peopleliving-in-haiti-are-actively-resisting-international-intervention; Protesters Reject Call for Deployment of Foreign Forces to Haiti, DEMOCRACY Now! (Oct. 11, 2022),

https://www.democracynow.org/2022/10/11/headlines/protesters reject call for deployment of foreign force s to haiti; Haiti – Politic: The Senate asks the PM to postpone the intervention of a foreign armed force in Haiti, Haiti – Rock (Oct. 10, 2022), https://www.haitilibre.com/en/news-37847-haiti-politic-the-senate-asks-the-pm-topostpone-the-intervention-of-a-foreign-armed-force-in-haiti.html (reporting that Haiti's Senate asked Henry to postpone his request for foreign intervention until Haitians could reach a consensus on a solution to the crisis).

⁴⁴⁵ See Mohor, Q&A: Why Haiti's 'mafia state' needs a homegrown solution; Danticat, The Fight for Haiti's Future (according to AyiboPost editor-in-chief Widlore Mérancourt, "although sending foreign troops to Haiti might halt violence and temporarily restore basic governance, it would only be 'a Band-Aid, not a long-term solution" and "wouldn't address the 'root causes' of a 'social structure' that cyclically produces gang leaders who lead mass uprisings that largely comprise Haiti's youth, resulting in government overthrows that lead to the deployment of foreign troops"); Mars, To Curb Gang Violence in Haiti, Break with Politics as Usual (the executive director of community peacebuilding organization Lakou Lapè explains that "[c]onfronting gangs with military force will not work without also supporting Haitians seeking to break the cycle of violence and establish true democracy and stability" and that space must be given for "systemic reform by leaders who do not traffic in weapons, arm gangs, or use violence to circumvent democracy"); Clesca, Haiti's Rule of Lawlessness; see also Bhatia, Haiti's descent into hell (Canada explicitly acknowledged that armed intervention is unlikely to create lasting stability for Haiti); Juhakenson Blaise, CARICOM wants diplomacy over military intervention in Haiti, HAITIAN TIMES (Feb. 27, 2023), https://haitiantimes.com/2023/02/27/caricom-prefers-diplomacy-overmilitary-intervention-in-haiti/ (in February, CARICOM emphasized the need for a Haitian-led solution and called the push for armed intervention "premature"); Tanya Wadhwa, Haitians protest threat of foreign military intervention in the country, PEOPLES DISPATCH (Oct. 11, 2022), https://peoplesdispatch.org/2022/10/11/haitiansprotest-threat-of-foreign-military-intervention-in-the-country/ (according to former senator Jean Charles Moïse, "neither Henry nor his ministers have the authority or legitimacy to request a foreign military presence in the country"); Crise: La demande d'intervention militaire en Haïti, en crime et une trahison, estiment plusieurs organization.

⁴⁴⁶ See, e.g., Kelemen, <u>The UN says an outside force is needed in Haiti, but countries are reluctant to intervene</u>; Jan D. Walter, <u>Haiti is in turmoil as police riot over officer deaths</u>, DW (Jan. 28, 2023), https://www.dw.com/en/haiti-in-turmoil-as-police-riot-over-officer-deaths/a-64546340.

⁴⁴⁷ Daut, <u>What's the path forward for Haiti?</u>.

⁴⁴⁸ Around 70% of Haitians back international force to fight gangs, survey says, REUTERS (Feb. 3, 2023), https://www.reuters.com/world/americas/around-70-haitians-back-international-force-fight-gangs-survey-says-2023-02-04/; see also Daut, What's the path forward for Haiti? (describing Haiti as "stuck between two bad options"); Bhatia, Haiti's descent into hell (describing Haitian support for intervention despite the harms of previous foreign interventions as "a contradiction born of the need for survival and of political powerlessness: Haiti's citizens have no way of challenging a leader who is not subject to democratic process").

⁴⁴⁹ Haiti – FLASH: Florida, arms and ammunition supply hub for Haiti, HAITI LIBRE (May 1, 2023), https://www.haitilibre.com/en/news-39429-haiti-flash-florida-arms-and-ammunition-supply-hub-for-haiti.html; UNODC, Haiti's criminal markets: mapping trends in firearms and drug trafficking; Public Safety in Haiti: Now

and Tomorrow, CSIS (Jun. 8, 2023), https://www.csis.org/events/public-safety-haiti-now-and-tomorrow (former UN Special Representative for Haiti Susan D. Page says that arms are coming from the United States and that the United States "seem[s] to manage to use the tools to repatriate people back to a country that we warn and advise people not to travel to, so we could use those same tools to stop the flow of goods and weapons if we wanted to;" UN expert on human rights in Haiti William O'Neill expressed confusion as to "why the United States has not done more" to stop the flow of guns to Haiti).

- ⁴⁵⁰ Chéry, *Police: Haitian Episcopal church a front for gangs, government paid priest*; Petersen, *Diocese of* Haiti Continues Its Descent into Chaos (describing a culture of corruption and violence within the church, and impunity for perpetrators).
- ⁴⁵¹ Justice : Arrestation, pour trafic d'armes, du révérend père Fritz Désiré de l'Église épiscopale d'Haïti, ALTERPRESSE (May 10, 2023), https://www.alterpresse.org/spip.php?article29295; Chéry, Police: Haitian Episcopal church a front for gangs, government paid priest; see supra note 153. ⁴⁵² See supra notes 150-53.

- ⁴⁵³ See <u>Haiti FLASH : Florida, arms and ammunition supply hub for Haiti; Haiti activists urge U.S. to stop</u> arms trafficking to gangs.
- ⁴⁵⁴ On April 14, the Dominican Republic announced sanctions against 39 Haitian politicians, businessmen, activists, and gang members for corruption and financing gangs. Haiti - FLASH: 39 Haitians banned from entering the Dominican Republic (list), HAITI LIBRE (Apr. 17, 2023), https://www.haitilibre.com/en/news-39320-haiti-flash-39-haitians-banned-from-entering-the-dominican-republic-list.html. G9 gang leader Chérizier remains the only individual sanctioned under the UNSC's sanctions regime, adopted last October. UNSC, Resolution 2653 (2022), UN Doc. S/RES/2653 (Oct. 21, 2022), https://www.securitycouncilreport.org/atf/cf/%7B65BFCF9B-6D27-4E9C-8CD3-

CF6E4FF96FF9%7D/s res 2653.pdf.

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- ⁴⁵⁶ Wilentz, *Haiti, April 2023: Soon There Will Be No One Left to Kidnap*. For a comprehensive list of foreign sanctions since 2020, see IJDH, Foreign Sanctions Against Haitian Individuals (December 2020 - Present), https://docs.google.com/document/d/1RG0k34CaID3QmxHt1XW-S C8Aeyj9Vum1qkhtmiopdo/edit (last visited Jun. 14, 2023).
- ⁴⁵⁷ See Dylan Robertson, Ex-Haiti PM contests Canada's sanctions, but experts say there is little recourse, TORONTO STAR (Mar. 9, 2023), https://www.thestar.com/politics/2023/03/09/ex-haiti-pm-contests-canadassanctions-but-experts-say-there-is-little-recourse.html.
- ⁴⁵⁸ Evan Dyer, *Canada still hasn't seized a single dollar through its Haiti sanctions*, CBC NEWS (Jan. 25, 2023), https://www.cbc.ca/news/politics/haiti-canada-sanctions-1.6725547; @moniclesca, TWITTER (May 10, 2023,
- https://twitter.com/moniclesca/status/1656267057946607616?s=51&t=thKHXes CjCKXbJpVhuQfA (tweet by author and member of the Montana Group Monique Clesca highlighting the hypocrisy of EU ambassador to Haiti Stefano Gatto continuing to dialogue with Henry and two sanctioned individuals: former Prime Minister Jean-Henry Céant and former interim President Jocelerme Privert).
- ⁴⁵⁹ CARDH, Kidnapping: Bulletin (#11) Janvier, Février Et Mars 2023 at ¶ 11; Haiti rights group records three-fold rise in kidnappings for early 2023, REUTERS (Apr. 5, 2023),
- https://www.reuters.com/world/americas/haiti-rights-group-records-three-fold-rise-kidnappings-early-2023-2023-04-05/; see supra note 74.

 460 UNGA, Technical assistance and capacity-building to improve the human rights situation in Haiti, in
- connection with a request from the authorities of Haiti for coordinated and targeted international at ¶ 8. ⁴⁶¹ UNGA, <u>Technical assistance and capacity-building to improve the human rights situation in Haiti, in</u> connection with a request from the authorities of Haiti for coordinated and targeted international at ¶ 10.

⁴⁶² UNGA, <u>Technical assistance and capacity-building to improve the human rights situation in Haiti, in connection with a request from the authorities of Haiti for coordinated and targeted international at ¶ 8.

⁴⁶³ See Press Release, UN, <u>As Haiti Slides into Violence, Its People 'Cannot Wait Any Longer' for Assistance, Foreign Minister Tells Security Council</u> (reporting that Salvador "cited ongoing efforts towards the implementation of the 21 December agreement" as "a critical milestone for the eventual holding of elections that would hopefully usher in a return to democratic governance"); <u>Remarks of Special Representative Helen La Lime, Security Council Open Briefing on Haiti – 24 January.</u></u>

⁴⁶⁴ *Leadership*, BINUH, https://binuh.unmissions.org/en/leadership (last visited Jun. 14, 2023). La Lime replaced Amb. Susan D. Page in 2018, after Page was removed from her position over Haitian government complaints that she publicly supported accountability for perpetrators of the PetroCaribe corruption scheme and the 2017 Grand Ravine massacre (two incidences of impunity widely cited by the international community as needing to be addressed today). *See* Kira Paulemon, *International Please Ring Hollow in Haiti*, CEPR (Feb. 26, 2020), https://cepr.net/international-pleas-ring-hollow-in-haiti/.

⁴⁶⁵ UNSC, Meetings Coverage, Security Council Extends Mandate of United Nationas Integrated Office in Haiti for One Year, Unanimously Adopting Resolution 2645 (2022) (Jul. 15, 2022), https://press.un.org/en/2022/sc14973.doc.htm.